

# DEVELOPMENT CONTROL COMMITTEE

Friday,
8 December 2006
10.00 a.m.

Council Chamber, Council Offices, Spennymoor

AGENDA AND REPORTS

Printed on Recycled Paper

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াং। বিশেষ করে । দির্ঘার দির করে নির্বাচন করে নির্বাচনের প্রয়োজন হয়, তাহলে দয়া করে আমাদের সাথে যোগাযোগ করুন।

本文件可以翻譯為另一語文版本,或製作成另一格式,如有此需要,或需要傳譯員的協助,請與我們聯絡。

यह दस्तावेज़ यदि आपको किसी अन्य भाषा या अन्य रूप में चाहिये, या आपको आनवाद-सेवाओं की आवश्यक्ता हो तो हमसे संपर्क करें

ਜੇ ਇਹ ਦਸਤਾਵੇਜ਼ ਤੁਹਾਨੂੰ ਕਿਸੇ ਹੋਰ ਭਾਸ਼ਾ ਵਿਚ ਜਾਂ ਕਿਸੇ ਹੋਰ ਰੂਪ ਵਿਚ ਚਾਹੀਦਾ ਹੈ, ਜਾਂ ਜੇ ਤੁਹਾਨੂੰ ਗੱਲਬਾਤ ਸਮਝਾਉਣ ਲਈ ਕਿਸੇ ਇੰਟਰਪ੍ਰੈਟਰ ਦੀ ਲੋੜ ਹੈ, ਤਾਂ ਤੁਸੀਂ ਸਾਨੂੰ ਦੱਸੋ।

ید دستاویزاگرآپ کوکسی دیگرزبان یادیگرشکل میں درکار ہو، یااگرآپ کوتر جمان کی خدمات جاہئیں توبرائے مہر بانی ہم سے رابطہ سیجئے۔

Póngase en contacto con nosotros si desea obtener este documento en otro idioma o formato, o si necesita los servicios de un intérprete.

**Democratic Services** 



01388 816166

# **AGENDA**

#### 1. APOLOGIES

#### 2. DECLARATIONS OF INTEREST

To notify the Chairman of any items that appear later in the agenda in which you may have an interest. (Pages 1 - 4)

#### 3. MINUTES

To confirm as a correct record the Minutes of the meeting held on 10<sup>th</sup> November 2006 (Pages 5 - 16)

4. PROPOSED DEMOLITION OF EXISTING FACTORY UNIT AND SUBSEQUENT REDEVELOPMENT FOR APPROXIMATELY 400 RESIDENTIAL UNITS WITH ASSOCIATED LANDSCAPING AND INFRASTRUCTURE IMPROVEMENTS AT MERRINGTON LANE INDUSTRIAL ESTATE SPENNYMOOR

Report of Head of Planning Services (Pages 17 - 32)

#### 5. APPLICATIONS - BOROUGH MATTERS

To consider the attached schedule of applications, which are to be determined by this Council. (Pages 33 - 112)

# 6. DEVELOPMENT CONTROL - ADDITIONAL APPLICATIONS

To consider any applications which need to be determined as a matter of urgency.

# 7. CONSULTATIONS FROM DURHAM COUNTY COUNCIL

To consider the attached schedule detailing an application which is to be determined by Durham County Council. The view and observations of this Council have been requested. (Pages 113 - 114)

Members are reminded that the applications to be considered under Items 4 to 7 together with the plans submitted and all representations on the applications are available for reference in the relevant files in the Council Chamber, 30 minutes before the meeting or before that in the Development Control Section.

# 8. COUNTY DECISIONS

A schedule of applications, which have been determined by Durham County Council is attached for information. (Pages 115 - 116)

#### 9. DELEGATED DECISIONS

A schedule of applications, which have been determined by Officers by virtue of their delegated powers, is attached for information (Pages 117 - 132)

#### 10. APPEALS

A schedule of appeals outstanding up to 30<sup>th</sup> November 2006 is attached for information. (Pages 133 - 136)

# 11. RECENT PLANNING APPEAL DECISIONS

Report of Director of Neighbourhood Services. (Pages 137 - 140)

#### **EXEMPT INFORMATION**

The following items are not for publication by virtue of Paragraphs 1 and 6 of Part 1 of Schedule 12 A of the Local Government Act 1972. As such it is envisaged that an appropriate resolution will be passed at the meeting to exclude the press and public.

#### 12. ALLEGED BREACHES OF PLANNING CONTROL

To consider the attached schedule of alleged breaches of planning control and action taken. (Pages 141 - 142)

# 13. UNAUTHORISED ERECTION OF WALL AT 21 CRAGSIDE SPENNYMOOR

Report of Director of Neighbourhood Services (Pages 143 - 150)

#### 14. ANY OTHER ITEMS WHICH THE CHAIRMAN DECIDES ARE URGENT

Members are respectfully requested to give the Chief Executive Officer notice of items they would wish to raise under the heading not later than 12 noon on the day preceding the meeting, in order that consultation may take place with the Chairman who will determine whether the item will be accepted.

B. Allen Chief Executive

Council Offices <u>SPENNYMOOR</u> 30<sup>th</sup> November 2006

Councillor A. Smith (Chairman) Councillor B. Meek (Vice Chairman) and

All other Members of the Council

Item 2

# MEMBER'S DISCLOSURE OF INTEREST

A Member with a personal interest in a matter who attends a meeting of the authority at which the matter is considered must disclose to that meeting the existence and nature of that interest at the commencement of that consideration, or when the interest becomes apparent.

ME	MBER'S NAME:				
	MEETING OF:	t			
DA	TE OF MEETING:				
۰ ۱	disclose for the	e information of the meeting th	nat I have a personal interest in		
	udelek will be 4		(1)		
	which will be t	the subject of consideration by	the meeting.		
			(2)		
	The nature of t	hat interest is			
AND	(3) [Delete if not applice. The personal chamber.		est and I shall withdraw from the		
* si	appeared to including wh	judge [or reserve the right to judnist serving on another body, a [will not][Delete as applicable] be also were	ge] the planning matter elsewhere, and I will not take part in the debate or withdrawing from the chamber.  Dated		
*	To be read out b	by the Member when invited to by	the agenda or at the commencement of		
	consideration of	that item. PLEASE COMPLETE THIS DURING THE MEETING.	FORM AND PASS IT TO THE COMMITTEE		
(1)	State details o	of the item (agenda item, planning	application number, etc.)		
(2)	State what the general nature of the personal interest in the matter is. (You do not need to supply specific details unless you wish to).				
(3)	State only if th	State only if this is a prejudicial as well as a personal interest			
(4)	You may regard yourself as not having a prejudicial interest in certain circumstances (see overleaf) and there are further specific exemptions relating to exercising a scrutiny function. It is a matter for you to consider whether or not you feel it is right to make use of an exemption in the circumstances and, if so, whether you want to explain that to the meeting.				
	It is a matter for	rd yourself as not having a prejudi there are further specific exemptio or you to consider whether or n	cial interest in certain circumstances (see ns relating to exercising a scrutiny function. ot you feel it is right to make use of an		
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Disclosure Form

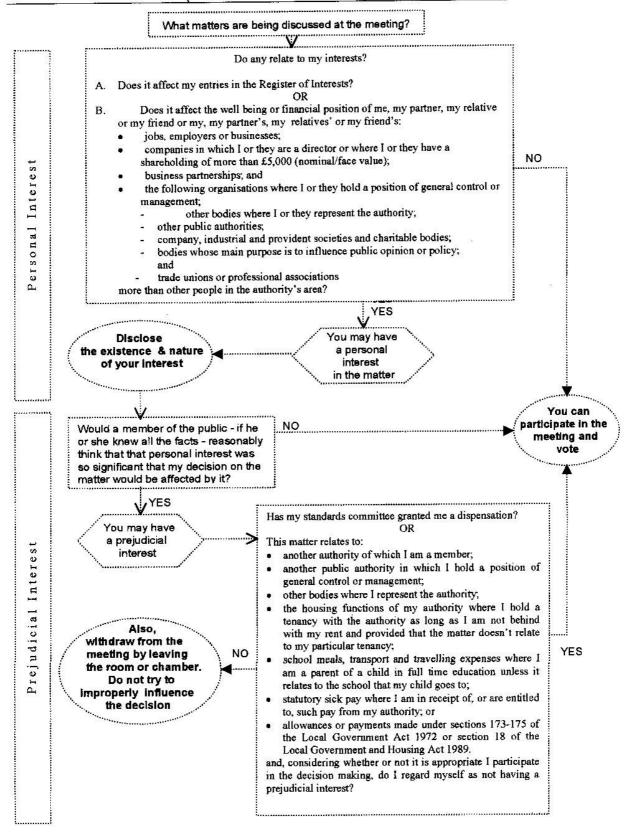
Members' Planning Code of Good Practice

ACSeS Model

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# DECLARING INTERESTS FLOWCHART - QUESTIONS TO ASK YOURSELF

(Non-Overview and Scrutiny Meetings)



ACSeS Model

Members' Planning Code of Good Practice

Disclosure Form

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Item 3

# SEDGEFIELD BOROUGH COUNCIL

# **DEVELOPMENT CONTROL COMMITTEE**

Council Chamber,

Council Offices, Friday,

Spennymoor 10 November 2006 Time: 10.00 a.m.

**Present:** Councillor A. Smith (Chairman) and

Councillors Mrs. A.M. Armstrong, W.M. Blenkinsopp, Mrs. J. Croft, M.A. Dalton, Mrs. B. Graham, A. Gray, Mrs. J. Gray, B. Hall, A. Hodgson, M. Iveson, M.T.B. Jones, J.M. Khan, B. Meek, J.P. Moran, G. Morgan, K. Noble, B.M. Ord, R.A. Patchett, Mrs. E.M. Paylor, Mrs. C. Sproat,

T. Ward and W. Waters

Apologies: Councillors B.F. Avery J.P, D.R. Brown, J. Burton, Mrs. B.A. Clare,

Mrs. K. Conroy, V. Crosby, Mrs. A.M. Fleming, R.S. Fleming, T.F. Forrest, G.C. Gray, D.M. Hancock, K. Henderson, J.E. Higgin, Mrs. L. Hovvels, G.M.R. Howe, J.G. Huntington, D.A. Newell, J.K. Piggott, Mrs. C. Potts,

Ms. M. Predki, J. Robinson J.P, G.W. Scott, J.M. Smith,

Mrs. I. Jackson Smith, Mrs. L. Smith, K. Thompson and J. Wayman J.P.

#### DC.65/06 DECLARATIONS OF INTEREST

The following Councillors indicated that they would be declaring an interest in the following items:-

Councillor J.M. Khan	-	Item 7 –	Personal and
		Application 1	prejudicial interest –
			Member of Governing
			Body
Councillor Mrs. A.M.	-	Item 7 –	Personal and
Armstrong		Application 1	prejudicial interest –
			Member of Governing
			Body

#### DC.66/06 MINUTES

The Minutes of the meetings held on 13<sup>th</sup> October, 2006 and 20<sup>th</sup> October, 2006 were confirmed as correct records and signed by the Chairman.

# DC.67/06 TREE PRESERVATION ORDER NO. 45/2006 2 MIDDRIDGE ROAD, RUSHYFORD

Consideration was given to a report of the Head of Planning Services (for copy see file of Minutes), the purpose of which was to consider whether it would be appropriate to confirm the above Tree Preservation Order.

It was explained that a Provisional Tree Preservation Order had been made at the site on the 24<sup>th</sup> August, 2006. The Order must be confirmed within 6 months of being made or it would be null and void.

The tree, subject of the Order, provided amenity value to the area and was considered worthy of protection to preserve the character of the landscape. It provided public amenity along Middridge Road and particularly the A167 and provided a skyline feature.

RESOLVED: That Tree Preservation Order No : 45/2006 2,

Middridge Road, Rushyford be confirmed.

#### DC.68/06 APPLICATIONS - BOROUGH MATTERS

Consideration was given to a schedule detailing an application to be determined by the Council. (For copy see file of Minutes).

It was explained that the application related to the erection of 104 No. dwellings and associated means of access (Outline Application) the former Greyhound Stadium, Spennymoor – Mr. B. Robinson, 36, Gurlish West, Coundon – Plan Ref : 7/2006/0548/DM.

The application related to the erection of 104 dwellings on the former Greyhound Stadium site. Details of the proposals and consultation responses to the proposals were set out and summarised in the report.

The Committee was informed that the development offered a range of house types and accorded with national and regional planning guidance. A desktop survey, in relation to contamination issues, had been undertaken. It was also considered that the development had suitable access and transport arrangements, with links to the town centre.

The Committee was informed that a letter had been received from Spawforth Associates, on behalf of Barratt Newcastle, in relation to the application. The letter identified the following concerns:

- This application is being brought before Committee without a full assessment being undertaken of the principle of the development in advance of other more sustainable allocations in the Local Plan, namely Whitworth Park.
- The Officer's Report does not advise Members that there are undetermined applications for development at Whitworth Park. Whitworth Park is a site the Local Plan supports development upon in advance of other allocations in the Borough; and
- The release of this site for residential development would hinder more sustainable sites coming forward, including Whitworth Park, which is allocated in the Urban Development Programme.

Barratts considered that for those reasons this application should be refused in accordance with the Officer's Report. Furthermore, should the additional information relating to an ecological survey be received by the Council, any revised application should not be supported by Members until such time as these matters referred to above have been assessed fully by Officers and consideration given to the outstanding applications for Whitworth Park.

In response officers explained that :-

- Applications are determined on their individual merits, judged against national guidance, regional guidance and local plan policy and any other material planning considerations.

  There is no requirement for an assessment to be undertaken of the principle of the development of other sites in the Local Plan.
- There is no requirement to advise Members of the presence of undetermined applications for development elsewhere. To do so would only raise the profile of undetermined applications and could compromise their proper consideration by Committee by making assumptions about the outcome.
- Releasing this site would not hinder more sustainable sites coming forward. Judged against the Council's Local Development Framework Major Allocations Development Plan Document: Proposed Search Sequence and Retailed Site Assessment Methodology of Housing sites approved by Cabinet for consultation, this site clearly scores well. Whitworth Park, by comparison, is a Greenfield extension, notwithstanding its Local Plan designation.

A key issue which had not been satisfied in relation to the proposed development related to the ecological aspects. Natural England had not offered any comment on the proposals. However, the application lacked ecological information and the Council's own Ecology officers had examined the site and recommended that a Phase 1 Ecological Survey should be undertaken. As a result of the lack of ecological information officers had therefore no option but to recommend refusal in the report.

However, since writing the report the applicants had addressed the ecological issues and had sought advice from Natural England. An assessment had been undertaken and although this did not constitute a full survey, planning permission could be granted subject to a full conditions survey being undertaken during the summer months.

It was therefore suggested that the application be approved subject to a number of conditions and a Section 106 Agreement seeking to secure the following Heads of Terms:-

- A Management Plan for the future management and maintenance of areas of open space.
- A Design Code for the site comprising details of mix of house types, types of materials, surface treatments, street furniture and means of enclosure.
- Off site highway works including improvements to the junction with Merrington Lane.
- > The efficient use of energy in all new housing, conserving water and utilising renewable energy.
- > The inclusion of elements of public art of contribution to towards public art.
- > The provision of cycle routes and secure facilities for cycle parking.

- The provision of or a financial contribution towards the provision of passenger shelters at the two nearest bus stopping points on Merrington Lane.
- The provision of equipped play areas.
- > The provision of 20% affordable housing spread across the site.
- A financial contribution towards the improvement of the existing footpath network and the A688 underpass, including improved lighting and surveillance by the provision of CCTV cameras.
- A financial contribution towards the production of a Master Plan for the Merrington Lane Industrial Estate.

The Committee was informed that Mr. Lyle, on behalf of the applicant, was present at the meeting. He thanked officers for their assistance and support. He considered that the application would be of benefit to the town and would tie in with the development at the Thorns site.

RESOLVED: That the application be approved subject to the following conditions and a Section 106 Agreement with Heads of Terms as outlined above.

#### 1 Reserved Matters

Approval of the details of the siting, design and external appearance of the buildings and landscaping of the site (hereinafter called the "Reserved Matters") shall be obtained from the Local Planning Authority before any development is commenced.

Reason: Reason: In accordance with Section 92 of the Town and Country Planning Act 1990 as amended by the Planning and Compulsory Purchase Act 2004

#### 2 Reserved Matters

Application for approval of the Reserved Matters shall be made to the Local Planning Authority not later than the expiration of THREE years from the date of this permission and the development to which this permission relates must be begun not later than the expiration of two years from the final approval of the reserved matters or, in the case of approval on different dates, the final approval of the last such matter has been approved.

Reason: In accordance with Section 92 of the Town and Country Planning Act 1990 as amended by the Planning and Compulsory Purchase Act 2004.

#### 3 **Number of dwellings**

Notwithstanding any description of the number of dwellings in the application hereby approved, this permission relates to a maximum number of 100 dwellings.

Reason: To ensure that the number of dwellings does not

exceed the recommended maximum number for the Type 3 Minor Access Road specified by the Highway Authority

# 4 Housing Provision

The development hereby permitted shall provide a range and mix of house types ranging between one to four bedroomed properties.

Reason: To ensure local housing needs are addressed.

#### 5 Means of access

No dwellinghouse shall be occupied unless they are served by an access which has been constructed in accordance with details to be submitted to and approved by the Local Planning Authority.

Reason: To ensure the the dwellinghouses hereby approved are served by a satisfactory means of access in the interests of highway safety and to comply with Policy T6 (Improvements in Road Safety) of the Sedgefield Borough Local Plan.

# 6 Open Space Provision

No development shall take place until a scheme for the provision of formal and informal open space, together with play facilities, has been submitted to and approved in writing by the local planning authority. The agreed scheme shall be implemented in accordance with timescales to be agreed in writing with the local planning authority.

Reason: In the interests of residential amenity and to provide for open space and play facilities in accordance with Policy L2 of the Sedgefield Borough Local Plan.

#### 7 Control of Noise and Other Environmental Pollution

No diesel powered plant or equipment shall be used on the site on any Sunday, Saturday afternoon or Bank holiday nor at other times other than between the hours of 8.00am and 6.30pm and no building, packing or other materials shall be allowed to blow off the site. No fires shall be burned within 100 metres of occupied dwellings.

Reason: In order to protect the amenities of the occupiers of nearby premises.

#### 8 Nestina Birds

Development shall not be commenced within the bird breeding season (March to August inclusive).

Reason: To ensure that the development does not damage or disturb birds that are nesting and breeding on the site and to comply with Policy E14 (Protection of

Wildlife) of the Sedgefield Borough Local Plan.

# 9 Habitat Survey

No development shall commence until a Phase 1 Habitat Survey in accordance with English Nature publication 'Ecological Surveys — Some Key Issues and Useful Contacts' has been undertaken to the satisfaction of the Local Planning Authority. The survey shall include investigation of the presence of Dingy Skipper Butterflies for purposes of foraging, resting or breeding. Once completed the survey shall be submitted to and approved in writing by the Local Planning Authority.

Reason: To ensure the protection of widlife, including a target species listed in the County Durham Biodiversity Action Plan and to comply with Policy E14 (Protection of Wildlife) of the Sedgefield Borough Local Plan.

# 10 Mitigation measures Habitat Survey

Should the survey work required under condition 9 identify the presence of wildlife species that are protected by law, or otherwise identified a s priority or target species in national or local biodiversity action plans, no development shall commence until mitigation measures have been formulated, submitted to and approved in writing by the Local Planning Authority and carried out to the reasonable satisfaction of the Local Planning Authority. Any required mitigation measures submitted for approval shall include details of future management.

Reason: To ensure the protection of wildlife, including a target species listed in the County Durham Biodiversity Action Plan and to comply with Policy E14 (Protection of Wildlife) of the Sedgefield Borough Local Plan.

# 11 Landscaping details

No development shall take place until there has been submitted to and approved by the Local Planning Authority a scheme of landscaping which shall include details of hard and soft landscaping, planting species, sizes, layout, densities, numbers, method of planting and maintenance regime, as well as indications of all existing trees and hedgerows on the land and details of any to be retained, together with measures for their protection in the course of development.

Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

# 12 Landscaping implementation

The approved scheme of landscaping shall be carried out in accordance with the approved plans and shall be completed as set out in the phasing scheme required under the terms of the associated Section 106 Agreement and the date of practical completion shall be supplied in writing to the Local planning Authority within seven days of that date.

Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

# 13 Landscaping maintenance

All planting, seeding or turfing comprised in the approved details of landscaping shall be maintained in accordance with British standard 4428 for a period of 5 years commencing on the date of practical completion and during this period any trees or plants which die, are removed or become seriously damaged or diseased shall be replaced in the next planting season with others of similar size and species and grass that fails to establish shall be re-established unless the Local Planning Authority gives written consent to any variation.

Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

# 14 Landscape Management Plan

No works to trees, including topping, lopping and pruning and felling shall take place until a Landscape Management Plan and Strategy has been agreed with the Local Planning Authority and any such works shall not take place without the prior approval of the Local Planning Authoriy.

Reason: To ensure that the Landscape quality of the site is preserved and enhanced and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

#### 15 Protection of trees

All trees and hedges to be retained shall be properly fenced off from those parts of the site to be demolished or redeveloped and shall not be removed without prior approval of the Local Planning Authority. Details of the type and positioning of the fencing shall be submitted and approved by the Local Planning Authority prior to the development of demolition commencing.

Reason: To enable the Local Planning Authority to ensure that existing natural features on the site are protected and retained in the interests of the visual amenity of the site and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

#### 16 Surface water run-off

No development approved by this permission shall be commenced until a scheme for the provision and implementation of a surface water run-off limitation has been submitted to and approved in writing by the Local Planning Authority. The scheme shall be implemented in accordance with the approved programme details.

Reason: To prevent the increased risk of flooding by ensuring the provision of a satisfactory means of surface water disposal and to comply with Policy D13 (Development Affecting Watercourses) of the Sedgefield Borough Local Plan.

#### 17 Footpaths and cycle ways

No development shall commence until details of all routes for pedestrians and cyclists have been submitted to and approved by the Local Planning Authority. The routes shall be implemented and thereafter maintained in full accordance with the approved details.

Reason: In order to provide for a network of footpaths and cycleways and to comply with policy T1 (Footpaths and Cucleways) of the Borough Local Plan.

# 18 Contamination

No development approved by this permission shall be commenced until:

- a) a desk top study has been carried out which shall include the identification of previous site uses, potential contaminants that might reasonably be expected given those uses and other relevant information. And using this information a diagrammatical representation (Conceptual Model of the geology and hydrogeology) for the site of all potential contaminant sources, pathways and receptors has been produced.
- b) A site investigation has been designed for the site using the information obtained from the desktop study and any diagrammatical representations (Conceptual Model of the geology and hydrogeology). This should be submitted to, and approved in writing by the LPA prior to that investigation being carried out on the site. The investigation must be comprehensive enough to enable:
- a risk assessment to be undertaken relating to ground and surface waters associated on and off the site that may

be affected, and

- refinement of the Conceptual Model, and
- the development of a Method Statement detailing the remediation requirements
- c) The site investigation has been undertaken in accordance with details approved by the LPA and a risk assessment has been undertaken.
- d) A Method Statement detailing the remediation requirements, including measures to minimise the impact on ground and surface waters, using the information obtained from the Site Investigation has been submitted to the LPA. This should be approved in writing by the LPA prior to that remediation being carried out on the site.

Reason: To protect Controlled Waters and ensure that the remediated site is reclaimed to an appropriate standard.

#### 19 Contamination

If during development, contamination not previously identified, is found to be present at the site then no further development (unless otherwise agreed in writing by the LPA) shall be carried out until the applicant has submitted, and obtained written approval from the LPA for, an addendum to the Method Statement. This addendum must detail how this unsuspected contamination shall be dealt with.

Reason: To ensure that the development complies with the approved details in the interests of protection of Controlled Waters.

#### 20 Remediation

Upon completion of the remediation detailed in the Method Statement a report shall be submitted to the LPA that provides verification that the required works regarding contamination have been carried out in accordance with the approved method Statement(s). Post remediation sampling and monitoring results shall be included in the report to demonstrate that the required remediation has been fully met.

Future monitoring proposals and reporting shall also be detailed in the report.

Reason: To protect Controlled Waters by ensuring that the remediated site has been reclaimed to an appropriate standard.

# 21 Levels, existing and proposed

No development shall commence until details of the existing and proposed site levels have been submitted to and approved in writing by the Local planning Authority.

Development shall take place in accordance with the approved plans.

Reason: In order to control the level at which the development takes place in order to protect the visual and residential amenity of the area and to comply with Policy D1 and D5 of the Sedgefield Borough Local Plan

#### 22 Means of enclosure

Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) Order 1995 (or any Order revoking or re-enacting that Order) details of any walls or fences or other means of enclosure shall be approved by the Local Planning Authority and to comply with Policy D1 (General Principles for the Layout and Design of New Developments) of the Sedgefield Borough Local Plan.

# Reason: In the interests of safeguarding the visual amenity of the residential area

#### 23 Noise

The development layout and building envelopes of the dwellings shall be designed and constructed to provide protection from noise generated from the local road network and the adjacent industrial estate. The upper limits for the designed noise levels within the developments shall be 35dBA LAeq in habitable rooms with windows shut and other means of ventilation provided and for external noise shall be 55dBA LAeq in outdoor living areas.

Reason: To protect residential amenity.

# 24 Material storage and employee parking during construction

Prior to the commencement of development a detailed plan indicating the location of material storage and employee parking on site shall be submitted to and approved in writing by the Local Planning Authority. These areas shall be available and used at all times during construction.

Reason: In the interest of amenity during the construction of the development and to comply with Policy D10 (Location of Potentially Polluting Developments) of the Sedgefield Borough Local Plan.

# 25 Wheel washing facilities

Prior to the commencement of development on site a vehicle wheel washing facility shall be installed at the main exit from the site. All construction traffic leaving the site must use the facility and it must be available and

maintained in working order at all times.

Reason: In the interest of amenity and to reduce the amount of mud on the roads and in accordance with Policy D1 (General Principles for the Layout and Design of New Developments) of the Sedgefield Borough Local Plan.

# 26 Energy Efficiency

Prior to commencement of development a scheme to minimise energy consumption shall be submitted to and approved in writing by the Local Planning Authority. The scheme shall provide for 10% embedded renewable energy. Thereafter the development shall operate in accordance with the approved scheme unless otherwise agreed in writing.

Reason: In order to minimise energy consumption and to comply with Regional Planning Guidance 1 policies EN1 and EN7.

#### INFORMATIVE: REASONS FOR APPROVAL

In the opinion of the Local Planning Authority the proposal is acceptable in terms of its impact upon highway safety, and visual and residential amenity of the area, and will provide for a modern sustainable housing development.

#### DC.69/06 CONSULTATIONS FROM DURHAM COUNTY COUNCIL

NB: In accordance with Section 81 of the Local Government Act 2000 and the Member's Code of Conduct, Councillors Mrs. A.M. Armstrong and J.M. Khan declared an interest in this item and left the meeting for the duration of discussion and voting thereon.

A schedule of applications which were to be determined by Durham County Council and upon the views and observations of this Council had been requested was considered. (For copy see file of Minutes).

RESOLVED: That the schedule be received.

#### DC.70/06 DELEGATED DECISIONS

A schedule of applications which had been determined by officers by virtue of their delegated powers was considered. (For copy see file of Minutes).

RESOLVED: That the schedule be received.

# DC.71/06 COUNTY DECISIONS

A schedule detailing an application which had been determined by Durham County Council was considered. (For copy see file of Minutes).

RESOLVED: That the information be received.

# DC.72/06 APPEALS

Consideration was given to a schedule detailing outstanding appeals up to 31<sup>st</sup> October, 2006. (For copy see file of Minutes).

RESOLVED: That the information be received.

# DC.73/06 RECENT PLANNING APPEAL DECISIONS

Consideration was given to a report of the Head of Planning Services (for copy see file of Minutes) detailing a recent planning decision.

It was noted that an appeal made by J & T Saunders against refusal for a first floor extension over the garage at 6, Cragside, Sedgefield had been upheld.

RESOLVED: That the information be received.

# **EXCLUSION OF PRESS AND PUBLIC**

RESOLVED: That in accordance with Section 100(a)(4) of the

Local Government Act 1972 the press and public be excluded from the meeting for the following item of business on the grounds that it involves the likely disclosure of exempt information as defined in Paragraphs 1 and 6 of Part 1 of Schedule 12a of the

Act.

#### DC.74/06 ALLEGED BREACHES OF PLANNING CONTROL

Consideration was given to a schedule of alleged breaches of planning control and actions taken. (For copy see file of Minutes).

RESOLVED: That the schedule be received.

#### **ACCESS TO INFORMATION**

Any person wishing to exercise the right of inspection, etc., in relation to these Minutes and associated papers should contact Liz North 01388 816166 ext 4237 email:enorth@sedgefield.gov.uk

Item 4

SEDGEFIELD BOROUGH COUNCIL

REPORT TO DEVELOPMENT CONTROL COMMITTEE

8 TH DECEMBER 2006

REPORT OF HEAD
OF PLANNING SERVICES

PROPOSED DEMOLITION OF EXISTING FACTORY UNIT AND SUBSEQUENT REDEVELOPMENT FOR APPROXIMATELY 400 RESIDENTIAL UNITS WITH ASSOCIATED LANDSCAPING AND INFRASTRUCTURE IMPROVEMENTS AT MERRINGTON LANE INDUSTRIAL ESTATE SPENNYMOOR

#### 1.0 PURPOSE OF THE REPORT

- 1.1 To ratify the in principle decision made by the Development Control Committee on the 20th October 2006 to approve the planning application (Plan Ref 7/2006/0476/DM) subject to conditions and the imposition of a Section 106 Legal Ageement for the demolition of existing factory premises and subsequent redevelopment for approximately 400 residential units with associated landscaping and infrastructure improvements at Merrington Lane Industrial Estate, Spennymoor, for Thorn Lighting, following confirmation from the Government Office for the North East (GONE) that the Secretary of State had decided not to call in the application to determine herself and that the application should remain with the Council for decision. A copy of the decision letter is found at Appendix 3
- 1.2 Following consideration of the application at committee a considerable amount of officer time has been spent in negotiations with the applicant's agents in preparing the draft legal agreement. In doing so it subsequently transpired that a couple of conditions had been duplicated in the committee report and that it was possible to deal adequately with a number of the issues set out in the proposed heads of terms for the agreement by condition instead. The appendices attached to this report which Members are asked to endorse reflect these changes.

#### 2.0 BACKGROUND

2.1 On the 20th October 2006 Development Control Committee endorsed the officer recommendation of approval in respect of the above mentioned planning application. The decision to grant approval was made in the knowledge that the application needed to be referred to GONE because the proposed housing development would constitute a major departure from the Development Plan.

2.2 The purpose of referring an application to GONE is to enable the Secretary of State to decide whether or not she wishes to call in the application to determine herself.

#### 3.0 THE DECISION OF THE SECRETARY OF STATE

- 3.1 Notification has now been received from GONE dated the 15th November 2006 (copy attached) stating that the Secretary of State has decided not to call in the application. The Secretary of State in arriving at this decision has taken the following factors into account:-
- contributing to the delivery of sustainable development through the achievement of social cohesion and inclusion, the protection and enhancement of the environment, the prudent use of natural resources and sustainable economic development;
- promoting a strong, stable and productive economy that aims to bring jobs and prosperity for all;
- meeting the housing requirements of the whole community, including those in need of affordable housing, widen housing opportunity and create mixed communities;
- re-using previously developed land within urban areas in preference to the development of greenfield sites;
- creating more sustainable patterns of development by exploiting and delivering accessibility by public transport to jobs, education and health facilities, shopping, leisure and local services;
- making more efficient use of land;
- reducing car dependence by facilitating more walking and cycling, improving linkages by public transport between housing, jobs, local services and local amenity;
- promoting good design in new housing developments, including placing the needs of people before ease of traffic movement;
- using planning conditions to ensure the conservation and enhancement of the site's biodiversity or geological interest;
- reducing the need to travel by car;
- accommodating housing principally within existing urban areas, planning for increased intensity of development for both housing and other uses at locations which are highly accessible by public transport, walking and cycling;
- using planning conditions to ensure that developers undertake a programme of archaeological recording prior to development taking place;
- meeting the open space, sport and recreation requirements of the whole of the community by securing new provision;
- ensuring that development control decisions are taken efficiently and are consistent with national and international climate change policy obligation;
- controlling or reducing the impact of noise, as far as practicable, at the planning stage; and

 ensuring that planning applications are accompanied by a flood risk assessment.

The Secretary of State has concluded that her intervention would not be justified as there is not sufficient conflict with national planning policies on the above matters or any other sufficient reason to warrant calling in the application for her own determination. She has therefore concluded that the application should remain with Sedgefield Borough Council for decision.

#### 4.0 RECOMMENDATION

4.1 That in the light of the Secretary of State's decision not to call in the application, Development Control Committee endorses the earlier recommendation of approval as set out in the original committee report subject to a variety of conditions set out in appendix 1 and that the Head of Planning Services be given authority, in consultation with the Borough Solicitor, to issue a conditional planning approval certificate in exchange for a Section 106 Legal Agreement in order to ensure that the proposal delivers the various elements of planning gain in the revised heads of terms set out in appendix 2.

**APPENDIX 1** 

# LIST OF PROPOSED CONDITIONS

Outline Planning Application (Ref No. 7/2006/0476/DM). Demolition of existing factory premises and subsequent redevelopment for approximately 400 residential units with associated landscaping and infrastructure improvements.

# 1 Reserved Matters

Approval of the details of the siting, design and external appearance of the buildings and landscaping of the site (hereinafter called the "Reserved Matters") shall be obtained from the Local Planning Authority before any development is commenced.

Reason: Reason: In accordance with Section 92 of the Town and Country Planning Act 1990 as amended by the Planning and Compulsory Purchase Act 2004

#### 2 Reserved Matters

Application for approval of the Reserved Matters shall be made to the Local Planning Authority not later than the expiration of THREE years from the date of this permission and the development to which this permission relates must be begun not later than the expiration of two years from the final approval of the reserved matters or, in the case of approval on different dates, the final approval of the last such matter has been approved.

Reason: In accordance with Section 92 of the Town and Country Planning Act 1990 as amended by the Planning and Compulsory Purchase Act 2004.

# 3 Phasing of Development

The housing development shall be carried out so that the average house unit building rate at any one time from the date of completion of the first house is no more than 75 house units per year unless otherwise agreed in writing by the Local Planning Authority.

Reason: In order to ensure that the proposal does not over heat the housing market in Spennymoor nor have an undue influence on other housing markets in the Borough and to accord with the requirements of Policy 33 of the Draft Regional Spatial Strategy.

#### 4 Phasing of Development

No development shall commence until a phasing scheme for the development of the site has been submitted to and approved in writing by the Local Planning Authority. Thereafter, the development shall be implemented in accordance with the approved scheme.

Reason: In order to ensure that the various phases of development are accessible by road and footpaths and that houses are fully serviced prior to their occupation.

# 5 Housing Provision

The development hereby permitted shall provide a range and mix of house types ranging between one to four bedroomed properties.

Reason: To ensure local housing needs are addressed.

#### 6. Method statement

The buildings on the site shall not be demolished before a method statement for the means of demolition and disposal of materials has been submitted to and approved by the Local Planning Authority. Thereafter, the demolition and disposal of materials shall be undertaken only in accordance with the approved method statement unless otherwise agreed in writing with the Local Planning Authority.

Reason: To ensure that the occupants of nearby properties are not adversely affected by the demolition of the buildings and to comply with Policy D10 (Location of Potentially Polluting Developments) of the Sedgefield Borough Local Plan.

#### 7 Means of access

No dwellinghouse shall be occupied unless they are served by an access which has been constructed in accordance with details to be submitted to and approved by the Local Planning Authority.

Reason: To ensure the the dwellinghouses hereby approved are served by a satisfactory means of access in the interests of highway safety and to comply with Policy T6 (Improvements in Road Safety) of the Sedgefield Borough Local Plan.

# 8 Site Access

No dwellings shall be occupied until the details of the site access has been submitted to and approved in writing by the Local Planning Authority and has been implemented on site in accordance with the approved plans.

Reason: To ensure the formation of a satisfactory means of access in the interests of highway safety and to comply with Policy T6 (Improvements in Road Safety) of the Sedgefield Borough Local Plan.

#### 9 Travel Plan

The development shall be implemented in accordance with the provisions of the Travel Plan approved with the planning application, unless otherwise agreed in writing with the Local Planning Authority.

Reason: To ensure a sustainable development.

#### 10 Open Space Provision

No development shall take place until a scheme for the provision of formal and informal open space, together with play facilities, has been submitted to and approved in writing by the local planning authority. The agreed scheme shall be implemented in accordance with timescales to be agreed in writing with the local planning authority.

Reason: In the interests of residential amenity and to provide for open space and play facilities in accordance with Policy L2 of the Sedgefield Borough Local Plan.

# 11 | Controls during Demolition

No diesel powered plant or equipment shall be used on the site on any Sunday, Saturday afternoon or Bank holiday nor at other times other than between the hours of 8.00am and 6.30pm and no building, packing or other materials shall be allowed to blow off the site. No fires shall be burned within 100 metres of occupied dwellings.

Reason: In order to protect the amenities of the occupiers of nearby premises.

#### 12 Archaeological.

No development shall take place until the applicant has secured the implementation of an agreed programme of archeological works and archaeological recording in accordance with a written scheme of investigation which has been submitted by the applicant and approved by the planning authority.

Reason: The site is in an area where there is archaelogical potential and in order to comply with policy E17 (Protection of Archaeological Remains) of the Sedgefield Borough Local Plan.

# 13 Landscaping details

No development shall take place until there has been submitted to and approved by the Local Planning Authority a scheme of landscaping which shall include details of hard and soft landscaping, planting species, sizes, layout, densities, numbers, method of planting and maintenance regime, as well as indications of all existing trees and hedgerows on the land and

details of any to be retained, together with measures for their protection in the course of development.

Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

# 14 Landscaping implementation

The approved scheme of landscaping shall be carried out in accordance with the approved plans and shall be completed as set out in the phasing scheme required under the terms of the associated Section 106 Agreement and the date of practical completion shall be supplied in writing to the Local planning Authority within seven days of that date.

Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

# 15 Landscaping maintenance

All planting, seeding or turfing comprised in the approved details of landscaping shall be maintained in accordance with British standard 4428 for a period of 5 years commencing on the date of practical completion and during this period any trees or plants which die, are removed or become seriously damaged or diseased shall be replaced in the next planting season with others of similar size and species and grass that fails to establish shall be re-established unless the Local Planning Authority gives written consent to any variation.

Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

# 16 Landscape Management Plan

No works to trees, including topping, lopping and pruning and felling shall take place until a Landscape Management Plan and Strategy has been agreed with the Local Planning Authority and any such works shall not take place without the prior approval of the Local Planning Authoriy.

Reason: To ensure that the Landscape quality of the site is preserved and enhanced and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

# 17 | Protection of trees

All trees and hedges to be retained shall be properly fenced off from those parts of the site to be demolished or redeveloped and shall not be removed without prior approval of the Local Planning Authority. Details of the type

and positioning of the fencing shall be submitted and approved by the Local Planning Authority prior to the development of demolition commencing.

Reason: To enable the Local Planning Authority to ensure that existing natural features on the site are protected and retained in the interests of the visual amenity of the site and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

#### 18 | Surface water run-off

No development approved by this permission shall be commenced until a scheme for the provision and implementation of a surface water run-off limitation has been submitted to and approved in writing by the Local Planning Authority. The scheme shall be implemented in accordance with the approved programme details.

Reason: To prevent the increased risk of flooding by ensuring the provision of a satisfactory means of surface water disposal and to comply with Policy D13 (Development Affecting Watercourses) of the Sedgefield Borough Local Plan.

# 19 | Footpaths and cycle ways

No development shall commence until details of all routes for pedestrians and cyclists have been submitted to and approved by the Local Planning Authority. The routes shall be implemented and thereafter maintained in full accordance with the approved details.

Reason: In order to provide for a network of footpaths and cycleways and to comply with policy T1 (Footpaths and Cucleways) of the Borough Local Plan.

#### 20 | Contamination

No development approved by this permission shall be commenced until:

- a) a desk top study has been carried out which shall include the identification of previous site uses, potential contaminants that might reasonably be expected given those uses and other relevant information. And using this information a diagrammatical representation (Conceptual Model of the geology and hydrogeology) for the site of all potential contaminant sources, pathways and receptors has been produced.
  b) A site investigation has been designed for the site using the information obtained from the desktop study and any diagrammatical representations (Conceptual Model of the geology and hydrogeology). This should be submitted to, and approved in writing by the LPA prior to that investigation being carried out on the site. The investigation must be comprehensive enough to enable:
- a risk assessment to be undertaken relating to ground and surface

waters associated on and off the site that may be affected, and

- refinement of the Conceptual Model, and
- the development of a Method Statement detailing the remediation requirements
- c) The site investigation has been undertaken in accordance with details approved by the LPA and a risk assessment has been undertaken.
- d) A Method Statement detailing the remediation requirements, including measures to minimise the impact on ground and surface waters, using the information obtained from the Site Investigation has been submitted to the LPA. This should be approved in writing by the LPA prior to that remediation being carried out on the site.

Reason: To protect Controlled Waters and ensure that the remediated site is reclaimed to an appropriate standard.

#### 21 | Contamination

If during development, contamination not previously identified, is found to be present at the site then no further development (unless otherwise agreed in writing by the LPA) shall be carried out until the applicant has submitted, and obtained written approval from the LPA for, an addendum to the Method Statement. This addendum must detail how this unsuspected contamination shall be dealt with.

Reason: To ensure that the development complies with the approved details in the interests of protection of Controlled Waters.

#### 22 Remediation

Upon completion of the remediation detailed in the Method Statement a report shall be submitted to the LPA that provides verification that the required works regarding contamination have been carried out in accordance with the approved method Statement(s). Post remediation sampling and monitoring results shall be included in the report to demonstrate that the required remediation has been fully met. Future monitoring proposals and reporting shall also be detailed in the report.

Reason: To protect Controlled Waters by ensuring that the remediated site has been reclaimed to an appropriate standard.

# 23 | Levels, existing and proposed

No development shall commence until details of the existing and proposed site levels have been submitted to and approved in writing by the Local planning Authority. Development shall take place in accordance with the approved plans.

Reason: In order to control the level at which the development takes place in order to protect the visual and residential amenity of the area and to comply with Policy D1 and D5 of the Sedgefield Borough Loca IPlan

#### 24 | Means of enclosure

Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) Order 1995 (or any Order revoking or re-enacting that Order) details of any walls or fences or other means of enclosure shall be approved by the Local Planning Authority and to comply with Policy D1 (General Principles for the Layout and Design of New Developments) of the Sedgefield Borough Local Plan..

Reason: In the interests of safeguarding the visual amenity of the residential area

# 25 Noise

The development layout and building envelopes of the dwellings shall be designed and constructed to provide protection from noise generated from the local road network and the adjacent industrial estate. The upper limits for the designed noise levels within the developments shall be 35dBA LAeq in habitable rooms with windows shut and other means of ventilation provided and for external noise shall be 55dBA LAeq in outdoor living areas.

Reason: To protect residential amenity.

# 26 | Material storage and employee parking during construction

Prior to the commencement of development a detailed plan indicating the location of material storage and employee parking on site shall be submitted to and approved in writing by the Local Planning Authority. These areas shall be available and used at all times during construction.

Reason: In the interest of amenity during the construction of the development and to comply with Policy D10 (Location of Potentially Polluted Developments) of the Sedgefield Borough Local Plan.

# 27 Wheel washing facilities

Prior to the commencement of development on site a vehicle wheel washing facility shall be installed at the main exit from the site. All construction traffic leaving the site must use the facility and it must be available and maintained in working order at all times.

Reason: In the interest of amenity and to reduce the amount of mud on the roads and in accordance with Policy D1 (General Principles for the Layout and Design of New Developments) of the Sedgefield Borough Local Plan.

# 28 Energy Efficiency

Prior to commencement of development a scheme to minimise energy consumption shall be submitted to and approved in writing by the Local Planning Authority. The scheme shall provide for 10% embedded

renewable energy. Thereafter the development shall operate in accordance with the approved scheme unless otherwise agreed in writing.

Reason: In order to minimise energy consumption and to comply with Regional planning Guidance 1 policies EN1 and EN7.

#### INFORMATIVE: REASONS FOR APPROVAL

In the opinion of the Local Planning Authority the proposal is acceptable in terms of its impact upon highway safety, visual and residential amenity of the area and will provide for a modern sustainable housing development which will:

- Facilitate the development of a purpose built state of the art facility.
- Ensure the retention of a significant number of jobs and also protect local supply activity.
- Support the local community including shops and local services.

#### INFORMATIVE: LOCAL PLAN POLICIES RELEVANT TO THIS DECISION

The decision to grant planning permission has been taken having regard to the key policies in the Sedgefield Borough Local Plan as set out below, and to all relevant material considerations, including Supplementary Planning Guidance:

- IB1 Types of Industry and Business Areas
- IB2 Designation of Type of Industrial Areas
- IB6 Acceptable uses in Industrial Areas
- E1 Maintenance of Landscape Character
- E8 Tree Planting
- E9 Protection of the Countryside
- E13 Promotion of Nature Conservation
- E14 Safeguarding Plant and Animal Species Protected by Law
- E15 Safeguarding of Woodlands, Trees and Hedgerows
- E17 Protection of Archaeological Remains
- H1 Housing Development in Newton Aycliffe, Spennymoor, Shildon and Ferryhill
- H2 Major Housing Sites in above Four Towns
- T1 Footpaths and Cycleways in Towns and Villages
- T6 Improvements in Road Safety

- T7 Traffic Generated by New Development
- L1 Provision of Open Space, including Standards
- L2 Provision of Open Space in New Housing Development
- L9 Footpaths, Cycleways and Bridleways in the Countryside
- D1 General Principles for the Layout and Design of New Developments
- D2 Design for People
- D3 Design for Access
- D5 Layout of New Housing Development
- D6 Layout and Design of Pedestrian Areas and Public Spaces
- D7 Structural Landscaping around Major Developments
- D8 Servicing and Community Requirements of New Development
- D9 Art in the Environment
- D11 Location of Pollution Sensitive Developments
- D12 Provision of Sewage Treatment
- D13 Development Affecting Watercourses

# Supplementary Planning Guidance Notes:

SPG3. Layout of New Housing.

SPG5. Traffic Calming.

SPG6. Parking standards

SPG7. Open Space SPG8. Landscaping

SPG9. Conservation of Energy

SPG10. Crime prevention and personal Security

# Section 106 PROPOSED HEADS OF TERMS.

The Section 106 agreement will seek to secure the following:

- The completion/operation of the new facility to be developed at the Green lane Industrial Estate under planning application ref. No. 7/2006/0477/DM prior to the commencement of development of any houses at the Merrington Lane site.
- A Management Plan for the future management and maintenance of areas of open space.
- A Design Code for the site comprising details of mix of house types, types
  of materials, surface treatments, street furniture and means of enclosure.
- Off site highway works including improvements to the junction with Merrington Lane.
- The inclusion of elements of public art or contribution to towards public art.
- The provision of 10% affordable housing spread across the site
- A financial contribution towards the improvement of the existing footpath network and the A688 under pass, including improved lighting and surveillance by the provision of CCTV cameras.
- A financial contribution towards the production of a Master Plan for the Merrington Lane Industrial Estate.



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INVESTOR IN PEOPLE

Mr Glyn Hall

Director of Neighbourhood Services Sedgefield Borough Council Council Offices **SPENNYMOOR** 

**DL16 6JQ** 

Your Ref: 7/2006/0477DM

Our Ref: GONE/M1330/219/06/1

Date:

15 November 2006

Regional Group

Citygate

Gallowgate Newcastle upon Tyne

NE1 4WH

Tel: 0191 201 3300 Direct: 0191 202 3643 Fax: 0191 202 3688 Minicom: 0191 202 3515

www.go-ne.gov.uk planningpolicy@gone.gsi.gov.uk

For the attention of Andrew Farnie

Dear Sir

PROPOSED DEMOLITION OF EXISTING FACTORY UNIT AND SUBSEQUENT REDEVELOPMENT FOR APPROXIMATELY 400 RESIDENTIAL UNITS WITH ASSOCIATED LANDSCAPING AND INFRASTRUCTURE IMPROVEMENTS AT MERRINGTON LANE INDUSTRIAL ESTATE, SPENNYMOOR

I refer to your letter of 7 November 2006 referring to the Secretary of State under the Town and Country Planning (Development Plans and Consultation) (Departures) Directions 1999, an application for detailed planning permission for the above development.

- As you know, the Secretary of State's general approach is not to interfere with the jurisdiction of local planning authorities unless it is necessary to do so. Parliament has entrusted them with responsibility for day-to-day planning control in their areas. Local planning authorities are normally best placed to make decisions relating to their areas and it is right that in general they should be free to carry out their duties responsibly, with the minimum of interference.
- There will be occasions, however, when the Secretary of State may consider it necessary to call in a planning application to determine it herself, instead of leaving it to the local planning authority. Her policy is to be very selective about calling in planning applications. In general, she will only take this step if planning issues of more than local importance are involved and if those issues need to be decided by the Secretary of State rather than at a local level. Each case is, however, considered on its own facts.
- We have carefully considered all the matters raised about this application. The issue before the Secretary of State for decision is not whether the application should be granted planning permission, but whether or not she should call it in for her own determination. The Secretary of State considers that the main matters relevant to her decision in this case are national policies with regard to:

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- contributing to the delivery of sustainable development through the achievement of social cohesion and inclusion, the protection and enhancement of the environment, the prudent use of natural resources, and sustainable economic development (PPS1 – Delivering Sustainable Development);
- promoting a strong, stable, and productive economy that aims to bring jobs and prosperity for all (PPS1 – Delivering Sustainable Development);
- meeting the housing requirements of the whole community (including those in need of affordable housing), widen housing opportunity and create mixed communities (PPG3 - Housing);
- re-using previously-developed land within urban areas, bring empty homes back into use and convert existing buildings, in preference to the development of greenfield sites (PPG3 - Housing);
- creating more sustainable patterns of development by exploiting and delivering accessibility by public transport to jobs, education and health facilities, shopping, leisure and local services (PPG3 - Housing);
- making more efficient use of land (PPG3 Housing);
- reducing car dependence by facilitating more walking and cycling, improving linkages by public transport between housing, jobs, local services and local amenity; (PPG3 - Housing);
- promoting good design in new housing developments, including placing the needs of people before ease of traffic movement (PPG3 Housing);
- using planning conditions to ensure the conservation and enhancement of the site's biodiversity or geological interest (PPG9 – Biodiversity and Geological Conservation);
- reducing the need to travel by car (PPG13 Transport);
- accommodating housing principally within existing urban areas, planning for increased intensity of development for both housing and other uses at locations which are highly accessible by public transport, walking and cycling (PPG13 – Transport);
- using planning conditions to ensure that developers undertake a programme of archaeological recording prior to development taking place (PPG16 – Archaeology and Planning);
- meeting the open space, sport and recreation requirements of the whole of the community by securing new provision (PPG17 – Planning for Sport, Open Space and Recreation);

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- ensuring that development control decisions are taken efficiently and are consistent with national and international climate change policy obligation (PPS22 – Renewable Energy);
- controlling or reducing the impact of noise, as far as practicable, at the planning stage (PPG24 - Planning and Noise);
- ensuring that planning applications are accompanied by a flood risk on assessment (PPG25 – Development and Flood Risk);
- 5. The Secretary of State has concluded that her intervention would not be justified as there is not sufficient conflict with national planning policies on the above matters or any other sufficient reason to warrant calling-in the application for his own determination. She has therefore concluded that the application should remain with Sedgefield Borough Council for decision.
- 6. In considering whether to exercise her discretion to call-in the application, the Secretary of State has not considered whether the development proposed is "EIA development" for the purposes of the Town and Country Planning (Environmental Impact Assessment) (England and Wales) Regulations 1999. The local planning authority responsible for determining the application remains the relevant authority responsible for considering whether the 1999 Regulations apply to the proposed development and, if so, for ensuring that the requirements of the 1999 Regulations are complied with.
- 7. Would you please forward to the Secretary of State at the address of this Office a copy of any permission granted for the development referred to above, in accordance with paragraph 6 of the above Directions?

Yours faithfully

IAN D J MARTIN

Authorised by the Secretary of State

to sign in that behalf

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## PLANNING APPLICATIONS - TO BE DETERMINED

**1.** 7/2006/0443/DM APPLICATION DATE: 17 July 2006

PROPOSAL: RESIDENTIAL DEVELOPMENT COMPRISING OF 52 NO. DWELLINGS

LOCATION: LAND EAST OF BARRATT WAY WEST CORNFORTH FERRYHILL CO

**DURHAM** 

APPLICATION TYPE: Detailed Application

APPLICANT: Bett Homes (NE) Ltd

Diamond Court, Kenton, Newcastle upon Tyne,

#### CONSULTATIONS

CORNFORTH P.C.
 Cllr. A. Hodgson
 Cllr. M. Predki
 DCC (PLANNING)
 DCC (TRAFFIC)

6. NORTHUMBRIAN WATER

7. ENGLISH NATURE

8. RAMBLER
9. ENV AGENCY
10. WILDLIFE TRUST
11. ENGINEERS
12. VALUER
13. Lee White
14. L.PLANS

15. DESIGN

16. LANDSCAPE ARCH

17. POLICE HQ
18. DCC (PROWS)
19. Network Rail
20. Countryside Team

#### NEIGHBOUR/INDUSTRIAL

The Green: 42,44,46,48,43,45,47,44A, Chamelean House, Bria Way, The Old School House

Bede Grove: 2,8,7,6,5,4,3,2,1

**Barratt** 

Way:1,2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17,18,19,20,21,22,23,24,25,26,27,28,29,30,31

Glebe Villas:24

Oswald Close:11,12,21,22,23,24,1,2,3,4,11

Self Build & Design Holy Trinity Church Balaclava Inn

The Gables
High Street:74

Cuthbert Road: 2,4,6,8,10,12

## PLANNING APPLICATIONS - TO BE DETERMINED

## **BOROUGH PLANNING POLICIES**

<del>-</del> 18	Residential Frameworks for Larger Villages
<b>⊣</b> 9	Housing Sites in Larger Villages
<b>D1</b>	General Principles for the Layout and Design of New Developments
D5	Layout of New Housing Development
_2	Provision of Open Space in New Housing Development
Γ7	Traffic Generated by New Development
_1	Provision of Open Space, including Standards
Ξ17	Protection of Archaeological Remains

#### THE PROPOSAL

This application as originally submitted, and accompanied by a Design and Access Statement, sought planning permission for the erection of 52 dwellings, associated infrastructure and landscaping on a 1.45 hectare site at land off Barratt Way, West Cornforth. Negotiations on the layout and design have resulted in a reduction in the number of dwellings to 47 in order to increase the amount of open space within the development site. The application site is adjacent to the Cornforth Conservation Area and is bounded to the north by a disused railway line, to the east and west by residential properties and to the south by an attractive stonewall with the cemetery beyond.

Vehicular access to the site is proposed off Barratt Way with pedestrian links via the existing public footpath that links through to the village centre. As the existing turning head would be deleted by the proposal it is proposed that 7 off site car parking spaces would be created in the vicinity of numbers 14 and 15 Barratt Way to compensate for the loss of an area used by local residents for parking.

#### **CONSULTATION AND PUBLICITY**

Cornforth Parish Council has no objections in principle to the proposal. Concerns have however been expressed about vehicle access to the site via Bede Grove, Oswald Close and Barratt Way, particularly during the development phase.

The Highway Authority has advised that Cuthbert Road at a width of 7.4 metres wide and with approximately 113 dwellings currently using it is capable of accommodating up to 300 dwellings. Bede Grove currently serves approximately 69 dwellings and Barratt Way serves approximately 24 dwellings. Both have a width of 5.5 metres and are considered capable of accommodating up to 300 dwellings. Therefore the analysis of the route from the site would confirm that the existing highway infrastructure could accommodate the increase in the number of dwellings that would result from this proposal. In terms of car parking the proposed provision is considered acceptable, subject to the completion of the off site parking.

The Borough Council's Engineering Services Team has no objections to the proposal.

## PLANNING APPLICATIONS - TO BE DETERMINED

The Environmental Health Section has raised no objections but advised that issues such as contamination, noise from machinery and hours of operation should be addressed and this can be done by imposing relevant planning conditions.

Durham County Council Rights of Way Officer has advised that footpath number 7 Cornforth Parish would need to be diverted and that a temporary closure notice may be required during construction.

The Ramblers Association object to the development due to the impact on footpath number 7. The nature of the footpath would be radically changed to a sub-urban character and that the possibility of separating the path from the road and houses be examined or that the path be diverted around the periphery of the development.

Northumbrian Water has made a range of comments relating to drainage and sewerage, and these have been copied to the applicant.

The Environment Agency originally objected to the development as no Flood Risk Assessment had been submitted specifically to deal with surface water run off. The applicant was informed of this and submitted the relevant information. The Environment Agency therefore now raises no objection.

The County Council Policy Section has advised that Policy 3 of the Structure Plan should focus development in the main towns and Policy 9 also recognises that larger villages with a reasonable range of services and facilities are suitable for housing development. The number of dwellings proposed is a significant increase from that allocated and the Borough Council will need to come to a view whether such a significant increase in dwellings is acceptable. In terms of sustainability the Structure Plan contains a number of key sustainability policies and the application should demonstrate the accessibility of the proposal to jobs and services.

Natural England has advised that based on the information submitted the proposal is unlikely to have an adverse affect in respect of species especially protected by Law. A condition is recommended to ensure that the development is carried out in accordance with mitigation measures specified in the submitted ecological assessment.

The County Ecologist raised concern over the quality of the protected survey work in that the assessment took place on one day in the winter. As such it is requested that a thorough bat survey be carried out to Natural England. It is important to note however, that Natural England has not questioned the quality of the reports and that they are happy to accept all mitigation measures therein without further survey work being undertaken.

The County Archaeologist has considered the report submitted by the applicant and considers there to be a high potential for archaeological remains on the site. An appropriate condition has been recommended.

Network Rail have raised no objection in principle but advised that whilst the railway line to the north does not currently carry any rail traffic it remains operational land and could be brought into use at any time. As a result, it is important that the new development takes into account the relationship between the railway and the proposed development. The existing fence should not be altered or moved in any way and nothing should be put in place to prevent maintenance of the boundary fence.

#### PLANNING APPLICATIONS - TO BE DETERMINED

The Police Architectural Liaison Officer has offered comment on ways of crime prevention both external and internal to the developments. A copy of their letter has been forwarded to the applicant.

Site notices were erected, an advertisement placed in the local press and letters sent to neighbouring occupiers advising of the application. To date 14 letters and one petition containing 69 signatures have been received from Cornforth residents and their comments are set out in Appendix 1 of this report. However, the main points of concern are:

- Extra Traffic during building and completion of development with particular problems in winter.
- Where will children be able to play if the football/recreational area is lost.
- Expectation that there will be an increase in currently congested levels of traffic.
- Existing drainage problems will be exacerbated by the proposed development.
- Construction traffic will bring added hazards to children, noise, mess and disturbance.
- Expectation that there will be an increase in levels of traffic congestion, danger and accidents.

#### PLANNING CONSIDERATIONS

The main planning considerations in this case are as follows:

- Compliance with national planning policy and guidance and Local Plan policies.
- Affordable housing provision
- Design, layout and impact on residential amenity
- Provision of open space
- Impact on protected species

## Compliance with National Planning Policy and Guidance and Local Plan Policies.

In assessing this application material considerations have been the submission draft Regional Spatial Strategy, Regional Planning Guidance 1, PPS1, PPG3, By Design - Urban design in the planning system: towards better practice, PPS3 (Consultation Draft) and Local Plan Policies H8 'Residential Frameworks for Larger Villages', Policy H9 'Housing Sites in Larger Villages' D1 'General Principles for the Layout and Design of New Developments', D5 'Layout of New Housing Development' and the CABE guidance 'Building for Life') in which the Government aims 'To promote more sustainable patterns of development and make better use of previously-developed land'.

It is considered that the application site performs well against paragraph 31 of PPG3 that provides the guidance which local planning authorities should use to assess a site's potential and suitability for housing development. All proposed housing sites should be assessed against each of the following criteria:

- The availability of previously developed sites;
- The **location and accessibility** of potential development sites to jobs, shops and services by modes other than the car, and the potential for improving such accessibility;

## PLANNING APPLICATIONS - TO BE DETERMINED

- The capacity of existing and potential infrastructure, including public transport, water and sewerage, other utilities and social infrastructure (such as schools and hospitals) to absorb further development and the cost of adding further infrastructure;
- The **ability to build communities** to support new physical and social infrastructure and to provide sufficient demand to sustain appropriate local services and facilities; and
- The physical and environmental constraints on development of land, including, for example, the level of contamination, stability and flood risk, taking into account that such risk may increase as a result of climate change.

The Government has recently been consulting on Draft PPS3. This document will in due course replace the existing PPG3 and its associated documents, and will represent the Government's most up to date thinking on housing and as such is a material consideration in assessing planning applications.

Paragraph 13 of Draft PPS3 states that to be considered developable, a site should meet the following criteria:

- a) Available the site is available now or is likely to become available for housing development and be capable of being developed within five years;
- b) Suitable the site offers a sustainable option for development and would contribute to the creation of sustainable urban and rural communities; and
- c) Viable housing development is economically viable on the site.

It is considered that the given the location of the application site within the residential framework the development of this site is acceptable as it is in close proximity to local facilities and would represent a sustainable development. As such, when appraised against the principles of Draft PPS3 and criteria from paragraph 31 of PPG3, this location performs well.

In terms of how the proposal accords with the Submission Draft Regional Spatial Strategy (RSS) the proposal is considered to be in accordance with Policy 3 in that the development meets the sequential test in terms of prioritising sites for development. In this case the development, although a greenfield site, is in a sustainable location.

With regard to housing, The Strategy identifies that the Borough should provide an additional circa 4,000 net new dwellings between 2004 and 2021 yet it in the mean time it is still necessary to provide land for housing to maintain a five-year supply of housing, as stipulated in Paragraph 12 of Draft PPS3. Currently the Borough has just under a six-year supply of housing thereby indicating that the development of this greenfield site within the settlement boundary is acceptable as it would contribute to continuing a continuous supply of housing.

The application site is located inside the residential framework of West Cornforth identified in Policy H8 'Residential Frameworks for Larger Villages' and is an allocated Greenfield site under Policy H9 'Housing Sites in Larger Villages' of the Borough Local Plan. As such development on this site is considered acceptable provided that there is no conflict with the provisions of the plan's environmental, open space or design policies. In this respect there is a strong presumption in favour of housing development on site.

Regional Planning Guidance Note 1 encourages renewable energy and energy efficiency, and the more recently emerging Regional Spatial Strategy requires 10% embedded renewable energy in major new development. The Council's sale conditions for the land were formulated quite some time ago however, and the proposal has been designed around that framework. Whilst it would not be reasonable to insist on the 10% provision at this advanced stage, the

## PLANNING APPLICATIONS - TO BE DETERMINED

dwellings would be constructed to current Building Regulations standards in respect of energy efficiency.

## **Affordable Housing Provision**

It is considered that having assessed the land registry data for residential property prices within West Cornforth over the last three years it is apparent that there is not currently an affordability issue within the village. It is therefore not necessary to request for an element of affordable homes within this scheme.

## Design, layout and impact on residential amenity

As with all large housing developments it is essential that a high quality scheme both in terms of layout and architectural quality is achieved. In terms of the design and layout of the scheme the proposal must not only comply with the design policies, specifically policies D1 'General Principles for the Layout and Design of New Developments' and D5 'Layout of New Housing Development' contained within the local plan but also the new CABE guidance recently endorsed by the Council. CABE is the government advisor on architecture, urban design and public space and some of their recent reports demonstrate that a significant number of new housing developments in the North of England are failing to deliver higher design quality in new developments.

In order to promote a higher quality of design Management Team has endorsed the CABE and Home Builders Federation 'Building for Life' standard in order to seek higher design standards and good place making in residential developments. The 'Building for Life' standard asks a series of 20 questions for developers to answer to show how they will deliver high quality residential schemes. The standard identifies that schemes do not need to answer all 20 questions but that it will be used to assess overall design quality and allow the Local Planning Authority to negotiate with developers to ensure that high quality design is secured and poor quality design is rejected.

In this instance the proposed development features a range of well-designed house types arranged around a central green area and two smaller areas of open space, and should exhibit a distinctive character when completed. The extension of roads and footways into the development is logical and would feature traffic calming surfaces. The site is located close to bus stops that provide access to several regional major centres, and is within easy walking distance of shops, food and drink establishments, and schools. Inappropriate house design, such as three storey types have been negotiated out of the scheme.

The Highway Authority is satisfied with access arrangements both within, and outside the application site, and the latest amended plan incorporates a radius improvement at their request. In view of local concerns about additional traffic on Barratt Way and associated highway congestion issues, the developer has proposed to replace the existing turning head adjacent to the site entrance with a 7 space car park. This work would be carried out by the Highway Authority and financed by the applicant. It would however be important to ensure that the car park is constructed before completion of the development, and that until such time, the turning head is retained and kept available for use by drivers.

## PLANNING APPLICATIONS - TO BE DETERMINED

In terms of landscaping and open space provision it is proposed to create areas of public open space and plant many of the boundaries with hedging that will contribute to creating a distinctive interesting layout.

In terms of overlooking to existing properties proposed sections were submitted with the application that indicated existing and proposed levels. There were slight concerns about a proposed three-storey block because of the small difference in level between the application site and existing properties in Station Road, but the house types have been changed and the dwellings are now two-storey. It is not now considered that there would be any loss of privacy.

## **Open Space, Play Equipment and Maintenance**

In housing developments of more than 10 houses Local Plan Policy L2 seeks to secure the provision of approximately 60m2 of open space per dwelling and a contribution towards the provision of new or improved equipped play areas. If no open space can be provided within or adjacent to a residential development, the Borough Council has previously accepted a contribution towards off site play provision and/or environmental improvement works in the form of a commuted sum through a Section 106 agreement. Following negotiations, the scheme has been reduced from 52 to 47 dwellings in order to increase the amount of open space within the development site from the original submission to a maximum of 1057 square metres. In this instance, up to 2820m2 of open space would normally be required, and the actual provision therefore equates to about 37.5%, and it would be reasonable to require a commuted sum payment calculated on the shortfall. This would amount to 29 units at £700 (total £20,300).

Maintenance costs should be calculated for the open space provision, at a rate of £35 x 15 (years) x 47 (dwellings) (total £24,675).

The provision of play equipment would be costed on the basis of 2.5m2 per resident (average 2.3 residents per dwelling) resulting in a requirement for 270m2 at £20 per 1m2 plus 10% maintenance (total £5945).

Due to the land being Council owned a direct commuted sum payment would not be paid by the developer through a Section 106 agreement however, in order to ensure that monies for off site play provision and/or environmental improvement works is achieved, as it would be for any development of 10 houses or more, the sum of £50,920 would be ring fenced from the capital receipt should permission be granted. This money would be held until such time as a suitable scheme was identified. The monetary contribution would be used to benefit not only the future residents of the proposed development but also the wider community of West Cornforth.

## **Impact on Protected Species**

As part of the application the applicant was asked to submit an Ecological report to assess the impact of the development on protected species. A report has been submitted and the views of Natural England have been sought. Natural England have responded to state that they have no objection to the proposal in relation to species specifically protected by law subject to a condition being imposed that ensures the development is carried out in accordance with the mitigation elements of the ecological assessment and tree survey. The County Ecologist considers however that the reports do not adequately deal with the issue of bats, and that a separate more detailed survey should be carried out.

#### PLANNING APPLICATIONS - TO BE DETERMINED

## **Archaeology**

An archaeological and cultural heritage assessment has been carried out by the applicants. The report concludes that further investigation is needed due to the potential for archaeological remains on the site, and the County Archaeologist has recommended the imposition of a planning condition.

## Impact upon Public Footpath No.7

It is clear that the existing public footpath will need to be temporarily closed and formal procedures followed for diversion. Despite objections from the Ramblers Association, it is considered that incorporating the right of way through the heart of the development is the most appropriate and safest method of maintaining public access from Barratt Way to The Green. Indeed, the present secluded and unlit character of the footpath is probably a deterrent to use, particularly during dark hours.

## CONCLUSION

It is considered that the development meets the requirements of PPG3 in terms of layout, design, density and car parking but also reflects the character and setting of existing development in the surrounding area. The developers have responded to the CABE criteria and this has resulted in a scheme that has been individually designed for the site and which has regard to its setting and surroundings. The design of the development and buildings, including the creation of an area of public open space helps the development to have a specific character. The amount of open space within the site falls short of the level required by Policy L2 of the Borough Local Plan, but it has been increased significantly from the original submission, and the existence of other accessible open spaces in the locality offsets the need to provide yet more within the development site in this instance. The off-site car park would compensate for the loss of the turning head, which is presently used by local residents for parking, and should be sufficient improvement given that most dwellings in Barratt Way have an off-street parking space to the front.

## SECTION 17 OF THE CRIME AND DISORDER ACT 1998

Officers have considered, with due regard, the likely effect of the proposal on the need to reduce crime and disorder as part of the determination of this application, in accordance with section 17 of the Crime and Disorder Act 1998. In reaching a recommendation officers consider that the proposal will not undermine crime prevention or the promotion of community safety.

#### **HUMAN RIGHTS IMPLICATIONS**

It is considered that in general terms, the provisions of the Human Rights Act 1998 have been taken into account in dealing with the above application.

#### RECOMMENDATION

It is recommended that planning permission be granted subject to the following conditions.

## PLANNING APPLICATIONS - TO BE DETERMINED

1. The development hereby approved shall be begun not later than the expiration of 3 years from the date of this permission.

Reason: In accordance with Section 91 of the Town and Country Planning Act 1990.

2. The development hereby approved shall be carried out only in accordance with the submitted application, as amended by the following document(s) and plans:

Detailed Site Layout (Drg No pod-b-007-02-19) received on 28th November 2006.

Double Garage Detail (Drg No STD/DGG/01/ Rev A) received on 17th November 2006.

Single Garage Detail (Drg No STD/SD1/MK2 rev B) received on 17th November 2006.

House Type plans, elevations and sections received on 17th November 2006.

Reason: To ensure that the development is carried out in accordance with the approved documents.

- 3. Notwithstanding any description of the materials in the application, no development shall be commenced until details of the materials and detailing to be used for the external surfaces, including the roof and render colour, of the building have been submitted to and approved by the Local Planning Authority. The development shall be carried out in accordance with the approved details to the satisfaction of the Local Planning Authority. Reason: To enable the Local Planning Authority to control details of the development in the interests of visual amenity, and to comply with Policy D1 (General Principles for the Layout and Design of New Developments) of the Sedgefield Borough Local Plan.
- 4. No dwelling houses shall be occupied unless they are served by an access that has been constructed in accordance with details to be submitted to and approved by the Local Planning Authority.

Reason: To ensure the dwelling houses hereby approved are served by a satisfactory means of access in the interests of highway safety and to comply with Policy T6 (Improvements in Road Safety) of the Sedgefield Borough Local Plan.

5. Notwithstanding the provisions of Class A,B,C,D,E,F,G of Part 1 of the Town and Country Planning (General Permitted Development) Order 1995 (or any Order revoking or re-enacting that Order) details of any enlargement, improvement or other alteration to the dwelling(s) hereby approved and any buildings, including sheds, garages and glass houses to be erected within the curtilage of the dwellinghouse(s) shall be submitted to and approved by the Local Planning Authority.

Reason: To enable the Local Planning Authority to control details of any future development on the site in the interests of visual and residential amenity, and to comply with Policy D5 (Layout of New Housing Development), Policy H15 (Extensions to Dwellings) and Policy H16 (Extension to the Front of Dwellings), of the Sedgefield Borough Local Plan.

6. Notwithstanding the provisions of Class A of Part 2 of Schedule 2 of the Town and Country Planning (General Permitted Development) Order 1995 (or any Order revoking or re-enacting that Order) details of any walls or fences or other means of enclosure shall be approved by the Local Planning Authority.

Reason: In the interests of safeguarding the visual amenity of the residential area, and to comply with Policy D1 (General Principles for the Layout and Design of New Developments) and Policy D5 (Layout of New Housing Development), of the Sedgefield Borough Local Plan.

## PLANNING APPLICATIONS - TO BE DETERMINED

7. No diesel powered plant or equipment shall be used on the site on any Sunday, Saturday afternoon or Bank holiday nor at other times other than between the hours of 8.00am and 6.30pm and no building, packing or other materials shall be allowed to blow off the site. No fires shall be burned within 100 metres of occupied dwellings.

Reason: In order to protect the amenities of the occupiers of nearby premises.

8. No development shall take place otherwise than in accordance with the mitigation measures detailed within Section 5 of the ecological assessment (An Ecological Assessment of Land off Barratt Way, West Cornforth - AJT Environmental Consultants, March 2006) and Sections 3.6 and 4.3 of the tree survey (Tree Survey at Land off Barratt Way, West Cornforth - AJT Environmental Consultants, March 2006) including, but not restricted to adherence to timing and spatial restrictions; provision of mitigation in advance.

Reason: To conserve protected species and their habitat and to comply with Policies E14 (Safeguarding Plant and Animal Species Protected by Law) and E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

9. No development shall take place until the applicant has secured the implementation of an agreed phased programme of archaeological works to include evaluation and, where appropriate, mitigation and publication of the results, in accordance with a written scheme of investigation that has been submitted by the applicant and approved by the Local Planning Authority.

Reason: The site is in an area of high archaeological potential and in order to comply with Policy E17 (Protection of Archaeological Remains) of the Sedgefield Borough Local Plan.

10. No development shall take place until there has been submitted to and approved in writing by the Local Planning Authority a scheme of landscaping which shall include details of hard and soft landscaping, planting species, sizes, layout, densities, numbers, method of planting and maintenance regime, as well as indications of all existing trees and hedgerows on the land and details of any to be retained, together with measures for their protection in the course of development. The landscaping shall be carried out in accordance with the approved scheme unless otherwise agreed in writing by the Local Planning Authority.

Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

11. All planting, seeding or turfing comprised in the approved details of landscaping shall be carried out in the first planting season following the practical completion of the development and any trees or plants which within a period of 5 years from the substantial completion of the development die, are removed or become seriously damaged or diseased shall be replaced in the next planting season with others of similar size and species, unless the Local Planning Authority gives written consent to any variation.

Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

12. All planting, seeding or turfing comprised in the approved details of landscaping shall be maintained in accordance with British standard 4428 for a period of 5 years commencing on the date of practical completion and during this period any trees or plants which die, are removed or become seriously damaged or diseased shall be replaced in the next planting season with

## PLANNING APPLICATIONS - TO BE DETERMINED

others of similar size and species and grass that fails to establish shall be re-established unless the Local Planning Authority gives written consent to any variation. Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

13. No works to trees, including topping, lopping and pruning and felling shall take place until a Landscape Management Plan and Strategy has been agreed with the Local Planning Authority and any such works shall not take place without the prior approval of the Local Planning Authority.

Reason: To ensure that the Landscape quality of the site is preserved and enhanced and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

- 14. There shall be no discharge of foul or contaminated drainage from the site into either groundwater or any surface waters, whether direct or via soakaways. Reason: To prevent pollution of the water environment and to comply with Policy D13 of the Sedgefield Borough Local Plan.
- 15. No development approved by this permission shall be commenced until:
- a) a desk top study has been carried out which shall include the identification of previous site uses, potential contaminants that might reasonably be expected given those uses and other relevant information. And using this information a diagrammatical representation (Conceptual Model of the geology and hydrogeology) for the site of all potential contaminant sources, pathways and receptors has been produced.
- b) A site investigation has been designed for the site using the information obtained from the desktop study and any diagrammatical representations (Conceptual Model of the geology and hydrogeology). This should be submitted to, and approved in writing by the LPA prior to that investigation being carried out on the site. The investigation must be comprehensive enough to enable: -
- a risk assessment to be undertaken relating to ground and surface waters associated on and off the site that may be affected, and- refinement of the Conceptual Model, and- the development of a Method Statement detailing the remediation requirements
- c) The site investigation has been undertaken in accordance with details approved by the LPA and a risk assessment has been undertaken.
- d) A Method Statement detailing the remediation requirements, including measures to minimise the impact on ground and surface waters, using the information obtained from the Site Investigation has been submitted to the LPA. This should be approved in writing by the LPA prior to that remediation being carried out on the site.

Reason: To protect Controlled Waters and ensure that the remediated site is reclaimed to an appropriate standard.

16. If during development, contamination not previously identified, is found to be present at the site then no further development (unless otherwise agreed in writing by the LPA) shall be carried out until the applicant has submitted, and obtained written approval from the LPA for, an addendum to the Method Statement. This addendum must detail how this unsuspected contamination shall be dealt with.

Reason: To ensure that the development complies with the approved details in the interests of protection of Controlled Waters.

## PLANNING APPLICATIONS - TO BE DETERMINED

17. Upon completion of the remediation detailed in the Method Statement a report shall be submitted to the LPA that provides verification that the required works regarding contamination have been carried out in accordance with the approved method Statement(s). Post remediation sampling and monitoring results shall be included in the report to demonstrate that the required remediation has been fully met. Future monitoring proposals and reporting shall also be detailed in the report.

Reason: To protect Controlled Waters by ensuring that the remediated site has been reclaimed to an appropriate standard.

18. No development shall commence until details of the existing and proposed site levels have been submitted to and approved in writing by the Local planning Authority. Development shall take place in accordance with the approved plans.

Reason: In order to control the level at which the development takes place in order to protect the visual and residential amenity of the area and to comply with Policy D1 and D5 of the Sedgefield Borough Local Plan

19. Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) Order 1995 (or any Order revoking or re-enacting that Order) details of any walls or fences or other means of enclosure shall be approved by the Local Planning Authority and to comply with Policy D1 (General Principles for the Layout and Design of New Developments) of the Sedgefield Borough Local Plan.

Reason: In the interests of safeguarding the visual amenity of the residential area

20. Prior to the commencement of development a detailed plan indicating the location of material storage and employee parking on site shall be submitted to and approved in writing by the Local Planning Authority. These areas shall be available and used at all times during construction.

Reason: In order to protect the amenity of nearby residents during the construction of the development and to comply with Policy D10 (Location of Potentially Polluting Developments) of the Sedgefield Borough Local Plan.

- 21. Prior to the commencement of development on site a vehicle wheel washing facility shall be installed at the main exit from the site. All construction traffic leaving the site must use the facility and it must be available and maintained in working order at all times. Reason: In the interest of amenity and to reduce the amount of mud on the roads and in accordance with Policy D1 (General Principles for the Layout and Design of New Developments) of the Sedgefield Borough Local Plan.
- 22. The 7no. space car park adjacent to the site entrance and identified in the site layout plan (drawing no. pod-b-007-02-19) hereby approved shall be constructed before completion and final residential occupation of the development, in accordance with details to be submitted in writing to, and approved by the Local Planning Authority beforehand. Until such time as the car park is constructed, the existing turning head adjacent to the entrance to the application site shall be retained and kept free of any vehicles, materials and other items associated with the development hereby approved in order to ensure its availability to road users. Reason: In order to secure the provision of off-site car parking in lieu of the loss of an existing turning head and to maintain adequate traffic circulation in Barratt Way in accordance with Policy T7 (Traffic Generated by New Developments) of the Sedgefield Borough Local Plan.

## PLANNING APPLICATIONS - TO BE DETERMINED

#### INFORMATIVE: REASONS FOR APPROVAL

In the opinion of the Local Planning Authority the proposal is acceptable in terms of its impact upon highway safety, and visual and residential amenity of the area, and will provide for a modern sustainable housing development.

#### INFORMATIVE: RELEVANT LOCAL PLAN POLICIES

The decision to grant planning permission has been taken having regard to the key policies in the Sedgefield Borough Local Plan as set out below, and to all relevant material considerations, including Supplementary Planning Guidance:

H9 Housing Sites in Larger Villages

T7 Traffic Generated by New Development

L1 Provision of Open Space, including Standards

L2 Provision of Open Space in New Housing Development

D1 General Principles for the Layout and Design of New Developments

D5 Layout of New Housing Development

E17 Protection of Archaeological Remains

Supplementary Planning Guidance Notes:

SPG3 Layout of New Housing.

SPG7 Open Space

SPG8 Landscaping

SPG9 Conservation of Energy

SPG10 Crime prevention and personal Security

## PLANNING APPLICATIONS - TO BE DETERMINED

#### APPENDIX 1

## **Objections**

#### 9 Barratt Way

- Concern over increased traffic associated with an additional vehicles associated with the proposal.
- Not enough car parking facilities.
- Access will be too narrow for the proposed development.
- Existing drainage problems will be exacerbated by the proposed development.

## 34 The Green

- Respondent states that a strip of land sold by agreement as a right of way by Sedgefiled BC has been absorbed into the development.
- Contends that the developer is given latitude for getting planning permission than the respondent.
- Suggests that small bushes replace large trees at bottom right hand corner of development.
- Extra traffic will lead to increased danger on main road facing development particularly near the school during it's opening/closing times.

#### 48 The Green

- Loss of Privacy.
- Possible encroachment on to property boundary as a result of close proximity of development.

## Joint representation 1 & 2 Bede Grove

Bede Grove will be adversely affected by extra traffic and other factors for a number of reasons as it is part of a through route to the only access to the development:

- It is already congested with vehicles from carers, medical staff and friends of elderly residents.
- Extra traffic including vehicles involved in the construction of the development will increase the risks of accidents/danger particularly when snow or icy conditions prevail.
- Inadequate parking provision for extra vehicles arising from proposal.
- The extra traffic will pose an increased risk of danger and harm to playing children in the vicinity.
- Bede Grove is inadequate as part of through route to the development for extra volumes of traffic.
- Questions where children will be able to play if the football/recreational area is lost.
- Children may cause disturbance to elderly residents if football/recreational area is lost
- Children may be at increased risk of danger playing in roadside if football/recreational area is lost.

## PLANNING APPLICATIONS - TO BE DETERMINED

- Increase of noise dust and disturbance during construction of the development.
- Existing drainage problems will be exacerbated by the proposed development.

#### 1 Bede Grove

Objects to the flaws of the single access/exit road and loss of privacy- specific issues listed were:

- Expectation that there will be an increase in levels of traffic congestion, danger and accidents.
- Existing road width though to be inadequate for increase in number of vehicles using site.
- Existing road often blocked by HGV's, Delivery vans and ambulances.
- Existing problems for vehicles going up bank in winter conditions will become worse.
- Site construction vehicles will use only post office end of high street due to weight restrictions.
- Damage will arise to road and drains from site construction vehicles that would ultimately be funded through Council Tax.
- Difficult parking in Oswald Close & Barratt Way made worse by expected 100 plus extra vehicles.
- Decrease in traffic flow and more parking congestion on Cuthbert Road during school pick up and drop off times.
- Increase in street noise from extra vehicles for those living/sleeping in bungalows.
- Pollution affecting items on washing lines, residents' health and leading to increased dirt on roads.

#### 2 Bede Grove

- Petition enclosed 59 Signatures some signatories have also sent separate letters of objection.
- Contests the conclusions of a letter said to have been received from Durham CC
  Highways which the objector states as indicating that the development meets
  government guidelines and legal requirements.
- States on behalf of those signing the petition that 100 + extra vehicles would lead to increased danger from the single available access/exit road at several locations:

Top of Bede Grove / Oswald Close / Cuthbert Road junction.

Cuthbert Road / High Street Junction

- Decrease in traffic flow and more parking congestion on Cuthbert Road during school pick up and drop off times.
- Difficulty maintaining adequate safe parking with expected extra traffic using Bede Grove
  / Oswald Close / Cuthbert Road claims there are already traffic obstruction problems
  along these roads.

The objector also provides a list of perceived Highway safety issues:

- Extra Traffic during building and completion of development with particular problems in winter.
- Not enough Car parking facilities with resulting difficulties at School opening/closing times especially at Bede Grove / Oswald Close.
- Extra Traffic Noise

## PLANNING APPLICATIONS - TO BE DETERMINED

- Extra Plant & Builders machinery noise.
- Highway damage due to heavy Plant/machinery.
- Existing drainage problems exacerbated.
- Pollution affecting items on washing lines, residents' health and leading to increased dirt on roads.
- Loss of privacy.
- Loss of amenities in particular a football field and play area.
- Under capacity of schools and health centre when development is complete.

## <u>Joint representation - 2 Oswald Close, 74 High Street, 24 Glebe Villas & 15 Barratt Way</u>

- Access will be too narrow for the proposed development.
- Questions where children will be able to play if the play area is lost.
- Highlights that main access already has a high number of children playing on the street.
- Existing problems for vehicles going up bank in winter conditions will be made worse.
- Problems with site construction vehicles.
- Existing traffic obstruction problems along bank& other locations will be made worse.
- Asks why a brown field site can't be used ("The old Scrap Yard").
- Expectation of increase in accidents with more vehicles using site.
- Loss of ability to let dogs roam free without leads.
- Expectation that here will be an increase in currently congested levels of traffic.
- Construction traffic will bring added hazards to children, noise, mess and disturbance.
- Removal of lawn for Car parking (15 Barratt Way)
- Questions need for the number of properties in the development.
- Respondent from 74 High Street says that they do not object in principle to a residential development but have serious concerns about access in this proposal.
- Respondent from 74 High Street alleges that a Borough Councillor said in a Public House that the development "was a done deal" and referred to residents opposing the development as "Luddites"

## 1 Oswald Close

- Highlights narrow existing access to Barratt Way is narrow with a high number of children playing on the street.
- Questions where children will be able to play if the football field and play area is lost.
- Existing problems for vehicles going up bank in winter conditions will be made worse.

# 11 Oswald Close 1st response

- Expectation that there will be an increase in currently congested levels of traffic.
- Existing drainage problems will be exacerbated by the proposed development.
- Removal of only existing football field and play area for local children.
- Existing problems for vehicles going up bank in winter conditions will be made worse.

# 11 Oswald Close 2<sup>nd</sup> response

Expectation of increase in accidents with vehicles using site.

## **PLANNING APPLICATIONS - TO BE DETERMINED**

- Questions need for the development citing difficulties in selling houses on Stobbs Cross Road site.
- Asks why a brown field site can't be used (Verdun Terrace & Coronation Terrace).

#### The Studio, Sylvan Vista, Brancepeth Village

• Request for re-siting of trees that would affect a proposed adjacent dwelling (on behalf of client).

## 2 Oswald Close

- Loss of a pleasant amenity and play area.
- Would add to existing highway safety concerns.
- Asks why the former scrapyard site could not be used instead.

#### 24 Glebe Villas

- Loss of a pleasant amenity and play area
- Would add to existing highway safety concerns
- · Asks why an alternative site could not be used

## 15 Barratt Way

- Existing access road is not suitable for increased traffic.
- Loss of amenity space and play area.
- The proposed new parking spaces on Barratt Way would result in the loss of part of an existing grassed area.

## 74 High Street

- Considers the number of dwellings to be excessive
- · Access from High Street is a minor road without highway markings
- Increased traffic would add to existing highway safety problems
- The existing roads are unsuitable for construction traffic
- There would be increased noise levels during and after construction

## PLANNING APPLICATIONS - TO BE DETERMINED

**2.** 7/2006/0521/DM APPLICATION DATE: 14 August 2006

PROPOSAL: ERECTION OF RESIDENTIAL DEVELOPMENT WITH ASSOCIATED

**MEANS OF ACCESS** 

LOCATION: ROSE STREET TRIMDON GRANGE TRIMDON STATION TS296EH

APPLICATION TYPE: Outline Application

APPLICANT: George Wimpey

Lockhead Court, Preston Farm Industrial Estate, Stockton on Tees,

## **CONSULTATIONS**

TRIMDON P.C.
 Cllr. Mrs L. Hovvels
 DCC (PLANNING)
 DCC (TRAFFIC)

5. NORTHUMBRIÁN WATER

6. BUILDING CONTROL

7. ENV AGENCY8. ENGINEERS9. ENV. HEALTH

10. L.PLANS

11. ECONOMIC DEV12. LANDSCAPE ARCH

13. POLICE HQ
14. DCC (PROWS)
15. ENGLISH NATURE
16. WILDLIFE TRUST
17. Countryside Team

## **NEIGHBOUR/INDUSTRIAL**

Cooperative Terrace: 1,2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17,18,19,20

S W Steel Crafts Ltd Volante PTIS Ltd

Ennefar

Hurworth Burn House Home

Hurworth Burn House Nursing Home Galbraith Terrace: 10,9,8,7,6,5,4,3,2,1

Methodist Church Quarry Garage MK Motors The Welsh Harp

Dovecote Inn

## PLANNING APPLICATIONS - TO BE DETERMINED

## **BOROUGH PLANNING POLICIES**

H8	Residential Frameworks for Larger Villages
T6	Improvements in Road Safety
T7	Traffic Generated by New Development
L1	Provision of Open Space, including Standards
L2	Provision of Open Space in New Housing Development
D1	General Principles for the Layout and Design of New Developments
D2	Design for People
D3	Design for Access
D5	Layout of New Housing Development
D11	Location of Pollution Sensitive Developments
D12	Provision of Sewage Treatment
D13	Development Affecting Watercourses

#### THE PROPOSAL

This application seeks outline permission for residential development and means of access with details relating to siting of buildings, design and external appearance and landscaping reserved for submission at a later date. The site area is approximately 1.58 hectares. Accompanying the application is a Supporting Statement and Summary of Community Consultation. The applicant has also submitted an indicative layout that indicates how the site would be accessed and may be developed.



The layout indicates a variety of detached, semi-detached and terraced dwellings, the majority of which would be arranged around a 'T' shaped roadway leading from Rose Street. Eight dwellings are shown fronting onto, and directly accessed from Rose Street, which presently Page 51

## PLANNING APPLICATIONS - TO BE DETERMINED

serves the predominantly commercial/industrial use of the land. All dwellings would have good standards of amenity, including well-proportioned rear gardens. It is indicated that all dwellings would have off-street parking.

The application site is an existing brownfield site and contains a mix of light industrial units and for many years has been occupied by Kemp Plant hire. The site, although on rising ground, is well screened by surrounding screen planting.

## CONSULTATION AND PUBLICITY RESPONSES

Trimdon Parish Council has not objected to the proposal, but has asked whether planning permission would be granted on the basis of a legal agreement and, if so, how this would benefit the community.

The County Engineer has advised that the existing junction of Rose Street onto the B1278 Salters Lane, the road width of Rose Street and visibility splays are acceptable. A formal 1.8m footway to adoption standard will need to be provided adjacent to the northern edge of the carriageway to Rose Street. The footway will need to continue along the frontage of the Methodist Chapel and the car repair works.

Durham County Council Policy Section has advised that the application site lies outside the existing built framework of Trimdon Grange and is not allocated in the adopted Sedgefield Borough Local Plan for employment related development. The Structure Plan recognises the importance of small industrial sites to meet local employment needs and paragraph 9.16 of the Structure Plan states that making the best use of existing sites reduces the need for new allocations in accordance with the principles of sustainability. While Trimdon Grange is identified in principle as a suitable location for new housing development, the application site is currently being used for industrial uses. Provided that the Borough Council are satisfied that the site is not required for long term employment uses the proposal accords with Policy 9 of the Structure Plan.

The Borough Council's Forward Planning Team has concluded that whilst there would normally be a presumption against a proposal outside the settlement envelope, the following summarised material considerations override that presumption in this instance:

- The proposal represents a sustainable urban extension that performs well against PPG3
- The proposal would contribute towards the national target that by 2008, at least 60% of additional housing should be provided on Brownfield land
- Additional housing will help sustain existing shops, services and facilities within Trimdon Grange

It is also recommended that 20% of any development should be affordable housing.

The Environment Agency has advised that surface water run-off from the existing site is likely to drain into the headwaters of the River Skerne, which is prone to flooding. Therefore surface water discharged from the redevelopment should be flow regulated so as not to exacerbate flooding problems elsewhere in the catchment. Several conditions are recommended regarding surface water regulation system and contaminated land.

## PLANNING APPLICATIONS - TO BE DETERMINED

The Environmental Health Section has raised no objections but suggested several conditions in respect of hours of construction, no burning of materials, the control of dust on the site and contamination.

Northumbria Water has offered no objections, and has offered several comments and contact numbers in respect of water supply, drainage and sewage matters. These comments have been forwarded to the applicant for information.

Natural England (formerly English Nature) has considered the submitted Phase 1 ecological survey and reports and has concluded that the proposal is unlikely to have an adverse effect upon species protected by law, subject to the imposition of a condition requiring adherence to specific mitigation measures set out in that report.

Durham Wildlife Trust has not responded to the consultation exercise.

The Police Architectural Liaison Officer has offered comments on reducing crime both internally and externally. A copy of the comments have been forwarded to the applicant for consideration.

Site notices were erected, an advertisement placed in the local press and letters sent to neighbouring occupiers advising of the application. One letter has been received requesting details of the proposed access.

## PLANNING CONSIDERATIONS

The main planning considerations in this case are:

- Compliance with National Planning Policy and Guidance and Local Plan Policies.
- Provision of Affordable Housing
- Impact on Ecology

## Compliance with National Planning Policy and Guidance and Local Plan Policies

The site that is subject to this planning application is located outside of Trimdon Grange's residential framework identified in Policy H8 'Residential Frameworks for Larger Villages'. It is currently occupied by industrial/business users, however the land is not formally designated for such purposes. Government guidance in Planning Policy Guidance Note 3 'Housing' promotes the reuse of 'Brownfield' or previously developed land for new housing development and indicates that new housing development should respect other principles of sustainable development, particularly that new housing development should take place in locations accessible to jobs, shops and services by various modes of transport; that the development is well related to existing and potential infrastructure, including public transport; and that new development respects other physical and environmental constraints on the development of land.

It is considered that the application site performs well against paragraph 31 of PPG3 that provides the guidance which local planning authorities should use to assess a site's potential and suitability for housing development. All proposed housing sites should be assessed against each of the following criteria:

## PLANNING APPLICATIONS - TO BE DETERMINED

- The availability of previously developed sites;
- The **location and accessibility** of potential development sites to jobs, shops and services by modes other than the car, and the potential for improving such accessibility;
- The **capacity of existing and potential infrastructure**, including public transport, water and sewerage, other utilities and social infrastructure (such as schools and hospitals) to absorb further development and the cost of adding further infrastructure;
- The ability to build communities to support new physical and social infrastructure and to provide sufficient demand to sustain appropriate local services and facilities; and
- The **physical and environmental constraints on development of land**, including, for example, the level of contamination, stability and flood risk, taking into account that such risk may increase as a result of climate change.

The Government has recently been consulting on Draft PPS3. This document will in due course replace the existing PPG3 and its associated documents, and will represent the Government's most up to date thinking on housing and as such is a material consideration in assessing planning applications.

<u>Paragraph 13 of Draft PPS3 states that to be considered developable, a site should meet the following criteria:</u>

- a) Available the site is available now or is likely to become available for housing development and be capable of being developed within five years;
- b) Suitable the site offers a sustainable option for development and would contribute to the creation of sustainable urban and rural communities; and
- c) Viable housing development is economically viable on the site.

Whilst Parts (a) and (c) are likely to be easily satisfied, it is considered that housing on this site also complies with **Section** (b) because:

- The site is Brownfield land, and when appraised against the criteria from paragraph 31 of PPG3, it is considered that as a location it does not perform so poorly so as to preclude its appropriateness for housing before a Greenfield site;
- o The scheme would represent a sustainable urban extension to the village.

The location of the application site although outside the residential framework the development of the village is acceptable as it is in close proximity to local facilities and would represent a sustainable urban extension as the proposal would result in housing occupying land that is immediately to the north of Trimdon Grange. As such, when appraised against the principles of Draft PPS3 and criteria from paragraph 31 of PPG3, this location performs well.

The proposed development would help meet the housing requirements of Trimdon Grange and the wider Borough and will widen the housing choice within this community. There is currently insufficient availability of previously-developed sites in the Borough which necessitates that sites such as this one should be developed before Greenfield sites; the proposal is easily accessible and near to public transport nodes; and, it will be an efficient use of land. The proposal site is previously-developed land and its development for housing would appear to offer regeneration benefits for Trimdon Grange in terms of diversifying the housing market, and providing additional choice to retain the existing population.

#### PLANNING APPLICATIONS - TO BE DETERMINED

In terms of how the proposal accords with the Submission Draft Regional Spatial Strategy (RSS) the proposal is considered to be in accordance with Policy 3 in that the development meets the sequential test in terms of prioritising sites for development. In this case the development of this Brownfield site is in a sustainable location.

With regard to housing, the Strategy identifies that the Borough should provide an additional circa 4,000 net new dwellings between 2004 and 2021 yet it in the mean time it is still necessary to provide land for housing to maintain a five-year supply of housing, as stipulated in Paragraph 12 of Draft PPS3. Although the Borough currently has just over a nine year supply of housing it is considered that the release of a Brownfield site beyond the residential framework is acceptable.

It should also be noted that the Council is due to undertake a review of employment land to determine if land is no longer needed for employment purposes before it is contemplated for other uses in Autumn this year. However, if the Borough were to identify a surplus of industrial land, it is considered that when looking for previously-developed industrial sites to meet the need for housing, it is better that industrial sites in sustainable locations are developed before general or prestige employment areas.

## **Provision of Affordable Housing**

In the draft PPS 3 affordable dwellings are defined as either social rented dwellings or intermediary dwellings e.g. shared equity and therefore if a need can be demonstrated the applicant should provide a combination of the two affordable housing tenure types on the site the proportion of which would require further debate.

The need for affordable housing is determined by assessing the following:

- Housing Needs Survey
- House Price Data
- Household Incomes
- Housing Waiting Lists
- Housing Provision surrounding site

The last complete Housing Needs Survey was produced in 2003. This identified that there was a shortfall in affordable stock in 2-bed flats, 2-bed bungalows, 1-bed houses and 3-bed houses in the Sedgefield/Trimdons sub-area. To overcome the shortfall in affordable housing provision a minimum of 20% affordable provision should be sought.

In terms of house price date over the period since the questionnaire on the Housing Needs Survey in 2002, the house prices within the specific Trimdon postcode area TS29 6 have risen significantly.

TS29 6	Detached	Semi-Detached	Terraced	Flat	Overall
Jan – March 2002	£113,068	£49,811	£33,357	-	£64,844
	61.55%	72.12%	89.21%	-	34.70%
Jan – March 2006	£182,666	£85,733	£63,115	-	£87,348

Table showing % changes in prices for the period Apr-Jun 2002 to Apr-Jun 2006 inclusive.

## PLANNING APPLICATIONS - TO BE DETERMINED

The Housing Needs Desktop Update that was carried out in 2005 identifies that household income has increased by 7.6% between 2003 and 2005. This figure applies to the Borough and it cannot be broken down into sub-areas. This research identifies that 49.1% of the Borough's households have an income level below £16,140. Even more important is the information for concealed households. The data states that 67% of these concealed households have an income level below £16,140. The primary reason for concealed households is the fact that they cannot gain access to the private housing market.

It is clear from the up-to-date housing data from the Land Registry that the concealed households would not be able to enter the private sector housing market, even at entry terraced level (assuming a mortgage of 3 times income).

The Housing Department have also provided information regarding the demand and supply of Council-owned houses and bungalows in Trimdon. This suggests that there is a demand for 1 & 2-bed bungalows and 2, 3 & 4-bed houses. A brief comparison of the two would suggest that 2-bed bungalows and 3 & 4-bed houses have the greatest mismatch of demand and supply.

It is considered that the evidence clearly demonstrates that there is a need for the provision of affordable housing, comprised of a mixture of social rented and shared equity/ownership dwellings and of a type that would address the overall housing needs and waiting lists.

## Impact on Ecology

Circular 06/2005 'Biodiversity and Geological Conservation Statutory Obligations and Their Impact Within The Planning System' that accompanies Planning Policy Statement 9 'Biodiversity and Geological Conservation' states that 'the presence of a protected species is a material consideration when a planning authority is considering a development proposal that, if carried out, would be likely to result in harm to the species or its habitat' (Para 98).

Circular 06/2005 also advises that 'it is essential that the presence or otherwise of protected species, and the extent that they may be affected by the proposed development, is established before the planning permission is granted'. In this case the applicants have carried out a Phase 1 habitat survey, and identified the badger, bat and water vole as species for individual investigation. The surveys concluded that neither badgers nor water voles would be affected by the development. The bat survey has recommended mitigation measures that satisfy the requirements of Natural England, provided an appropriate condition is attached to any planning permission granted.

## Energy

The application makes no reference to the inclusion of embedded renewable energy generation nor does it demonstrate how the development would assist in reducing energy consumption. This is not in the spirit of RPG1 policies EN1 and EN7, which encourage renewable energy and energy efficiency. The emerging RSS goes a step further by requiring the incorporation of 10% embedded renewable energy in major new development.

This proposal would therefore benefit from the incorporation of energy efficiency measures and embedded renewable energy generation and this could be achieved by imposition of an appropriate condition.

#### PLANNING APPLICATIONS - TO BE DETERMINED

#### CONCLUSION

Whilst the application site lies just outside the existing settlement boundary, its development for housing would, for the reasons set out above, represent a sustainable urban extension when considered against the main provisions of PPG3. The proposal would have the added benefits of sustaining existing shops and services within Trimdon Grange, and contributing towards the national target of at least 60% of new housing development being on brownfield sites by 2008. It is also considered that the proposal would help to consolidate the village to the north, and significantly improve the visual amenity of the locality. Rose Street has historically exhibited poor visual qualities through indiscriminate outside storage of materials and the general poor quality of buildings. The opportunity here for environmental improvement is significant. These material considerations are considered to outweigh the normal presumption against development outside the settlement envelope under Policy H8 of the Sedgefield Borough Local Plan.

Assessment of open space provision is difficult with outline applications. However, the indicative site layout plan does not indicate that there would be any communal open / play space within the site. The peripheral location of the site places it at some distance from the nearest open space / play facilities and it is therefore essential to provide an appropriate element within any finally approved layout. It is proposed that the provision of open space and play equipment ought to be subject of a condition, with future maintenance by way of a management plan required under a Section 106 agreement.

It is considered that it will be necessary to deal with the following matters by way of a Section 106 agreement; provision of affordable housing, management and maintenance of open space, a design code for the development, and the provision of a footpath along Rose Street.

Finally, should Members be minded to grant planning permission for the development the application will need to be referred to the Government Office for the North East (GONE) as approval would constitute a major departure form the Development Plan. The notification requirements provide GONE an opportunity to check general compliance with the guidance set out in PPG3 and to consider whether the application should be called in for determination.

## SECTION 17 OF THE CRIME AND DISORDER ACT 1998

Officers have considered, with due regard, the likely effect of the proposal on the need to reduce crime and disorder as part of the determination of this application, in accordance with section 17 of the Crime and Disorder Act 1998. In reaching a recommendation officers consider that the proposal will not undermine crime prevention or the promotion of community safety.

#### **HUMAN RIGHTS IMPLICATIONS**

It is considered that in general terms, the provisions of the Human Rights Act 1998 have been taken into account in dealing with the above application.

## **RECOMMENDATION: It is recommended that:**

#### PLANNING APPLICATIONS - TO BE DETERMINED

- 1. The application is approved subject to the conditions set out in Appendix 1 to this report.
- 2. The Head of Planning Services be given authority, in consultation with the Borough Solicitor, to issue a conditional planning approval in exchange for a Section 106 Legal Agreement in order to ensure that the proposal delivers the various elements of planning gain the heads of terms, which are set out in Appendix 2 to this report.

(This recommendation is made in the knowledge that the application would need to be referred to the Secretary of State if Committee were minded to approve the proposed development, subject to the Section 106 Agreement, who would be given a period of 21 days in which to decide whether the application needed to be 'called in' for determination.

#### PLANNING APPLICATIONS - TO BE DETERMINED

#### **APPENDIX 1**

## **LIST OF PROPOSED CONDITIONS**

Outline Planning Application (Ref No. 7/2006/0521/DM).

Residential Development with Associated Access at Rose Street, Trimdon Grange

#### 1 Reserved Matters

Approval of the details of the siting, design and external appearance of the buildings and landscaping of the site (hereinafter called the "Reserved Matters") shall be obtained from the Local Planning Authority before any development is commenced.

Reason: Reason: In accordance with Section 92 of the Town and Country Planning Act 1990 as amended by the Planning and Compulsory Purchase Act 2004

#### 2 Reserved Matters

Application for approval of the Reserved Matters shall be made to the Local Planning Authority not later than the expiration of THREE years from the date of this permission and the development to which this permission relates must be begun not later than the expiration of two years from the final approval of the reserved matters or, in the case of approval on different dates, the final approval of the last such matter has been approved.

Reason: In accordance with Section 92 of the Town and Country Planning Act 1990 as amended by the Planning and Compulsory Purchase Act 2004.

## 3 Means of access

No dwellinghouse shall be occupied unless they are served by an access, which has been constructed in accordance with details to be submitted to and approved by the Local Planning Authority.

Reason: To ensure the dwellinghouses hereby approved are served by a satisfactory means of access in the interests of highway safety and to comply with Policy T6 (Improvements in Road Safety) of the Sedgefield Borough Local Plan.

## 4 Landscaping details

No development shall take place until there has been submitted to and approved by the Local Planning Authority a scheme of landscaping which shall include details of hard and soft landscaping, planting species, sizes, layout, densities, numbers, method of planting and maintenance regime, as well as indications of all existing trees and hedgerows on the land and details of any to be retained, together with measures for their protection in the course of development.

Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

## 5 Landscaping implementation

The approved scheme of landscaping shall be carried out in accordance with the approved plans and shall be completed as set out in the phasing scheme required under the terms of the associated Section 106 Agreement and the date of practical

#### PLANNING APPLICATIONS - TO BE DETERMINED

completion shall be supplied in writing to the Local planning Authority within seven days of that date.

Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

## 6 Landscaping maintenance

All planting, seeding or turfing comprised in the approved details of landscaping shall be maintained in accordance with British standard 4428 for a period of 5 years commencing on the date of practical completion and during this period any trees or plants which die, are removed or become seriously damaged or diseased shall be replaced in the next planting season with others of similar size and species and grass that fails to establish shall be re-established unless the Local Planning Authority gives written consent to any variation.

Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

## 7 Landscape Management Plan

No works to trees, including topping, lopping and pruning and felling shall take place until a Landscape Management Plan and Strategy has been agreed with the Local Planning Authority and any such works shall not take place without the prior approval of the Local Planning Authority.

Reason: To ensure that the Landscape quality of the site is preserved and enhanced and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

## 8 Housing Provision

The development hereby permitted shall provide a range and mix of house types ranging between one to four bedroomed properties.

Reason: To ensure local housing needs are addressed.

## 9 **Open Space Provision**

No development shall take place until a scheme for the provision of formal and informal open space, together with play facilities, has been submitted to and approved in writing by the local planning authority. The agreed scheme shall be implemented in accordance with timescales to be agreed in writing with the local planning authority.

Reason: In the interests of residential amenity and to provide for open space and play facilities in accordance with Policy L2 of the Sedgefield Borough Local Plan.

## 10 Control of Noise and Other Environmental Pollution

No diesel powered plant or equipment shall be used on the site on any Sunday, Saturday afternoon or Bank holiday nor at other times other than between the hours of 8.00am and 6.30pm and no building, packing or other materials shall be allowed to blow off the site. No fires shall be burned within 100 metres of occupied dwellings.

Reason: In order to protect the amenities of the occupiers of nearby premises.

## PLANNING APPLICATIONS - TO BE DETERMINED

## 11 | Ecological Mitigation measures

No development shall take place unless in accordance with the mitigation detailed within Sections E1 – E10 of the bat survey report (*Ecological Surveys: Rose Street, Trimdon Grange, County Durham by Barrett Environmental Ltd, October 2006, Bat report*) including, but not restricted to obtaining a DEFRA licence; adherence to timing and spatial restrictions; provision of mitigation in advance; adherence to precautionary working methods; provision of a bat loft(s).

Reason: To conserve protected species and their habitat and to comply with Policy E14 (Protection of Wildlife) of the Sedgefield Borough Local Plan.

#### 12 | Protection of trees

All trees and hedges to be retained shall be properly fenced off from those parts of the site to be demolished or redeveloped and shall not be removed without prior approval of the Local Planning Authority. Details of the type and positioning of the fencing shall be submitted and approved by the Local Planning Authority prior to the development of demolition commencing.

Reason: To enable the Local Planning Authority to ensure that existing natural features on the site are protected and retained in the interests of the visual amenity of the site and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

#### 13 | Surface water run-off

No development approved by this permission shall be commenced until a scheme for the provision and implementation of a surface water run-off limitation has been submitted to and approved in writing by the Local Planning Authority. The scheme shall be implemented in accordance with the approved programme details.

Reason: To prevent the increased risk of flooding by ensuring the provision of a satisfactory means of surface water disposal and to comply with Policy D13 (Development Affecting Watercourses) of the Sedgefield Borough Local Plan.

## 14 | Contamination

No development approved by this permission shall be commenced until:

a) a desk top study has been carried out which shall include the identification of previous site uses, potential contaminants that might reasonably be expected given those uses and other relevant information. And using this information a diagrammatical representation (Conceptual Model of the geology and hydrogeology) for the site of all potential contaminant sources, pathways and receptors has been produced.

- b) A site investigation has been designed for the site using the information obtained from the desktop study and any diagrammatical representations (Conceptual Model of the geology and hydrogeology). This should be submitted to, and approved in writing by the LPA prior to that investigation being carried out on the site. The investigation must be comprehensive enough to enable:
- a risk assessment to be undertaken relating to ground and surface waters associated on and off the site that may be affected, and
- refinement of the Conceptual Model, and
- the development of a Method Statement detailing the remediation requirements

#### PLANNING APPLICATIONS - TO BE DETERMINED

- c) The site investigation has been undertaken in accordance with details approved by the LPA and a risk assessment has been undertaken.
- d) A Method Statement detailing the remediation requirements, including measures to minimise the impact on ground and surface waters, using the information obtained from the Site Investigation has been submitted to the LPA. This should be approved in writing by the LPA prior to that remediation being carried out on the site.

Reason: To protect Controlled Waters and ensure that the remediated site is reclaimed to an appropriate standard.

## 15 Contamination

If during development, contamination not previously identified, is found to be present at the site then no further development (unless otherwise agreed in writing by the LPA) shall be carried out until the applicant has submitted, and obtained written approval from the LPA for, an addendum to the Method Statement. This addendum must detail how this unsuspected contamination shall be dealt with.

Reason: To ensure that the development complies with the approved details in the interests of protection of Controlled Waters.

## 16 | Remediation

Upon completion of the remediation detailed in the Method Statement a report shall be submitted to the LPA that provides verification that the required works regarding contamination have been carried out in accordance with the approved method Statement(s). Post remediation sampling and monitoring results shall be included in the report to demonstrate that the required remediation has been fully met. Future monitoring proposals and reporting shall also be detailed in the report.

Reason: To protect Controlled Waters by ensuring that the remediated site has been reclaimed to an appropriate standard.

## 17 Levels, existing and proposed

No development shall commence until details of the existing and proposed site levels have been submitted to and approved in writing by the Local planning Authority. Development shall take place in accordance with the approved plans.

Reason: In order to control the level at which the development takes place in order to protect the visual and residential amenity of the area and to comply with Policy D1 and D5 of the Sedgefield Borough Local Plan

#### 18 Means of enclosure

Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) Order 1995 (or any Order revoking or re-enacting that Order) details of any walls or fences or other means of enclosure shall be approved by the Local Planning Authority and to comply with Policy D1 (General Principles for the Layout and Design of New Developments) of the Sedgefield Borough Local Plan.

Reason: In the interests of safeguarding the visual amenity of the residential area

#### PLANNING APPLICATIONS - TO BE DETERMINED

## 19 Noise

The development layout and building envelopes of the dwellings shall be designed and constructed to provide protection from noise generated from the local road network and the adjacent industrial estate. The upper limits for the designed noise levels within the developments shall be 35dBA LAeq in habitable rooms with windows shut and other means of ventilation provided and for external noise shall be 55dBA LAeq in outdoor living areas.

Reason: To protect residential amenity.

## 20 Material storage and employee parking during construction

Prior to the commencement of development a detailed plan indicating the location of material storage and employee parking on site shall be submitted to and approved in writing by the Local Planning Authority. These areas shall be available and used at all times during construction.

Reason: In the interest of amenity during the construction of the development and to comply with Policy D10 (Location of Potentially Polluting Developments) of the Sedgefield Borough Local Plan.

## 21 Wheel washing facilities

Prior to the commencement of development on site a vehicle wheel washing facility shall be installed at the main exit from the site. All construction traffic leaving the site must use the facility and it must be available and maintained in working order at all times.

Reason: In the interest of amenity and to reduce the amount of mud on the roads and in accordance with Policy D1 (General Principles for the Layout and Design of New Developments) of the Sedgefield Borough Local Plan.

## 22 | Energy Efficiency

Prior to commencement of development a scheme to minimise energy consumption shall be submitted to and approved in writing by the Local Planning Authority. The scheme shall provide for 10% embedded renewable energy. Thereafter the development shall operate in accordance with the approved scheme unless otherwise agreed in writing.

Reason: In order to minimise energy consumption and to comply with Regional Planning Guidance Note 1, Policies EN1 and EN7.

#### **INFORMATIVE: REASONS FOR APPROVAL**

In the opinion of the Local Planning Authority the proposal is acceptable in terms of its impact upon highway safety, and visual and residential amenity of the area, and will provide for a modern sustainable housing development.

## PLANNING APPLICATIONS - TO BE DETERMINED

#### INFORMATIVE: LOCAL PLAN POLICIES RELEVANT TO THIS DECISION

The decision to grant planning permission has been taken having regard to the key policies in the Sedgefield Borough Local Plan as set out below, and to all relevant material considerations, including Supplementary Planning Guidance:

H8 Residential Frameworks for Larger Villages

T6 Improvements in Road Safety

T7 Traffic Generated by New Development

L1 Provision of Open Space, including Standards

L2 Provision of Open Space in New Housing Development

D1 General Principles for the Layout and Design of New Developments

D2 Design for People

D3 Design for Access

D5 Layout of New Housing Development

D11 Location of Pollution Sensitive Developments

D12 Provision of Sewage Treatment

D13 Development Affecting Watercourses

## Supplementary Planning Guidance Notes:

SPG3. Layout of New Housing.

SPG5. Traffic Calming.

SPG6. Parking standards

SPG7. Open Space SPG8. Landscaping

SPG9. Conservation of Energy

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SPG10. Crime prevention and personal Security

## PLANNING APPLICATIONS - TO BE DETERMINED

APPENDIX 2 Section 106 PROPOSED HEADS OF TERMS.

The Section 106 agreement will seek to secure the following:

- A Management Plan for the future management and maintenance of areas of open space including equipped play areas.
- A Design Code for the site comprising details of mix of house types, types of materials, surface treatments, street furniture and means of enclosure.
- Off site highway works to provide a 1.8 metre wide footway to adoptable standards along the northern side of Rose Street from the junction with the B1278 to the entrance to the development site.
- The provision of a minimum of 20% affordable housing spread across the site.

## PLANNING APPLICATIONS - TO BE DETERMINED

**3.** 7/2006/0572/DM APPLICATION DATE: 15 September 2006

PROPOSAL: ERECTION OF 86NO. DWELLINGS

LOCATION: LAND AT HAWKSHEAD PLACE NEWTON AYCLIFFE CO DURHAM

APPLICATION TYPE: Detailed Application

APPLICANT: Tees Valley Housing Group

Rivers House, 63 North Ormesby Road, Middlesbrough, TS4 2AF

## **CONSULTATIONS**

1. DCC (TRAFFIC)

2. NORTHUMBRIAN WATER

ENGLISH NATURE
 GREAT AYCLIFFE TC

5. ENV AGENCY
6. WILDLIFE TRUST
7. ENGINEERS
8. VALUER
9. Lee White
10. DESIGN

11. LANDSCAPE ARCH

12. POLICE HQ
13. DCC (PROWS)
14. Cllr. George C. Gray
15. Cllr. M A Dalton
16. Cllr. E M Paylor

#### **NEIGHBOUR/INDUSTRIAL**

Garburn Place: 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 40, 41, 42, 43, 44, 45, 46, 47, 30, 31

Glebe Road:74

Stainforth Close:81,82,83,84,85,86,87,88,89,90,91,92,93,94

Hawkshead Court:23,22,21,20,19,18,17,16,15,14,12,11,10,9,8,7,6,5,4,3,2,1

Hawkshead Place: 1,2,3,4,5,6,7,8,9,10,11,12,71,72,73,74,14,15,33,34,35,36,64,77, Hawkshead

Place

#### **BOROUGH PLANNING POLICIES**

H1 Housing Development in Newton Aycliffe, Spennymoor, Shildon and Ferryhill

H2 Major Housing Sites in above Four Towns

D1 General Principles for the Layout and Design of New Developments

D5 Layout of New Housing Development

#### PLANNING APPLICATIONS - TO BE DETERMINED

#### **BACKGROUND**

On 30 March 2006 Cabinet considered a joint report of the Director of Neighbourhood Services and Director of Resources regarding the approach the Council should take to the sale and development of Hawkshead Place Newton Aycliffe which had outline planning permission for the provision for new housing.

At that meeting it was resolved that the development of the site is based on a partnership approach with a Registered Social Landlord (RSL) rather than releasing the site on the open market. It was considered that adopting this approach would demonstrate the Council's commitment towards providing affordable/older persons housing in this area of Newton Aycliffe. In order to facilitate the development of the site Cabinet agreed to:

- The preparation of a development brief clearly articulating the Council expected outcomes from the land sale,
- The identification of suitable RSL partners to tender for the project, and
- An assessment of tender submissions by a selection panel

Following Cabinet approval a development brief was prepared outlining the minimum outcomes that the Council expected. The principal outcomes included the delivery of 30% of the housing as bungalows and affordable housing. The brief provided more detail in terms of this 30% requirement, with 20 bungalows for rent being provided and the remaining units to be affordable. The brief also covered the nominations arrangements that will be in place in relation to the letting of the bungalows.

Following the preparation of the brief those RSL's with recent experience of development and a strong delivery record in the North East were invited to tender as potential partners. Tees Valley Housing Group were judged to be the RSL whose tender most closely met the requirements of the development brief and were accordingly appointed as the preferred developer.

Following there successful tender Tees Valley Housing are now seeking detailed planning permission to develop the site for residential purposes and it is this application which is the subject of this report.

## SITE DESCRIPTION

The key characteristics of the site are as follows:

The development site is bounded to the north west by Burnhill Way and to the north east by Stephenson Way. The site covers approximately half the length of Hawkshead Place, with the other half running south west into Williamson Way. Finally the south east boundary of the site backs onto the properties of Garburn Place. The site is situated approximately 1km from Newton Aycliffe train station and is served well by the local road network.

The site was previously occupied by former council housing stock which has been substantially cleared in the 1980's.

## PLANNING APPLICATIONS - TO BE DETERMINED

There are currently 6 occupied properties remaining on the site, 2 of which are rented from the Council and 4, which are privately owned. The existing road, footpath and utilities across the site serve these remaining properties. To release the development site's full potential there are a number of adopted highways, which potentially will need to be closed. The Borough Council is not the highway authority.

#### THE PROPOSAL

Detailed planning permission is being sought to develop the site for a total of 86 dwellings giving an overall density of 50.6 dwellings per hectare. The proposal provides for a variety of house types including a three storey apartment block fronting onto Stephenson Way, a series of mews flats, detached and semi detached houses and 20 no bungalows.

The layout provides for a new road linking the existing Hawkshead Place with Stephenson Way thereby improving the permeability of the scheme for both cars and pedestrians. Roads leading from the main access road through the site have been designed to provide 'semi-private' streetscapes which lead to courtyard and a range of parking facilities.

The scheme also provides for hard and soft landscaping and has been designed to maintain existing trees and to provide a safe an attractive environment for future residents.

The proposed layout is shown below at figure 1.

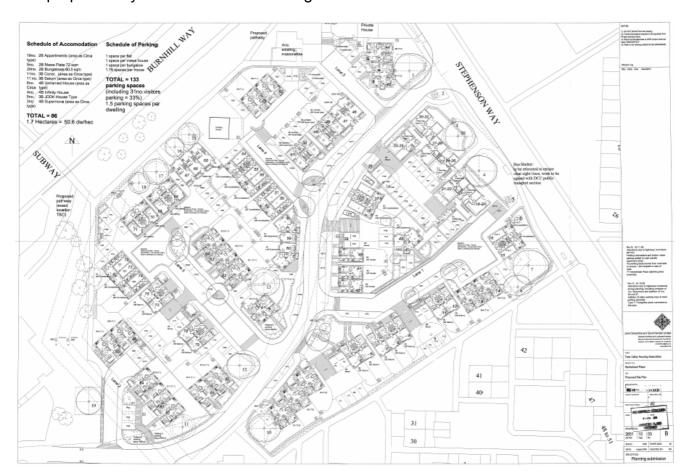


Figure 1.

#### PLANNING APPLICATIONS - TO BE DETERMINED

The application has also been accompanied a detailed Design and Access Statement which is now mandatory in respect of major development proposals. The Design and Access Statement outlines the 'vision' behind the proposal which is to 'create a unique sense of place with a design led approach to the public realm that contributes positively to the locality'. The statement includes an appraisal of the site, an urban design strategy and accessibility strategy and addresses the CABE Building for Life 20 Questions.

# **CONSULTATION RESPONSES**

Great Aycliffe Town Council have responded to state that they have no observations or objections to make on the proposal.

The County Engineer has offered no objection to be proposal but raised a number of technical engineering issues, which have been drawn to the attention of the applicant. The applicant in response has submitted a series of revised drawings in order to deliver a scheme which accords with County's access and parking standards.

Durham Constabulary (Architect Liaison/Community Safety) have indicated that they have no observations to make.

The County Archaeologist has offered no objection to the proposal.

The Environment Agency objected to the proposal until such time as a Flood Risk Assessment had been undertaken. The applicants in response have submitted a Flood Risk Assessment, which has been forwarded to the Environment Agency. Their comments are awaited.

The application has been advertised by a notice in the press, notices posted on site and letters to individual residents. Four letters have been received in response to the consultation exercise and the principal issues are summarised below:

During construction and afterwards the provision of 86 dwellings will increase the traffic as well as noise and disturbance. (Whilst the proposal will inevitably result in additional traffic it is not considered that this would give rise to significant problems of noise. Furthermore, a condition is proposed limiting the hours of construction and the use of plant and machinery.)

The removal of an existing driveway takes away amenity for car parking where there is currently space for two cars. (The scheme has been amended to address this particular problem.)

Maintenance of an existing fence and gable wall will be prevented as a result of the development. (The scheme has been amended to address this particular problem.)

The proximity of the houses will interfere with the right to light. (The proposal satisfies the Council's normal privacy and amenity standards.)

Application to purchase a garage from the Council was refused and these garages are to be demolished which is underhanded and smacks of conspiracy. (This matter has been referred to Head of Housing Management and is not considered to be a material planning consideration.)

#### PLANNING CONSIDERATIONS

#### PLANNING APPLICATIONS - TO BE DETERMINED

The main planning considerations in this case are:

- Compliance with the locational requirements of National Planning Policy and Guidance and Local Plan Policies.
- The provision of Affordable Housing
- Design and layout.

Compliance with the locational requirements of National Planning Policy and Guidance and Local Plan Policies.

Hawkshead Place is situated within the urban area of Newton Aycliffe and is considered to be a brownfield site as it has previously been used for Council housing, which was demolished in the 1980's. The development of the site would therefore be consistent with the locational requirements of PPG3 Housing which promotes the reuse of 'Brownfield' or previously developed land for housing in preference to greenfield sites. PPG3 also promotes the efficient use of land and as the proposal amounts to a density of approximately 50 dwellings per hectare the development is well within the government guidelines.

The proposal would also be consistent with paragraph 13 of Draft PPS 3 which states that to be considered developable a site should meet the following criteria:

- A) Available the site is available now or is likely to become available for housing development and capable of being developed within five years.
- B) Suitable the site offers a sustainable option for development and would contribute to the creation of sustainable urban and rural communities; and
- C) Viable housing is economically viable on the site.

At a local level the site is an allocated housing site by virtue of Local Plan Policy H2 and its development for housing is well established.

# **Design and Layout**

The Development Brief for the site sought to achieve a scheme which incorporated the following:

- **Character** a place with its own identity which responds to and reinforces, locally distinctive patterns of development, landscape and culture;
- Quality of the public realm- a place with attractive, safe and successful public spaces and routes which work effectively for all in society;
- **Ease of movement** promoting accessibility and local permeability putting people before traffic and integrating land uses and traffic.

In respect of 'character' the submitted scheme will succeed in creating a sense of place as the variety of house types and architectural features will give the development a distinctive contemporary appearance.

# PLANNING APPLICATIONS - TO BE DETERMINED

The proposal will also provide for well designed and safe public spaces The proposal incorporates imaginative hard and soft landscaping which will be a positive amenity for local residents.

Finally the proposal also provides for a hierarchy of roads, which are designed to give priority to pedestrians. Local permeability is encouraged with routes linked to local amenities and public transport nodes.

# Affordable Housing

The proposal provides for 20 bungalows, which will be available for rent, and 6 shared ownership apartments. This equates to 30.2% affordable housing within the scheme, which is marginally in excess of the 30%, which was agreed by Cabinet and incorporated within the development brief. Under normal circumstances affordable housing would be secured through a section 106 agreement. On this occasion the affordable housing will be secured through the terms of the land sale and a Section 106 agreement is therefore not necessary.

# **Provision of Renewable Energy**

The emerging RSS promotes the incorporation of 10% embedded renewable energy in major new development and is an issue, which is gradually coming to the fore. Recently this issue has been addressed through the imposition of appropriate conditions. One such example is the Thorn redevelopment proposals where a condition has been imposed requiring the provision of 10% embedded renewable energy. However, this requirement was not reflected in the Development Brief for the site and was not a determining factor when the developer successfully tendered for the site. It would therefore be unreasonable to request the provision of 10% renewable energy within the scheme. The scheme will however be designed to achieve a 'very good' eco homes rating for all of the houses and the development has been orientated to maximise passive solar gain which is considered to be a significant alternative energy source.

# CONCLUSION

The development of the site for housing would accord with both national and local policies in so much as it would constitute the development of a brownfield site within an urban area close to existing facilities and transport nodes. Furthermore the proposal when viewed against the CABE Building for Life 20 Questions (Which have been endorsed by Management Team) scores highly (17/20) and as such provides for a well designed and distinctive environment which will make a positive contribution to the overall quality of the local area. Finally the proposal also provides for over 30% affordable housing units in accordance with the development brief for the site.

To conclude, it is considered that the proposal satisfies the 'vision', which was set out in the development brief. This sought to:

Achieve a sustainable regeneration of Hawkshead Place which delivers a high quality environment, well served by amenities and providing a comprehensive range of well designed types and tenures of housing that meets the needs and aspirations of present and future residents.

# PLANNING APPLICATIONS - TO BE DETERMINED

#### **HUMAN RIGHTS IMPLICATIONS**

It is considered that in general terms, the provisions of the Human Rights Act 1998 have been taken into account in dealing with the above application.

# SECTION 17 OF THE CRIME AND DISORDER ACT 1998

Officers have considered, with due regard, the likely effect of the proposal on the need to reduce crime and disorder as part of the determination of this application, in accordance with section 17 of the Crime and Disorder Act 1998. In reaching a recommendation officers consider that the proposal will not undermine crime prevention or the promotion of community safety.

# **RECOMMENDATION:** that the application is approved subject to the following conditions:

1. The development hereby approved shall be begun not later than the expiration of 3 years from the date of this permission.

Reason: In accordance with Section 91 of the Town and Country Planning Act 1990.

2. The development hereby approved shall be carried out only in accordance with the submitted application, as amended by the following document(s) and plans: Drawing no. 2651 10 03 rev B received 27th November 2006 and Drawing nos. 2651 30 05,06 and 07 received on 29th November 2006.

Reason: To ensure that the development is carried out in accordance with the approved documents.

- 3. Notwithstanding any description of the materials in the application, no development shall be commenced until details of the materials and detailing to be used for the external surfaces, including the roof and render colour, of the building have been submitted to and approved by the Local Planning Authority. The development shall be carried out in accordance with the approved details to the satisfaction of the Local Planning Authority.
- Reason: To enable the Local Planning Authority to control details of the development in the interests of visual amenity, and to comply with Policy D1 (General Principles for the Layout and Design of New Developments) of the Sedgefield Borough Local Plan.
- 4. That the new access to the highway shall be constructed in accordance with details to be submitted to and approved by the Local Planning Authority. The development shall be carried out in accordance with these details prior to occupation of the dwelling or the use hereby approved is brought into use.

Reason: In the interests of highway safety and to comply with Policy T6 (Improvements in Road Safety) of the Sedgefield Borough Local Plan.

5. Before any works are commenced, detailed drawings showing the existing and proposed site levels and the finished floor levels of the proposed new buildings and those (if any) neighbouring properties shall be submitted to and approved in writing by the Local Planning Authority. The works shall be completed entirely in accordance with these approved details. Reason: To ensure the existing ground and landscape conditions are protected from undue disturbance and to safeguard the amenity of neighbouring occupiers and to comply with Policy D5 (Layout of New Housing Development), of the Sedgefield Borough Local Plan.

# PLANNING APPLICATIONS - TO BE DETERMINED

6. No machinery shall be operated on the premises before 8am nor after 6pm nor at any time on Sundays, Bank Holidays or Public Holidays.

Reason: To ensure that occupants of nearby properties are not adversely affected by noise from the premises, and to comply with Policy D10 (Location of Potentially Polluting Developments) of the Sedgefield Borough Local Plan.

- 7. Prior to the commencement of development on site a vehicle wheel washing facility shall be installed at the main exit from the site. All construction traffic leaving the site must use the facility and it must be available and maintained in working order at all times. Reason: In the interest of amenity and to reduce the amount of mud on the roads and in accordance with Policy D1 (General Principles for the Layout and Design of New Developments) of the Sedgefield Borough Local Plan.
- 8. Prior to the commencement of development a detailed plan indicating the location of material storage and employee parking on site shall be submitted to and approved in writing by the Local Planning Authority. These areas shall be available and used at all times during construction. Reason: In the interest of amenity during the construction of the development and to comply with Policy D10 (Location of Potentially Polluted Developments) of the Sedgefield Borough Local Plan.
- 9. No development shall take place until there has been submitted to and approved in writing by the Local Planning Authority a scheme of landscaping which shall include details of hard and soft landscaping, planting species, sizes, layout, densities, numbers, method of planting and maintenance regime, as well as indications of all existing trees and hedgerows on the land and details of any to be retained, together with measures for their protection in the course of development. The landscaping shall be carried out in accordance with the approved scheme unless otherwise agreed in writing by the Local Planning Authority.

  Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield
- 10. All planting, seeding or turfing comprised in the approved details of landscaping shall be carried out in the first available planting season following the practical completion of the development and any trees or plants which within a period of 5 years from the substantial completion of the development die, are removed or become seriously damaged or diseased shall be replaced in the next planting season with others of similar size and species, unless the Local Planning Authority gives written consent to any variation.

Borough Local Plan.

Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

11. Prior to the commencement of development on site a detailed tree survey shall be carried out and submitted to and approved in writing by the Local Planning Authority. The development shall then be carried out in accordance with the recommendations of the tree survey unless otherwise agreed in writing by the Local Planning Authority. No trees on the site shall be lopped, topped, pruned or felled, without the prior consent of the Local Planning Authority. Any trees which are removed with consent shall be replaced with trees of such size and species as may be agreed with the Local Planning Authority.

Reason: To preserve the visual amenity of the area, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

#### PLANNING APPLICATIONS - TO BE DETERMINED

INFORMATIVE: REASON FOR GRANT OF PLANNING PERMISSION

In the opinion of the Local Planning Authority the proposal represents an acceptable form of development in terms of its location access arrangements, parking, design and layout.

# INFORMATIVE: LOCAL PLAN POLICIES RELEVANT TO THIS DECISION

The decision to grant planning permission has been taken having regard to the key policies in the Sedgefield Borough Local Plan as set out below, and to all relevant material considerations, including Supplementary Planning Guidance:

- H1 Housing Development in Newton Aycliffe
- H2 Major Housing Sites in above Four Towns.
- D1 General Principles for the Layout and Design of New Developments
- D5 Layout of New Housing Development

# PLANNING APPLICATIONS - TO BE DETERMINED

**4.** 7/2006/0610/DM APPLICATION DATE: 21 September 2006

PROPOSAL: PROPOSED DIVERSION OF WOODHAM BURN, FLOOD PREVENTION

**WORKS AND ERECTION OF 150 DWELLINGS AND ASSOCIATED** 

**ACCESS (OUTLINE APPLICATION)** 

LOCATION: LAND ADJOINING WOODHAM BRIDGE NEWTON AYCLIFFE CO

**DURHAM** 

APPLICATION TYPE: Outline Application

APPLICANT: Camtec Properties (Newton Aycliffe) Ltd

c/ Agent

#### **CONSULTATIONS**

1	Cllr	K	Henderson
١.	CIII	n	nenuerson

2. GREAT AYCLIFFE TC

Cllr. B A Clare
 Cllr. A M Fleming
 Councillor J. Gray
 Cllr. M. Iveson

Cllr. Mr. R. Fleming
 DCC (PLANNING)
 Rodger Lowe
 Countryside Team

11. Government Office for the North East

12. DCC (PROWS) 13. POLICE HQ

14. LANDSCAPE ARCH

15. DESIGN
16. L.PLANS
17. Lee White
18. VALUER
19. ENV. HEALTH

20. ENGINEERS
21. WILDLIFE TRUST
22. ENV AGENCY
23. ENGLISH NATURE

24. NORTHUMBRIAN WATER

25. DCC (TRAFFIC)26. One North East

27. The North East Assembly

#### NEIGHBOUR/INDUSTRIAL

Windsor Close:1,2,3,4,5,6,7,8,9,10,11,12,14,15,16,17,18,19,20,21,22,21 Lowther Drive:33,25,8,28,10,26,6,1,4,11,Burbanks,43,22,5,2,23,9,30

Gatcombe Close:1,2,3,4,5,6,7,8,9

# PLANNING APPLICATIONS - TO BE DETERMINED

Farnham Close:20

Burnside Cheltenham

Way:2,3,4,5,6,7,8,9,10,11,12,14,15,16,17,18,19,20,21,22,23,24,25,26,27,28,29,30,32,34,36,37,

38,40,42,44,46,Burnside,Burnside,Burnside Hickstead Rise:14,10,12,17,6,7,5,11,19,4,1

Kenilworth Court:1,2,3,4,Sedgefield Swimming Club

Stag Lane: 15, 11, 14, 16, 12, 5

Stoneleigh Court: 1,2,3,4,5,6,7,8,9,10,11

Cowdray Close:8,17,15,9,16,10 Burghley Mews:1,2,3,4,5,6,7,8

Hylton Close:9,15

Middleham Way:1,2,3,4,5,6,7,8,9,10,11,12,14,15,7

High Green:5,5

Woodham Comprehensive School Allen Brae

Low Copelaw Farm

Low Copelaw Farm Cottages:1,2

Raby Drive:10,9 Fawn Close:7,1 Barnard Close:4

Mulgrave Court: 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 14, 15, 16, 17

Helmsley Court:9

Chilton Close:1,2,3,4,5,6,7,8,9,10,11,12,14,15

Badminton Grove: 2,5,6,12,4,3

Grindon Court: 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11, 12

Kempton Close:1,11,7,4 Hind Court:8,17,19,4

#### **BOROUGH PLANNING POLICIES**

H1	Housing Development in Newton Aycliffe, Spennymoor, Shildon and Ferryhill
H6	Development at Aycliffe Equestrian Centre, Newton Aycliffe
E4	Designation and Safeguarding of Green Wedges
D5	Layout of New Housing Development
E1	Maintenance of landscape character
E13	Promotion of Nature Conservation
E15	Safeguarding of Woodlands, Trees and Hedgerows
T7	Traffic Generated by New Development
D13	Development Affecting Watercourses
E14	Safeguarding Plant and Animal Species Protected by Law

#### THE PROPOSAL

Outline planning permission is sought for the change of use from outdoor recreation to residential including the diversion of Woodham Burn, flood prevention works and erection of 150 dwellings. The application states that there would be 30 units of affordable housing as part of the proposal, and that there would be a mix of houses and apartments provided. Vehicular access to the site would principally be from the A167, by way of a standard junction with

# PLANNING APPLICATIONS - TO BE DETERMINED

protected turning zones. A road link would be provided from Cheltenham Way for emergency vehicles only, rather than for general access purposes.



The application is supported by the following documents:

- site layout plan (for illustrative purposes only)
- design and access statement
- · sequential test document
- supporting policy statement
- community questionnaire
- environmental statement (including matters such as archaeology, air quality, noise and vibration, ecology, water quality, flood risk, traffic and transportation assessment)

# CONSULTATION AND PUBLICITY RESPONSES

**Great Aycliffe Town Council** considers the proposal to be totally unacceptable for the following summarised reasons:

# PLANNING APPLICATIONS - TO BE DETERMINED

- the development is at an even greater density than the leisure development previously approved at appeal, to which an objection was lodged
- the site lies within a 'green wedge' open space
- access would be from the A167 where there have been a number of accidents, some fatal
- vehicles may also use the emergency vehicle access into the Woodham area
- a precedent may be established for further development that would exacerbate the highway issues

**Durham County Council (Highway Development Control Section)** has commented that whilst it would be technically possible to construct a junction that could accommodate traffic generated by the residential development, the application does not address the issue that the creation of a new access onto a 60mph section of highway could increase the potential for accidents. Such accidents would be potentially more dangerous compared to other existing road junctions on the A167 which are subject to lower speed limit enforcements. Concern is also expressed about the increase in the number of pedestrians, particularly children that would need to cross the busy A167 when using public transport. Whilst a limited number of dwellings, accessed from Cheltenham Way might be acceptable, a <u>highway objection</u> is lodged to the current application.

**Durham County Council (Planning Policy Team)** has stated that only a small part of the application site lies within the defined settlement boundary, and that the site is also within a 'green wedge', where Policy E4 of the Borough Local Plan states that built development will normally be refused. The northern part of the site is allocated for housing under Policy H2, as part of a comprehensive planning scheme set out in Policy H6. Policy H1 states that housing development in the major towns will be approved provided it does not lead to an extension of development into the countryside. County Structure Plan (CSP) Policy 4 reflects this aim of protecting the countryside. CSP Policy 9 states that outside of main towns, provision should be made for housing development consistent with the scale and function of other towns and villages served by public transport and with a reasonable range of facilities.

PPG3 is clear that local authorities should seek to identify sufficient land to meet strategic housing requirements, but this proposal would constitute Greenfield 'windfall' development under consultation draft PPS3, and regard must be had to this national policy, as well as CSP Policy 9 in assessing the proposal in line with housing allocations within the emerging Regional Spatial Strategy.

Severe flooding problems have been experienced in this location and there would be potential for flooding of the new development, or elsewhere as a result of the development, contrary to CSP Policy 90.

It is concluded that the proposal conflicts with Policies 4 and 9 of the County Structure Plan and potentially conflicts with Policy 90.

**Durham County Council (Public Rights of Way Section)** advises that there are no recorded rights of way affected by the proposal, but other unrecorded rights of way might exist and that the level of footpath provision indicated in the layout plan ought to be maintained, if the development were to be approved, to accommodate the obvious level of use by pedestrians.

# PLANNING APPLICATIONS - TO BE DETERMINED

**One North East** in its capacity as the Regional Development Agency notes that the development would be within a green wedge as defined by Policy E4 of the Local Plan, and that the North East Assembly does not consider that the proposal conforms with RPG1 on this basis. It is recognised that the proposal must be considered in the context of the Borough's overall housing allocation, and further consultation would be required on any subsequent reserved matters application.

**Durham Constabulary (Architectural Liaison Officer)** has no concerns about the general layout, but considers the number of footpaths to be crime generators. Advice is given on footpath design and landscaping form.

Natural England has not provided a detailed response to date.

**Durham Wildlife Trust** objects to the proposal on the basis that there is insufficient protected species survey information, and points out that it is vital to have this information before an outline planning application can be determined.

**Borough Council's Engineering Services Section** has no objections provided there is prior agreement of engineering details.

**Northumbrian Water** does not object to the proposal, but has made recommendations about technical requirements for the discharge of foul and surface water. It has also been pointed out that the developer should contact Northumbrian Water to determine whether the local sewage treatment works can accept the additional capacity of foul flows from the site.

**The Environment Agency** <u>objects</u> to the proposal because the flood risk assessment does not adequately address the risks to the development, nor the risk that the development would cause or exacerbate flooding elsewhere. In particular, the following issues are unclear:

- relative ground levels
- upstream flood risk
- · effect of balancing pond on flooding
- surface water run-off attenuation
- changes to geomorphology
- effects on existing drainage
- investigation of existing flooding in Cheltenham Way

The Agency also <u>objects</u> due to unsatisfactory coverage of the ecological issues. In particular, the following issues are of concern:

- lack of adequate protected species surveys
- conflict between the Ecological Assessment and Flood Risk Assessment
- missed opportunity to enhance physical characteristics of Woodham Burn
- unclear how the remainder of land covered by the habitat survey would be affected by the development

**Borough Council's Forward Planning Team** has concluded that the proposal would not fully accord with national guidance contained in PPG3 and Draft PPS3, regional policies contained within RPG1 and the Submission Draft RSS, and local policies contained within the Borough

# PLANNING APPLICATIONS - TO BE DETERMINED

Local Plan. It is recommend that the application should be <u>refused</u>. The more detailed comments have been used in the planning considerations set out below.

**Borough Council's Countryside Officer** recognises that the ecological issues have been partly addressed, but highlights the need for further survey work, particularly as the land would be likely to support a wide range of plant and animal species.

**Borough Council's Landscape Architect** has made comprehensive comments about how the proposed development would impact upon the application site and its surroundings. In particular, the area's character is dominated by the Burn, and this would be fundamentally altered by the development. Fundamental information has been omitted from the submission, such as details about existing trees, ecology and hydrology. The application ought to be refused.

**Borough Council's Tree Officer** expresses concerns about tree belt and hedgerow removal, particularly parallel to the A167, as this permanent loss of landscape features would erode the buffer between residential development and the main road.

**Borough Council's Environmental Health Section** has specified a range of environmental controls relating to noise and dust pollution, including time limitation of development works and prohibition of burning on the site.

**Publicity / Neighbour Responses** are set out in appendix 1 to this report. There is overwhelming objection to this proposal, and the principal reasons for objection are summarised as follows:

- The original planning permission was for leisure use
- There are severe flooding problems relating to Woodham Burn and the development could exacerbate this
- The A167 has a history of accidents and the proposal would increase the risk of accidents
- The development would result in the loss of green belt land
- There would be a precedent for further such green belt developments to the south
- There are other more adequate locations that have been identified in the Newton Aycliffe and Woodham areas to cater for population growth and housing needs

#### PLANNING CONSIDERATIONS

This proposal represents the part redevelopment of a site that is designated within the Borough Local Plan as Green Wedge (Policy E4). There are a range of local, regional and national planning policies and guidance against which this proposal should be considered.

The main planning considerations in this case are:

- Should this area of Green Wedge be preserved, and built development within it resisted?
- Would housing development in this locality be harmful to the landscape setting of Woodham Village?
- Is there an urgent need to allow a significant Greenfield housing development in order to maintain a five-year supply of housing?
- Have the ecological issues been fully padadequately addressed?

# PLANNING APPLICATIONS - TO BE DETERMINED

- Is the flood risk assessment adequate?
- Would the proposal be satisfactory in highway safety terms?

#### **Borough Local Plan**

Policy H1 of Sedgefield Borough Local Plan sets out the criteria for assessing new housing development on sites within Newton Aycliffe. It states that a site must either be substaintially surrounded by housing; or not lead to an extension of development into the open countryside. Additionally a scheme must not prejudice the environmental restraint policies of the Local Plan and must not conflict with Policy D5 which sets out the design principles for new housing.

The application site lies within an area allocated within the Sedgefield Borough Local Plan as a 'green wedge'. It is a fundamental aim of the local plan that development within green wedges should be resisted, in order to maintain the distinction between the countryside and built up areas. The proposed development would also be harmful to the landscape setting of Woodham Village. For these reasons, the proposal is in conflict with Policy E4 of the Local Plan which states that proposals for built development will normally be refused in Green Wedges.

Policy E1(B) also states that the Council will maintain distinctive landscape features, such as hedgerows and streams, and ensure that they fit into the landscape scheme for any development in the area. It is considered that the proposal would be contrary to this policy, largely due to the extensive engineering works that are proposed, which would substantially affect the existing landscape features and the course of the river. Woodham Burn would be significantly relocated and widened as part of the proposals.

The Borough Council's Landscape Architect considers that this would result in substantial alterations to the landscape, both fluvial and topographical. It would result in the total infilling of the existing riverbed and loss of its meandering course and 'u' bend. It would also result in the total loss of trees within the river course. These works would contravene Policy E13(B), which aims to protect and enhance linear features such as stream and river corridors, and Policy E15(C), which requires development proposals to retain important areas of trees.

The proposal therefore conflicts with several fundamental policies of the development plan.

#### **National Guidance**

Current housing policy is largely set out within PPG3 and Draft PPS3, which aim to concentrate most additional housing development within existing urban areas. This is closely allied to the aim of making more efficient use of land by maximising the re-use of previously developed land. The presumption is that previously developed sites should be developed before, and in preference to greenfield sites. The exception to this principle is where previously developed sites perform so poorly in relation to the following criteria as to preclude their use for housing before a particular greenfield site. Sites for housing should be assessed for their suitability against the following criteria:

• the **availability of previously-developed sites** and empty or under-used buildings and their suitability for housing use;

The site represents greenfield land, and therefore in broad terms, it should only be developed if there are insufficient brownfield sites that represent sustainable options for development to meet the Borough's regional housing allocation set within RSS.

#### PLANNING APPLICATIONS - TO BE DETERMINED

 the location and accessibility of potential development sites to jobs, shops and services by modes other than the car, and the potential for improving such accessibility;

Although in simple distance terms this site is a comparable distance to the town centre as other housing site's located at Cobbler's Hall, those sites do not have the added constraint of being designated Green Wedge. Furthermore, the site does not integrate with the urban framework in access terms, because future occupiers would have to leave the town and enter the development from the A167. This can hardly be regarded as sustainable.

 the capacity of existing and potential infrastructure, including public transport, water and sewerage, other utilities and social infrastructure (such as schools and hospitals) to absorb further development and the cost of adding further infrastructure;

This is an issue for Northumbrian Water and other service providers to comment upon. In respect of social infrastructure however, it would perhaps have been appropriate to liaise directly with the local schools, hospital and doctors to ascertain if they could absorb further development, or if new facilities should be provided.

• the ability to build communities to support new physical and social infrastructure and to provide sufficient demand to sustain appropriate local services and facilities;

The development of new housing within Newton Aycliffe would bring increased benefits, such as increased footfall in the town centre, and would provide more demand to sustain appropriate local services and facilities. However, it has to be acknowledged that this site is not the only option available to provide new housing within Newton Aycliffe, and indeed many alternative locations such as those remaining at Cobbler's Hall are not constrained by being designated green wedges.

• the physical and environmental constraints on development of land, including, for example, the level of contamination, stability and flood risk, taking into account that such risk may increase as a result of climate change.

It would be essential to ensure that the proposal would not increase the risk of flooding within Newton Aycliffe, and in particular the adjoining Woodham Burn. A recent Council funded Strategic Flood Risk Assessment (SFRA) of all areas in the Borough identified the land as being under risk of 1 in 100 chance (or greater) of flooding per year. Once again, the significant environmental constraint is the green wedge designation, which precludes residential development.

Paragraph 13 of Draft PPS3 states that to be considered developable for housing, a site should meet the following criteria:

- d) **Available** the site is available now or is likely to become available for housing development and be capable of being developed within five years;
- e) **Suitable** the site offers a sustainable option for development and would contribute to the creation of sustainable urban and rural communities; and
- f) Viable housing development is economically viable on the site.

# **PLANNING APPLICATIONS - TO BE DETERMINED**

Whilst Parts (a) and (c) are likely to be easily satisfied, lit is difficult to accept that (b) is met and that the site is a sustainable option for development due to the land's designation as green wedge.

#### PPG25 and Draft PPS25

PPG25 stipulates that in broad terms, the planning system should ensure that new development is safe and not exposed unnecessarily to flooding. It should seek where possible to reduce, and certainly not increase flood risk. The draft PPS25 contains stronger, clearer planning principles that aim to ensure flood risk is taken into account at all stages in the planning process, that inappropriate development is avoided in areas at risk of flooding, and that development is directed away from high risk areas.

Paragraph 14 of draft PPS25 stipulates that local authorities should apply the sequential test to demonstrate that there are no alternative sites available in areas with a lower probability of flooding that would be appropriate to the type of development or land use proposed. A sequential approach should be used in areas known to be at risk from other forms of flooding.

In areas at risk of river flooding, preference should be given to locating new development first to land in Flood Zone 1 (Low Probability). If there is no reasonably available alternative in Flood Zone 1, the flood vulnerability of the proposed development can be taken into account in locating development in Flood Zone 2 (Medium Probability) and then Flood Zone 3 (High Probability). The Flood Zones refer to the probability of flooding from rivers, the sea and tidal sources and ignore the presence of existing defences, because these can be breached, overtopped and may not be in existence for the lifetime of the development (Paragraph 15, draft PPS25).

Paragraph 16 relates to the Exception Test and stipulates that departures from the sequential approach will only be justified in exceptional circumstances where it is necessary to meet the wider aims of sustainable development.

The application site falls within the Zone 3a (High Probability) Flood Risk Zone. This is because land in the vicinity of the Woodham Burn has been assessed as having a 1 in 100 or greater chance of river flooding. In terms of the sequential test, sites falling with Zone 1 (Low Probability) and Zone 2 (Medium Probability) should in broad terms be extensively exhausted for their suitability for housing before consideration is given to developing a site which has a high probability of flooding. The development of this site at Woodham Bridge would therefore conflict with this guidance.

#### Regional Guidance

#### **RSS**

The North East Assembly have produced the Submission Draft Regional Spatial Strategy (RSS). This document will form part of the statutory development plan for the Borough, and once it is approved will replace the existing RPG1 and County Durham Structure Plan. The strategy provides the long-term framework for the region for developing a stronger economy and improving the quality of life of communities as places to live and work.

**Policy 2** of the document concerns Sustainable Development and highlights that Local Development Frameworks should support sustainable construction and development through the delivery of a number of objectives relating to environmental, social and economic concerns. Of particular relevance to this application are the following parts:

#### PLANNING APPLICATIONS - TO BE DETERMINED

- (h) to prevent inappropriate development in flood plains;
- (i) reclaim and re-use derelict land to make more productive use of land;
- (n) ensure everyone has the opportunity of living in a decent and affordable home;
- (o) improve the quality and choice of housing through market renewal and new development;
- (p) reduce crime and the fear of crime, particularly through good design;
- (r) ensure good accessibility for all to jobs, facilities, goods and services in the region particularly by public transport, walking and cycling;
- (s) reduce the need to travel by private car.

**Policy 3** of Submission Draft RSS advocates the sequential approach to development that gives priority to previously developed land and buildings in the most sustainable locations. Locations should be selected in the following priority order:

- a) Suitable previously-developed sites and buildings within urban areas, particularly around public transport nodes;
- b) Other suitable locations within urban areas not identified as land to be protected for nature or heritage conservation or recreational purposes;
- c) Suitable sites in locations adjoining urban areas, particularly those that involve the use of previously-developed land and buildings; and
- d) Suitable sites in settlements outside urban areas, particularly those that involve the use of previously-developed land and buildings.

All sites should be in locations that are, or will be, at lowest risk from flooding, and well related to homes, jobs and services by all modes of transport, particularly public transport, walking and cycling. The criteria contained within Policies 2 and 3 of Submission Draft RSS are broadly compliant to the guidance and policies contained within PPG3 and PPS3 and when assessing this proposal against this RSS criteria, it is clear that this location It is considered, therefore, that it is not a priority site for housing development.

**Policy 5** of Submission Draft RSS concerns the locational strategy and dictates that new development should be concentrated in the conurbations and main towns, as these are the most sustainable locations where the majority of economic activity takes place.

**Policy 7** relates to the Tees Valley City Region and specifically supports the regeneration of Newton Aycliffe. This policy stipulates that housing should be developed to support the economic growth strategies in sustainable locations, mainly on previously developed land in areas where it does not undermine existing housing markets, particularly housing market restructuring areas.

The Panel Report relating to the Examination in Public (held March – April, 2006) of the RSS was recently released (July 2006) by GONE. This report comprehensively addresses the issues affecting spatial planning within the North East. One key point that is a consistent theme throughout the report, is the need for development that takes place to be in compliance with sustainable development principles (**Policies 2&3**) and the locational strategy (**Policy 5**). These concepts will be enshrined in the final version of RSS that will be developed by GONE over the coming months.

# **PLANNING APPLICATIONS - TO BE DETERMINED**

A key principle of the Report is the emphasis of the link between the components of employment, housing and transport. If any of these are allowed to develop on their own without regard to the other two, then it is unlikely that sustainability will be achieved. Housing development within the Newton Aycliffe area would be broadly compliant with these three components because the area is closely related to a significant concentration of employment (Aycliffe Industrial Park), and Newton Aycliffe in general terms is accessible by public transport. There is nothing however to prioritise this particular site from other potential housing sites within Aycliffe, and there is no justification that this site should be developed in preference to other sites. Indeed many other sites do not have the significant environmental constraint (green wedge Policy E4) that restricts development from taking place on this application site.

With specific regard to housing, the Submission Draft RSS identifies that the Borough should provide an additional circa 4,000 net new dwellings between 2004 and 2021 (the most appropriate benchmark pending clarification by the Planning Inspectorate of more recent figures in The Panel Report). The Planning Authority would need to be satisfied however, that any proposal considered at this stage represents a sustainable option for development and that there is a demonstrated housing numbers need to warrant the immediate release of housing land.

# **Housing Figures**

The housing land availability study has been updated as of 31st October 2006, and the Borough currently has 9.16 years supply of housing. This demonstrates that the scheme is not justified in terms of housing supply as the authority has an adequate supply of housing land within the Borough. There is not an urgent need to allow a significant greenfield housing development as the Borough currently has well in excess five-years supply of housing.

Additionally the 150 residential units proposed by his scheme would all be on greenfield land. This would be inconsistent with Policies H1 and H4 of RPG1 as it would not contribute towards meeting the region's previously developed land targets of 60% by 2008 and 65% by 2016.

# **Provision of Affordable Housing**

PPG3 states that the need for affordable housing is a material planning consideration. In order for Local Authorities to request affordable housing provision, there is a need to demonstrate a lack of affordable housing to meet local needs through evidence, such as Housing Needs Survey.

Draft PPS3 and Circular 06/98 reinforce the Government view that there is a need for a sound evidence base to justify affordable housing provision.

Paragraph 10 of Circular 06/98 states that Local Authorities should assess the suitability of sites for the provision of affordable housing against the following criteria:

- it will be inappropriate to seek any affordable housing on some sites. In practice the policy should only be applied to suitable sites over 25 dwellings or more (this has been reduced to 15 dwellings or more in Draft PPS3);
- the proximity of local services and facilities and access to public transport;
- whether there will be particular costs associated with development of the site;
- whether the provision of affordable housing would prejudice the realisation of other planning objectives that need to be given priority in development of the site;
- wherever possible such sites should incorporate a mix of affordable housing types, such as family housing and homes for smaller households; and, Page 85

#### PLANNING APPLICATIONS - TO BE DETERMINED

 care is needed in determining the proportion of affordable housing in the overall numbers on the site and in implementation and subsequent management of the affordable housing element.

Taking account of the evidence provided by the Housing Needs Survey, the interrogation of House Price Data, Household Income and Housing Waiting Lists, there would be a clear need to provide affordable dwellings on this site, if all other material planning considerations were acceptable. The provision of affordable housing would accord with Policy H7 of RPG1, the emerging RSS, Circular 06/98 and the philosophy of Policy H19 of the Borough Local Plan. Taking account of the recommendation in the Housing Needs Survey, 20% provision would be appropriate.

(A full analysis is contained in Appendix 2)

# **CONCLUSION**

Previous development has been approved to the north of the application site under the terms of Policy H6 of the Borough Local Plan. That policy permitted the residential development of a small part of the former equestrian centre site only on the basis of key requirements for a comprehensive planning scheme including keeping the remainder of the site undeveloped and used for purposes compatible with the green wedge policy of the Local Plan (E4), and stopping up the access from the A167. Objections by the Highway Authority to access from the A167 continue on the grounds of highway safety.

The application site lies outside the residential framework of Newton Aycliffe as defined in Policy H1 of the Local Plan, in an area allocated as a green wedge. As green wedges must be preserved, and built development within them resisted, the proposed development would be harmful to the landscape setting of Woodham Village and would be in conflict with Policy E4 of the Local Plan which states that proposals for built development will normally be refused in Green Wedges such as that to the east of Newton Aycliffe.

The proposal conflicts with Local Plan Policy E1(B) which specifies that the Council will maintain distinctive landscape features, such as hedgerows and streams and ensure that they fit into the landscape scheme for any development in the area. The works proposed to facilitate the construction of 150 dwellings would contravene Policy E13(B) of the Borough Local Plan, which aims to protect and enhance linear features such as stream and river corridors, and also Policy E15(C) which expects development proposals to retain important areas of trees.

The scheme is not justified in terms of housing supply as there is not an urgent need to allow a significant Greenfield housing development in order to maintain a five-year supply of housing. The Scheme would not contribute towards the national target that by 2008, at least 60% of additional housing should be provided on Brownfield land.

The scheme represents the development of a site which falls within the Zone 3a (High Probability) Flood Risk Zone. In terms of the sequential test, sites falling with Zone 1 (Low Probability) and Zone 2 (Medium Probability) should in broad terms be extensively exhausted for their suitability for housing before consideration is given to developing a site which has a high probability of flooding.

# PLANNING APPLICATIONS - TO BE DETERMINED

The ecological issues have not been fully or adequately addressed and would require further survey work in order to establish the likely effect upon wildlife specied, some of which may be protected by law.

In summary, the proposal is not justifiable, and would be contrary to key national, regional and local policies in terms of location, access and impact upon the environment.

# **RECOMMENDATION**

For the reasons set out in this report, it is RECOMMENDED that planning permission is refused for the following reasons:

- 1. The proposal would involve residential development within a 'green wedge' where built development is resisted in order to maintain the distinction between the countryside and built up areas. As a result the proposed development would be harmful to the landscape setting of Woodham Village and would be contrary to Policy E4 (Designation and Safeguarding of Green Wedges) of the Sedgefield Borough Local Plan.
- 2. The proposal represents development outside the residential framework of Newton Aycliffe and would result in extension of development into the open countryside contrary to Policies H1 (Housing Development in Newton Aycliffe, Spennymoor, Shildon and Ferryhill) and H12 (Housing in the Countryside for Agricultural and Forestry Workers) of the Sedgefield Borough Local Plan.
- 3. The proposal would result in a significant number of vehicle movements at the proposed new junction with the classified road A167. As a result, there would be increased conflict between fast moving traffic, vehicles entering and leaving the site, and pedestrians accessing public transport. In the opinion of the Local Planning Authority, this would be detrimental to highway safety, contrary to Policy T7 Traffic Generated by New Development) of the Sedgefield Borough Local Plan.
- 4. The proposal provides insufficient information regarding the likely impact of the development on protected species, and is in conflict with Policy E14 (Safeguarding Plant and Animal Species Protected by Law) of the Sedgefield Borough Local Plan and contrary to Planning Policy Statement 9 (Biodiversity and Geological Conservation).
- 5. The proposal provides insufficient information regarding the likely impact of the development on flooding of Woodham Burn and its surroundings, where there are known flooding problems, and is therefore in conflict with Policy D13 (Development Affecting Watercourses) of the Sedgefield Borough Local Plan and contrary to PPG25 (Development and Flood Risk)

# SEDGEFIELD BOROUGH COUNCIL PLANNING APPLICATIONS - TO BE DETERMINED

# APPENDIX 1 – PUBLICITY RESPONSES APPLICATION 7/2006/0610/DM

#### Submission of a "standard letter"

76 objections were received where an identical letter was submitted in each case.

In some instances, more than one copy of the letter was received from the same address. Some residents also submitted their own unique comments In addition to the standard letter.

The letter was sent by residents from the following addresses:

# PLANNING APPLICATIONS - TO BE DETERMINED

2	Badminton Grove
3	Badminton Grove
4	Badminton Grove
5	Badminton Grove
6	Badminton Grove
12	Badminton Grove
2	Burghley Mews
3	Burghley Mews
2 3 4 5	Burghley Mews
5	<b>Burghley Mews</b>
7	Cheltenham Way
8	Cheltenham Way
12	Cheltenham Way
14	Cheltenham Way
15	Cheltenham Way
20	Cheltenham Way
27	
	Cheltenham Way
32	Cheltenham Way
44	Cheltenham Way
8	Cowdray Close
9	Cowdray Close
10	Cowdray Close
15	Cowdray Close
17	Cowdray Close
1	Fawn Close
7	Fawn Close
6	Gatcombe Close
9	Helmsley Court
4	Hickstead Rise
5	Hickstead Rise
6	Hickstead Rise
10	Hickstead Rise
11	Hickstead Rise
12	Hickstead Rise
14	Hickstead Rise
17	Hickstead Rise
19	Hickstead Rise
8	Hind Court
17	Hind Court
19	Hind Court
1	Kempton Close
4	Kempton Close
11	Kempton Close
1	Kenilworth Court
	Kenilworth Court
2	Kenilworth Court
4	Kenilworth Court

Burhar	nks, Lowther Drive
1	Lowther Drive
4	Lowther Drive
5	Lowther Drive
6	Lowther Drive
8	Lowther Drive
9	Lowther Drive
10	Lowther Drive
22	Lowther Drive
23	Lowther Drive
26	Lowther Drive
30	Lowther Drive
43	Lowther Drive
2	Middleham Way
3	Middleham Way
4	Middleham Way
8	Middleham Way
12	Middleham Way
15	Middleham Way
17	Mulgrave Court
9	Raby Drive
10	Raby Drive
5	Stag Lane
12	Stag Lane
15	Stag Lane
2	Stoneleigh Court
8	Stoneleigh Court
9	Stoneleigh Court
8	Windsor Close
10	Windsor Close
18	Windsor Close
19	Windsor Close
21	Windsor Close
21	Windsor Close
22	Windsor Close

A copy of the letter is reproduced below which was addressed to the Director of Neighbourhood Services

Dear Sir.

I write in reference to your recent communication concerning the proposed development of new housing at Woodham Bridge (Old Equestrian Centre) at Newton Aycliffe.

I write to oppose the development on the site for the following purposes:

- 1. Original permission was granted for Outdoor Recreation purposes not housing development.
- 2. The land has in the past been subject to severe flooding and new housing will only add to the flooding problem when considering waste water that will flow into the burn from the housing. What are the options to provide solutions to drainage issues? The proposed housing development would adversely affect neighbouring properties by encroaching upon the flood plain in exactly the area where flood water needs temporarily to be accommodated. Woodham School is already having problems with the drainage of waste water.
- 3. The proposed entrance to the A167 will be located on a piece of road which has had many accidents in the past. It would be very difficult to introduce any speed calming measures at this location one has only to look at the number of accidents on this road, especially at the junction on to Central Avenue to appreciate the problems that would ensue with another access. (I appreciate that this road has been declassified as a trunk road however this has not affected the number of vehicles using the road, nor the speed that they travel).
- 4. If such an access were granted this would become a major access point for persons traveling to and from the Woodland area. Surely the access road via Stag Lane and the proposed streets around the new development would struggle to deal with the amount of traffic that would use the access? This would lead to problems with highway safety,
- 5. The development would cause the loss of the green belt, which exists between Woodham Village and the A167.
- 6. Should permission be given to build housing at this location then surely further applications would be sought for the remaining land to the south of the development. (This would be regardless of any assurances to be given as what has happened with this application), This would further worsen the problems outlined above.
- 7. There have been past applications for this site which have all been turned down partly in reference to local residents objections.
- 8. The number and density of the housing does seem to be in contrast to other housing in the area. (This is very obvious when looking at the plan provided on the website).
- 9. The previous Housing Plan (H2) only allocated 5.1 hectares of land and 100 buildings not the size and number now being sought
- 10. Improvements are suggested for the Rushyford to Woodham Road and none are highlighted for the A167. The A167 is still designated a major Lorry Route throughout the area, (Highway safety).
- 11. There are already adequate identified locations within both the Newton Aycliffe and Woodham areas to cater for population growth and housing needs.

Quoting from your website:

THE COUNCIL WILL NOT NORMALLY GRANT PLANNING PERMISSION FOR DEVELOPMENT THAT WOULD GENERATE TRAFFIC WHICH WOULD: -

(A) CREATE SIGNIFICANT ADVERSE ENVIRONMENTAL EFFECTS IN TERMS OF LIVING CONDITIONS OF NEARBY RESIDENTS; OR (B) BE DETRIMENTAL TO HIGHWAY SAFETY IN TERMS OF OTHER ROAD USERS.

Under H1 section on the website - HOUSING DEVELOPMENT ON SITES IN NEWTON AYCLIFFE SPENNYMOOR, FERRYHILL AND SHILDON WILL NORMALLY BE APPROVED PROVIDED THAT THE SITE IS INCLUDED IN POLICY H2 or (A) IS EITHER SUBSTANTIALLY SURROUNDED BY HOUSING; 0R (B) DOES NOT LEAD TO AN EXTENSION OF DEVELOPMENT INTO THE OPEN COUNTRYSIDE

Section D5 further states: THE LAYOUT OF NEW HOUSING DEVELOPMENTS WILL NORMALLY

BE EXPECTED TO:- (B) HAVE A CLEARLY DEFINED ROAD HIERARCHY WHICH SHOULD BE DESIGNED TO EXCLUDE THROUGH TRAFFIC, TO MINIMISE VEHICLE FLOWS PAST HOUSES, AND TO ENSURE SLOW VEHICLE SPEEDS; Page 90

I forward this objection for your consideration.

**Environment Agency** - objects to the application for two main reasons:

FLOOD RISK – Proposed development is in the functional flood plain and the flood risk assessment does not adequately address the risks to the development, or the development's possible contribution to additional flooding.

ECOLOGY - The Environment Agency OBJECTS to the planning application due to the unsatisfactory coverage of ecological issues in the supporting documents.

**Petition -** A petition was received, which was signed by 218 people (Many of these people also submitted their own individual comments on the application, and/or a copy of an identical letter of objection).

Each individual endorsed the following statement at the head of the petition:

Mr C F G Walton Head of Planning Services Council Offices Spennymoor DL16 6JQ 17th October 2006

c.c. Great Aycliffe Town Council

Your Ref: 7/2006/0610/DM

Dear Sir,

With reference to the above planning application for change of use to Housing Development, Diversion of Burn and Flood prevention works at Woodham Bridge.

We, the undersigned, ask that you give full consideration to the following petition.

We ask that there should be no access to any proposed development via Stag Lane and Cheltenham Way. This would guarantee that Stag Lane could not be used as a 'rat-run' to the A167, and would not worsen an already dangerous stretch of residential road.

We ask that the area around Woodham Burn be protected for environmental reasons, allowing the Nature Trail to be further extended and improved, perhaps by further planting and the creation of a permanent wild-life pond, rather than the current seasonal pond, to the south of Cheltenham Way.

We ask that, before permission is granted, there should be full community involvement and discussion regarding the magnitude of this development and the adverse effects on both the environment and the local community that this development will cause.

We ask that reference be made to Planning Policy Statement 1 (PPS 1), - this should be enshrined in the Regional Spatial Strategy - especially items 5,11,12,17,18,34,40,41 and 43, which largely call for the involvement of the community at an early stage and precludes developments that fail to take the opportunities for improving the area.

When the petition was examined, it appears that there were sixteen instances of individuals having signed on behalf of one or more other residents living at the same address.

#### **Comments Added To Standard Letter**

In addition to the letter above, some residents enclosed additional handwritten comments added at the end of the letter shown above:

#### 8 Middleham Way

Threat posed to existing wildlife adjacent to burn.

# 17 <u>Cowdray Close</u>

States that the area needs additional recreational facilities rather than extra housing and argues that extra housing will not address the issues of gangs of youths with "nothing to do".

# 1 Loather Drive

Expresses concern over expected increase in traffic on Stag Lane and states that existing problems at the Stag Lane /Lowther Drive junction with HGV's will be exacerbated.

Claims that Cllr Gray stated that no further Planning Permission would be granted after the Porter development was approved, and that re-alignment of the burn would give rise to a "Death Trap" for children.

#### 22 Lowther Drive

Lack of facilities in Woodham which has a large retired population, along with poor bus service and badly maintained buses.

#### 5 Hickstead Rise

Threat posed to existing wildlife adjacent to burn & Great Aycliffe way. Loss of open space in Woodham village. Expresses concern over expected increase in traffic on Stag Lane with increased danger to other highway users with increase in noise and disturbance for residents

#### 21 Windsor Close

The resident and three neighbours states that they were informed that planning permission for a change of use would be unlikely when they applied for purchase of land in the Woodham Burn Wildlife corridor. Said to be due to impact on Biodiversity.

#### 2 Kenilworth Court

States that no further Planning Permission would be granted after the Porter development was approved. Claims that there is an access to that development shown on a plan to allow developer to harvest his hay but argues that this was could also be used as an access for future developments. Also alleges that planning department have shown lack of diligence/neglect of duty to the extent that they weren't aware that entrance shown is not used and is actually blocked by mature trees.

# Other individual comments submitted by residents and local groups:

#### 5 Windsor Close

Original plan was for recreational purposes and not for housing development - expresses view that the developer was not honest in his initial approach on this matter as were the council.

Land has in the past been subject to severe flooding and new housing will only add to the flooding problem. States that action will be taken against the Council to recover costs if flooding occurs due to development.

Access via Stag Lane is not viable as it struggles at present and would no longer be safe children playing in the streets – could result in a child being seriously injured or killed.

Loss of green belt and wildlife habitat.

The number and density of the buildings is in complete contrast to other housing in the area - 5.1 hectares not enough for 100 buildings.

Plan extends into the open countryside which contravenes the current policy of the council.

#### 6 Windsor Close

Original planning application was for outdoor recreational use not housing development Land in that area prone to severe flooding – new development would make things worse.

Expresses doubts about appearance and effectiveness of drainage system.

Proposed access to Woodham via the A167 poses an Increased risk of road accidents, if such access was granted it would increase the flow of traffic into Woodham further congesting the A167 Asks how access to the development from Stag Lane as an emergency link be maintained.

If it becomes a bus route as suggested it will increase the noise and disruption.

The area at the bottom of Stag Lane / Cheltenham Way currently used by Children playing In the quiet cul-de-sac of Gatcombe etc will become a busy road Increasing the risk to children and residents.

Believes site to be 2.2 hectares but the proposed development is using only 0.5 hectares If accepted, the proposal may open up the area for more applications for housing etc.

#### 11 Windsor Close

Permission originally granted for an Outdoor Leisure Complex, which is totally different to the proposed housing development

Long history of permission being denied to planning applications involving new access onto the A167 Proposed access onto this housing development from Cheltenham Way would bring unacceptable level of noise and a significant danger to the children in surrounding streets

Density of proposed development would result in too many cars for the amount of parking available. Additional housing would only add to severe flooding problems by increasing volumes of waste water Redirection of the stream is likely to have impact of the local wildlife.

Questions if water voles (protected under the Wildlife and Countryside Act) live in vicinity of stream The proposed play area benefits are outweighed by the threat of disturbance and anti social behaviour. Adverse affect on house values in the Woodham Village and quality of life for its current residents.

Points out that Council's own website states that planning permission would not normally be granted for developments that would generate traffic – feels that these proposals would do this.

#### 17 Windsor Close

The proposed development is in a green wedge and would not satisfy the aims of preserving green wedge in the local plan.

Concern for loss of wildlife.

Building the proposed development would not satisfy the requirements of PPG3.

Concerned that the play area would attract anti social behaviour and is too close to existing houses.

The footpath linkage would give rise to loss of amenity through extra noise and loss of privacy.

A167 access is a potential safety hazard.

Traffic congestion would arise on Stag Lane/Cheltenham Way.

Extra demand for school places would arise and would affect educational standards.

The proposed home density for the given land area is too high.

#### 20 Windsor Close

The Stag Lane access is inadequate for current traffic volumes and the road layout is poor giving rise to accidents before the development is in place.

Concern over felling of trees and loss of wildlife in the green corridor of Woodham Burn.

A167 culvert is inadequate for current housing levels- more housing will lead to more flooding.

#### 1 Gatcombe Close

Additional Stag Lane/Cheltenham Way traffic will result in increased hazards.

The A167 T junction proposed will also create additional hazards.

Re routing of the burn will cause problems for the A167 culvert and damage to the surrounding environment.

#### 3 Gatcombe Close

Asks if the proposal has been discussed with Environmental Engineers with respect to reduction of flooding and asks if it takes account of extra water generated from proposed development. Believes (erroneously) that the proposal is for 150 "affordable" houses (Actually less than 33% of the 150).

Wishes that the development is along the same lines as the rest of Woodham.

#### 4 Gatcombe Close

Has asked the Sedgefield Borough Council "Planning Inspector" to provide copies of the original planning proposals for the recreational facilities of three years ago.

# 5 Gatcombe Close

The proposal beaches Policy 39 of the Regional Spatial Strategy.

The proposal beaches planning policy, as it would be built on an existing flood plain.

The Woodham burn diversion would not alleviate the risk of flooding – A167 culvert and existing surface drainage are already inadequate and the water storage capacity of the left bank will be removed.

Proposed access from A167 would be dangerous due to poor sight lines.

Proposed access from Cheltenham Way would be impossible to enforce as emergency vehicles access only road and would be used as short cut (rat-run). Also prone to being covered in black ice in winter

Stag Lane could not cope with increased traffic flow it's junction with Cheltenham Way is dangerous. Burn re routing and building on flood plain would result in destruction of trees, hedge rows and wildlife – would affect pipistrelle bats.

Site is not strategically required for housing needs- other sites have been identified for future growth. Loss of Privacy for existing dwellings.

#### 7 Gatcombe Close

Original plan was for recreational purposes and not for housing development.

Land has in the past been subject to severe flooding and new housing will only add to the flooding problem

by it's encroachment on to the flood plain. Asks about options to provide solutions to drainage issues. Access via Stag lane is not viable as it struggles at present and would no longer be safe children playing in the streets – could result in a child being seriously injured or killed.

Loss of green belt and wildlife habitat.

The number and density of the buildings is in complete contrast to other housing in the area - 5.1 hectares not enough for 100 buildings.

Plan extends into the open country side, which contravenes the current policy of the council. Original planning application was for Outdoor recreational use not housing development Land in that area prone to severe flooding – new development would make things worse.

Proposed access to Woodham via the A167 poses an Increased risk of road accidents. If such access was granted it would increase the flow of traffic into Woodham further congesting the A167 Asks how access to the development from Stag Lane as an emergency link be maintained. If it becomes a bus route as suggested it will increase the noise and disruption.

The area at the bottom of Stag Lane / Cheltenham Way currently used by Children playing In the quiet cul-de-sac of Gatcombe etc will become a busy road Increasing the risk to children and residents.

# Believes site to be 2.2 hectares but the proposed development is using only 0 5 hectares If accepted, the proposal may open up the area for more applications for housing etc.

Quotes from the SBC website "The council will not normally grant planning permission for development that would generate traffic which would (A) CREATE SIGNIFICANT ADVERSE ENVIRONMENTAL EFFECTS IN TERMS OF LIVING CONDITIONS OF NEARBY RESIDENTS, OR (B) BE DETRIMENTAL 10 HIGHWAY SAFETY IN TERMS OF OTHER ROAD USERS" and argues that the proposed development would result in an outcome of these conditions being produced. Development along the lines of the proposal will also contravene policies that state

THE LAYOUT OF NEW HOUSING DEVELOPMENTS WILL NORMALLY BE EXPECTED TO (B) HAVE A CLEARLY DEFINED ROAD HIERARCHY WHICH SHOULD BE DESIGNED TO EXCLUDE THROUGH TRAFFIC, TO MINIMISE VEHICLE FLOWS PAST HOUSES, AND TO ENSURE SLOW VEHICLE SPEEDS, and HOUSING DEVELOPMENT ON SITES IN NEWTON AYCLIFFE, SPENNYMOOR, FERRYHILL AND SHILDON WILL NORMALLY BE APPROVED PROVIDED THAT THE SITE IS INCLUDED IN POLICY H2 or (A) IS EITHER SUBSTANTIALLY SURROUNDED BY HOUSING, OR (B) DOES NOT LEAD TO AN EXTENSION OF DEVELOPMENT INTO THE OPEN COUNTRYSIDE

# Burnside, Cheltenham Way & 21 Windsor Close

Proposal is in breach of policies H6 and E4 and PPS1, particularly with respect to items 5, 11, 12, 17, 18, 34, 40, 41, and 43.

A167 access road would be "highly dangerous".

Stag Lane/Cheltenham Way access not acceptable because:

- Impossible to enforce as emergency vehicles access only road
- Would be used as short cut (rat-run)
- Couldn't cope with increased traffic flow more accidents likely.
- Road Safety issue for cars reversing off properties
- Poor road sight lines
- Significant number of accidents and near misses on existing road layouts
- Prone to being covered in black ice in winter

Diversion of the burn would result in destruction of trees and hedgerows, and removal of flood plain wildlife habitat.

Development would encroach into designated Green Wedge.

Development is not Strategically required.

Proposed flood measures cannot guarantee protection against future flooding.

The respondent would not object to the proposal if it addressed or conformed with:

- A167 access was modified to make it safer.
- Widening of the burn at "nip" points, transferring material to left bank was undertaken.
- Construction of well designed culvert into A167 carried out.
- Extension of Aycliffe nature trail to Woodham Burn to include the wildlife pond south of Gatcombe Close.
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- Adherence to PPS1
- Provision of footpath, cycle lanes and bus services to Town Centre.

#### 2 Cheltenham Way

Quotes from the SBC website "The council will not normally grant planning permission for development that would generate traffic which would (A) CREATE SIGNIFICANT ADVERSE ENVIRONMENTAL EFFECTS IN TERMS OF LIVING CONDITIONS OF NEARBY RESIDENTS, OR (B) BE DETRIMENTAL 10 HIGHWAY SAFETY IN TERMS OF OTHER ROAD USERS" and argues that the proposed development would result in an outcome of these conditions being produced.

Development along the lines of the proposal will also contravene policies that state

THE LAYOUT OF NEW HOUSING DEVELOPMENTS WILL NORMALLY BE EXPECTED TO (B) HAVE A CLEARLY DEFINED ROAD HIERARCHY WHICH SHOULD BE DESIGNED TO EXCLUDE THROUGH TRAFFIC, TO MINIMISE VEHICLE FLOWS PAST HOUSES, AND TO ENSURE SLOW VEHICLE SPEEDS, and

HOUSING DEVELOPMENT ON SITES IN NEWTON AYCLIFFE, SPENNYMOOR, FERRYHILL AND SHILDON WILL NORMALLY BE APPROVED PROVIDED THAT THE SITE IS INCLUDED IN POLICY H2 or (A) IS EITHER SUBSTANTIALLY SURROUNDED BY HOUSING, OR (B) DOES NOT LEAD TO AN EXTENSION OF DEVELOPMENT INTO THE OPEN COUNTRYSIDE

Increased the risk of flooding and assertion that recommendations put forward by the Environment Agency are not being adhered to under this proposed development

Feels that the Council Tax bandings could be lowered (based on own experience as a result of flooding) without adequate flood prevention measures with corresponding impact on house prices.

#### 3 Cheltenham Way

Concerned that Emergency Access via Stag Lane/Cheltenham Way will be used as a resident's shortcut and would pose a danger to residents.

Proposed bus route down Stag Lane is "too ridiculous to comprehend"

Stag Lane has a steep hill and blind spot hazards – extra traffic would mean higher likelihood of accidents.

Comments that an access road originally planned for 18 houses was shelved due to flooding issues and asks why an access road for 150 houses in same location is now viable.

Feels that re routing the burn will not reduce risk of flooding and that flooding will be more likely with additional waste water from development.

If development is approved, designated green wedge could become target for developers.

Proposed plans to build play park at an area well away from the main development will lead to under aged drinking, drug taking and anti social behaviour.

#### 5 Cheltenham Way

States that the burn should not be diverted- would result in loss of trees and wildlife including pipistrelle bats, which are a protected species.

Feels that current flooding problems are in part due to design errors and isn't confident that the proposed burn diversion scheme would get it right first time.

The proposal is not consistent with other housing developments in Newton Aycliffe with regard to green corridors between developments and housing density.

Stag Lane/Cheltenham Way access to proposed development is not acceptable because it impossible to enforce as an emergency vehicles access only road and would be used as short cut (rat-run).

It is also said to be unable to cope with increased traffic flow – more accidents likely and prone to being covered in black ice in winter

#### 6 Cheltenham Way

Quotes from the SBC website

THE COUNCIL WILL NOT NORMALLY GRANT PLANNING PERMISSION FOR DEVELOPMENT THAT WOULD GENERATE TRAFFIC WHICH WOULD.

(a) CREATE SIGNIFICANT ADVERSE ENVIRONMENTAL EFFECTS IN TERMS OF LIVING CONDITIONS OF NEARBY RESIDENTS, OR (b) BE DETRIMENTAL TO HIGHWAY SAFETY IN TERMS OF OTHER ROAD USERS and also quotes

Section III

HOUSING DEVELOPMENT ON SITES IN NEWTON AYCLIFFE, SPENNYMOOR, FERRYHILL AND SHILDON WILL NORMALLY BE APPROVED PROVIDED THAT THE SITE IS INCLUDED IN

# POLICY R2 or (a)IS EITHER SUBSTANTIALLY SURROUNDED BY HOUSING (b) DOES NOT LEAD TO AN EXTENSION OF DEVELOPMENT INTO THE OPEN COUNTRYSIDE

And Section D5 Para (b) **HAVE A CLEARLY DEFINED ROAD HIERARCHY WHICH SHOULD BE DESIGNED TO EXCLUDE THROUGH TRAFFIC, TO MINIMISE VEHICLE FLOWS PAST HOUSES, AND TO ENSURE SLOW VEHICLE SPEEDS** 

Feels that the developer submitted a planning application for change of use of an outdoor recreation *leisure site* to one of housing deliberately, rather than submitting an application for a housing development from the outset.

No consideration has been made to the serious issues of wastewater or the potential flood plain Re-routing Woodham Burn won't help the flooding situation - only move the problem. Quotes Section D5 Para (b)

HAVE A CLEARLY DEFINED ROAD HIERARCHY WHICH SHOULD BE DESIGNED TO EXCLUDE THROUGH TRAFFIC, TO MINIMISE VEHICLE FLOWS PAST HOUSES, AND TO ENSURE SLOW VEHICLE SPEEDS

And goes on to assert that the proposal with regard to access from the A167 for an extra 150 dwellings disregards Section D5 above. Feels that the Emergency Access via Stag Lane/Cheltenham Way will be used as a residents shortcut and won't be policed – "a recipe for disaster"

Proposed plans to build play park at an area well away from the main development will lead to under aged drinking, drug taking and anti social behaviour.

#### 12 Cheltenham Way

Development would increase the likelihood of flooding in Gatcombe Close and Cheltenham Way. Feels that the developer submitted a planning application for leisure site deliberately, rather than submitting an application for a housing development from the outset.

Stag Lane/Cheltenham Way access to proposed development is not acceptable because it impossible to enforce as an emergency vehicles access only road and would be used as short cut (rat-run).

More accidents likely and prone to being covered in black ice in winter.

Concern that diversion of the burn would lead to instability of land at rear of resident's garden.

Play area would acts as a magnet for anti social behaviour.

Demand for housing (states that some in area unsold for months) doesn't justify number of houses in the proposed development.

Concern for loss of wildlife if burn is diverted.

States that under Section H6 of Local plan, houses in the area cannot be compatible with the green wedge policy and questions if the developer sees an opportunity to get plans passed before a new housing policy is drawn up in 2008.

# 18 Cheltenham Way

Existing number of play parks are adequate and the proposed play area would acts as a magnet for anti social behaviour.

Diversion of burn would have adverse effect on wildlife including protected species of bat.

Proposed Stag Lane access would lead to increased congestion, problems for pedestrians especially children and pollution.

#### 19 Cheltenham Way

Concern about excessive levels of traffic and additional noise.

Excessive number of homes in the proposed development

Approval would set a precedent for the developer to try and develop on more Green Belt land.

#### 25 Cheltenham Way

The land and surrounding areas have been subject to severe flooding -further properties will add to the flooding problem with more waste water.

If the Burn Is redirected, flooding will probably occur elsewhere in the area

There Is Insufficient Infrastructure in place in Woodham and Newton Aycliffe for a further 150 houses. Concerned that local police (already stretched) will not be able to cope with the additional demands. Entrance to the development from Cheltenham Way between two houses will create even more traffic up and down Stag Lane.

Development will add to the bottle neck alread age at the end of Woodham Way at peak times.

Developer has allowed for 296 cars on the development - extra vehicles which will access this estate such as taxes, refuse collectors not taken into account and will add to pollution, noise, disturbance and make parking In this already crowded area Intensely difficult

Area designated for recreational use NOT housing.

Loss of valuable habitat area for wildlife which is totally unnecessary

Demand for housing in the area is low with sufficient new houses, existing houses and "affordable" housing on the market.

A167 is "a dangerously busy section of road" and access road proposed would have to cope with 200/300 vehicles daily posing additional hazards for young children exiting the estate.

Development will cause severe traffic problems, dust, dirt, noise, pollution, and overcrowding.

#### 28 Cheltenham Way

Additional bus traffic along Stag Lane would lead to increased congestion.

Emergency access route could be used as a "Rat Run".

Existing amenities are inadequate and would be more inadequate for a further 150 households.

#### 29 Cheltenham Way

Stag Lane and A167 access roads unsuitable – many accidents currently experienced. Extra Traffic will make things worse. Questions demand for development as many properties are for sale because in Newton Aycliffe and asserts that the development is purely to serve the financial standing of the landowner.

# 1 Stoneleigh Court

Previous applications for direct access from the A167 were consistently refused on the grounds of road safety

The reasons for the original refusal have not changed and should not be granted for this development

The access roads and the proposed streets around the development are not capable of handling extra volume of traffic and would present a major traffic hazard in a prime residential area.

The number and density of the housing does not seem to be in contrast with other housing in the area.

This development would cause the loss of the green belt area, between Woodham Village and the A167.

Original permission was granted for Outdoor Recreational purposes, not housing development This land has been the subject of severe flooding in the past This development will only make this situation worse.

# 5 Stoneleigh Court

Questions the Sedgefield Borough Local Development Plan (Oct 1996 - Dec 2006).

In the Stoneleigh and Stag Lane areas, flooding was created by the first phase housing development on the original equestrian centre site.

Contends that a serious error was made when consideration was given to developing that site and feels similar mistake could be made with this application.

Previous A167 access to equestrian centre refused on grounds of safety.

Disagrees with Traffic flow Assessment on the stretch of the A167 between Newton Aycliffe and Rushyford –says it has increased significantly, not decreased.

The proposed access via Cheltenham Way is not acceptable as an access road for emergency vehicles and cannot be enforced against being used as a "Rat Run".

# 6 Stoneleigh Court

The original permission was for outdoor recreational purposes and this proposal beaches Policy 39 of the Regional Strategy.

The development will cause severe traffic problems and will be detrimental to highway safety.

The development leads to a loss of Green Belt and the diversion of the burn will result in loss of wildlife habitat.

#### 7 Stoneleigh Court

Proposal would to be "be tantamount to destruction and Irrevocable change to our natural environment" for the short-term gain of a developer.

Proposal would affect wildlife, water table level, foundations (subsidence effects) and removal of natural windbreaks and disturbance to the trees agree Bcal area.

Contends that developer is cramming highest possible level of "affordable" housing in site to achieve maximum housing density to maximize profit.

States that previous applications have been rejected on similar grounds, therefore a precedent has already been set.

Original permission was granted for Outdoor Recreation purposes - not housing development. Change to the course of the burn is "damaging".

The land has in the past been subject to severe flooding and new house will only add to the flooding problem when considering waste water.

The proposed housing development would adversely affect neighboring properties by encroaching upon the flood plain where flood water needs temporarily to be accommodated.

Woodham School is already having problems with drainage of waste water.

The proposed entrance to the A167 will be located on a road with many accidents in the pastproblems would ensue with another access

If such an access were granted this would become a major access point for persons travelling to and from the Woodham area

The access road via Stag Lane and the proposed streets around the new development would struggle to deal with the amount of traffic that would use it, leading to problems with highway safety The development would cause the loss of the green belt between Woodham Village and the A167. If permission were granted to build housing, further applications would be sought for the remaining land to the south of the development worsening the problems highlighted.

Past applications for the site have been turned down - partly in reference to local residents objections. The number and denser of the housing does seem to be in contrast to other housing in the area. The previous Housing Plan (H2) only allocated 5.1 hectares of land and 100 buildings.

There are already adequate Identified locations in Newton Aycliffe and Woodham areas to cater for population growth and housing needs.

Quotes from the SBC website

THE COUNCIL WILL NOT NORMALLY GRANT PLANNING PERMISSION FOR DEVELOPMENT THAT WOULD GENERATE TRAFFIC WHICH WOULD,

(a) CREATE SIGNIFICANT ADVERSE ENVIRONMENTAL EFFECTS IN TERMS OF LIVING CONDITIONS OF NEARBY RESIDENTS, OR (b) BE DETRIMENTAL TO HIGHWAY SAFETY IN TERMS OF OTHER ROAD USERS and also quotes

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#### 10 Stoneleigh Court

Huge traffic problems exist already and the road network hasn't been modified to alleviate the problems - this development would make things worse.

#### 1 Burghley Mews

This land is subject to severe flooding. Possible consequences for insurance of properties if the course of stream altered along with Impact on wildlife. Objects to removal of trees and this impact this would have birds and other wildlife.

The proposed access/exit to A167 would pose serious hazards and congestion problems. Dirt and noise from construction site. Low cost housing on the site will increase demand for schools other low cost housing is already available. Woodham was developed with the village environment theme – this development will not improve the quality of life for existing residents

# 6 Burghley Mews

Land was intended for recreational purposes not residential.

The local roads are inadequate for increased traffic i.e. Stag Lane

Flooding is already a problem at the rear of the McLean's houses it seems silly to build more houses on a flooded area.

The development leads to a loss of Green Bel

#### 9 Mulgrave Court

This land is subject to severe flooding and further development will make things worse.

Entrance at bottom of Cheltenham Way will create additional traffic leading to more congestion and exhaust emission pollution on Stag Lane.

Developer has failed to take into account taxis, buses, and delivery vehicles and refuse collection wagons into estimate of additional cars (296).

More accidents likely on A167, which already has blind spots at "dangerous high risk junction". Insufficient infrastructure to serve an additional 150 houses.

Additional noise, dust. dirt and pollution would be generated.

#### 11 Grindon Court

Points out that access along Stag lane for Equestrian Centre events was judged to be inadequate and asks why this is not the case also for proposed development. Development would see removal of green wedge and suggests that a more appropriate use would be as a woodland or country park.

# 7 Middleham Way

Previous applications made for access onto the A167 through the Equestrian Centre were opposed, as the access would be dangerous and likely to cause accidents.

Feels that approval of application could lead to further housing development on green wedge land. Development would present a view of a large cluttered housing estate in an existing rural backdrop. Impact on wildlife if the course of stream is altered. Objects to removal of trees and this impact this would have birds and other wildlife.

#### 1 Hickstead Rise

Diverting the burn will remove green land and won't guarantee removal of flooding risks from an area already prone to flooding – lower area is on a flood plain.

The burn is unsightly and would be detrimental in appearance for new residents of the development.

The diversion appears to have a deep ditch, which is a safety hazard, and problems could arise where the burn enters a culvert.

Previous A167 access application refused on safety grounds. A167 Traffic volumes have increased.

Stag Lane traffic will increase considerably- road was never designed to carry expected volume of through traffic.

Area was never intended to have this level of high density development.

Development will give rise to increasing levels of anti social behaviour.

#### 7 Hickstead Rise

Development on a green buffer will lead to increased noise, traffic volumes and deterioration in quality of life with increased traffic hazards arising from proposed A167 access. Increased flooding problems.

#### 4 Hind Court

Feel that outdoor recreational land is needed for the area rather than extra housing.

Entrance and Access roads for development would cause problems for all of the Woodham area.

Stag Lane already used as a "Race Track" despite speed ramps – more accidents likely if extra traffic from development were to arise as the road could be used as a short cut.

Additional housing would add to flooding problems.

Loss of Green belt land.

If approved the proposal could result in further loss of green belt land.

#### 7 Kempton Close

The site for the proposed development fails the sequential test, as more sustainable Brownfield sites are available.

The proposed Development would result in an inherent dependence on motor vehicle ownership due to it's distance from bus routes schools and shops, thus undermining it's affordable housing status. Site is prone to flooding and the development would exacerbate the risk due to extra volumes of water produced despite the re routing of the burgage 100

The development could impede the free flow of traffic on the A167.

Only one footpath appears to be provided which is insufficient to serve the proposed number of properties.

Cheltenham Way would be less likely to provide an area where children can play in relative safety. Displacement of wildlife habitat – the resident assumes that an adequate ecological survey has been produced.

#### Kempton Close

Believes that the proposal would delay adoption of Ashwood Park and that Sedgefield Borough Council would neglect the public open space in both areas.

Disruption for children travelling to/from school.

Loss of wildlife habitat.

Increased danger to children playing in the streets.

More accidents likely on A167 access.

Suggests that existing social health and retail facilities are inadequate for extra residents in proposed development.

Questions demand for development as many properties are for sale in Newton Aycliffe and are not selling quickly.

#### Lowther Drive

Asks if the developer submitted a planning application for change of use of an outdoor recreation leisure site to one of housing deliberately, rather than submitting an application for a housing development from the outset.

Existing problems with flooding likely to be exacerbated by the proposed development – not clear what options have been put forward to address this.

Expresses concern over highway safety on A167 and Stag Lane because of additional volumes of traffic from development.

Loss of Green belt land and significant impact on local wildlife.

Approval of this application could set a precedent and further development on green belt may be sought.

Past applications have been refused for projects of similar nature to proposed development.

Housing Plan H2 specifies 100 buildings on 5.1 hectares of land, not 150 as per the proposed development.

Existing sites for housing are available in Newton Aycliffe/Woodham area, which would not impact on wildlife.

#### 5 High Green

New volume of housing would generate a need for a Primary School.

Extra volumes of Traffic would cause congestion on Stag Lane.

Loss of Green Belt land.

#### 4 Barnard Close

Questions if the proposal will lead to the rest of the Equestrian centre land being developed for housing.

Concern over increased traffic volumes with extra 300 vehicles associated with the development.

#### 11 Stag Lane

At peak times Stag Lane is already a busy thoroughfare with traffic calming measures and cars travelling at excessive speeds - raises questions over suitability as an emergency access road. Concern that Stag Lane and parts of Cheltenham Way home owners and visitors use the grass verges in front of properties for additional parking. This further reduces the capacity of the road to accommodate the additional 400 plus vehicles anticipated This also has significant implications for the extension of bus services proposed in the application

Raises the issue of the secondary access for emergency vehicles off Cheltenham Way (and Stag Lane) being used as a short cut to the A167 not being fully considered and causing significant traffic issues.

#### 14 Stag Lane

Original permission was given for Outdoor Recreation Purposes - not housing development The land has been subject to severe flooding new housing waste water will add to the flooding problem. The proposed entrance on the A167 will be located where many accidents have already

occurred.

If access was granted it is likely that the road will become a major access point for the Woodham area leading to problems with the amount of traffic coming through Stag Lane

Loss of 'Green Belt existing between Woodham Village and the A 167.

Past applications have been turned down partly with reference to local residents objections.

The number and density of the housing is in contrast with other housing in the area.

The proposed access via Cheltenham Way is not acceptable as an access road for emergency vehicles and cannot be enforced.

Stag Lane is a narrow road on a Steep hill which could not cope with a big Increase In traffic.

Stag Lane and Cheltenham Way junction has poor sight lines and is dangerous- problems with ice and car accidents have been reported.

#### 16 Stag Lane

Feels that Emergency access via Stag Lane/Cheltenham Way will be used as a resident's shortcut and would pose a danger to residents.

Stag Lane couldn't cope with increased traffic flow – more accidents likely.

Stag Lane junction with Cheltenham Way is dangerous. Prone to being covered in black ice in winter.

Concern over increased likelihood of flooding arising from proposed development.

# 15 Hylton Close

The development would be on land which is green belt space. Approval of application, could lead to further applications which might result in no Green Space on this side of the Town

Asks if an ecological, botanical, habitat assessment & survey on any possible impact on flora, fauna, land & aquatic creatures been carried out.

Asks if an assessment of the possible accident risk & traffic hazards has been carried out & will Durham County Council be consulted re this?

Suggests that the Developer could request that a closed road (due to being a safety hazard) be reopened and other access points allegedly not shown on plan might be allowed.

Claims that the Landowner & Property Developer had an ulterior motive that they would, after a period of time, say it was not a viable operation & then apply for permission to build Houses on this land

Argues that a Green Belt Area was no obstacle to the Landowner built a Hotel & Buildings on part of the Stag Lane area of the Green Belt land, demolished them, then built Houses on the site & more Asks if the Property Developer have the e assets, expertise & experience to build 150 Houses, or are they just a "Front Company" for the Landowner, who could sell this land with building permission. Requests that the 2004 approval for the Leisure Development be retrospectively cancelled as it is obvious that it was never intended to be activated.

#### 25 Lowther Drive

Disturbance and mess resulting from site construction traffic.

Loss of green belt and wildlife will arise, especially from diversion of burn.

Belief that the "Affordable Housing" will reduce existing property values.

Questions demand for an additional 150 houses in the area.

Asserts that diversion of the burn will move the flooding problem, not alleviate it.

#### 28 Lowther Drive

Based on experience in a previous area of "over development", this will lead to extra traffic, noise and loss of habitat for wild birds and remaining wildlife will be threatened by influx of domestic cats. No provision in the proposed development for children/teenagers which could lead to anti social behaviour.

#### 33 Lowther Drive

Previous applications made for access onto the A167 through the Equestrian Centre were opposed, as the access would be dangerous and likely to cause accidents

Accidents are still occurring at the current access areas into Newton Aycliffe

Development of 150 homes would increase the volume of cars by two/three hundred

Questions if Stag Lane would be able to cope with this extra amount of traffic Public safety would surely be brought into question

Traffic calming measures in place ignored.

Could Woodham Way cope with the extra volume of traffic, which is already littered with parked cars on verges and roadsides?

Suggests that Woodham Way should have a no parking policy, enforced via yellow lines, making it safer for the traffic and public Asks how increasing speed of cars along Woodham Way would be restricted, particularly on the sections between Brafferton Close and Elizabeth Close which are used as a route to Woodham Comprehensive?

Loss of he green belt, which is currently between the A167 and Woodham Village.

Concerns about current and increased risk of flooding.

Loss of wildlife and nature

Suggests that existing social. Health and retail facilities are inadequate for extra residents in proposed development.

Asks why housing was demolished in Newton Aycliffe can't be redeveloped instead of taking away "our last 'little bits' of countryside"

# 5 High Green

Re routing of Burn will move flooding elsewhere- probably A167 culvert. Suggests slowing the burn and give it room to flood naturally.

A167 Access would be dangerous, especially with increase in Traffic associated with development. Concern over increase in volumes of traffic- Cheltenham Way never designed to take anticipated volumes generated by proposed development.

Concerned that Emergency access via Stag Lane/Cheltenham Way will be used as a resident's shortcut and would pose a danger to residents.

Density of Dwellings in proposed development too high and not enough provision of garages.

Loss of land available for recreational purposes.

Proposed play area is too remote from development.

No provision for local social amenity and shopping facilities or Primary schooling.

#### 9 Hylton Close

Land designated as Green Belt – if application is approved it would set a precedent for further green belt development and reduce the amount of green belt in the area.

A167 access would be dangerous, especially with increase in Traffic associated with development and drivers would make dangerous manoeuvres to avoid a lengthy drive to Rushyford.

Highlight bus route problems for development- bus stop on east side would lead to pedestrians being at risk.

# 20 Farnham Close

Feels that the development could give rise to an additional 250 vehicles, which will cause severe congestion at the Woodham Way/Burnhill junction.

#### **Sedgefield Swimming Club**

Concerns over additional traffic that the development would generate – the Equestrian centre was said to have closed due to Stag lane being unable to cope with high traffic levels.

#### **APPENDIX 2 - AFFORDABLE HOUSING ANALYSIS**

Site size

This application at Woodham Burn, Newton Aycliffe is for approximately 150 dwellings. Given the size of the site, it exceeds the size threshold (15 dwellings) where there is a requirement to provide affordable dwellings if a need can be demonstrated.

# Tenure of affordable dwellings

Whilst PPG3 allows discounted market value dwellings as affordable, there has been a seachange in the definition of affordable housing through the draft PPS3. Discounted market value housing has been excluded from the updated definition of affordable housing. I would therefore suggest that discounted market dwellings should not be proposed in this scheme as they could not be classed as affordable housing. This is backed up by the emerging local definition of affordable housing by the Scrutiny Review Group (although this is not publicly available yet).

Affordable dwellings are defined as either social rented dwellings or intermediary dwellings e.g. shared equity.

If a need can be demonstrated, the applicant should provide a combination of the two affordable housing tenure types on the site. The proportion of which should be subject to further debate in this response.

# Need for affordable housing

The approach we have taken elsewhere involves an interrogation of the following issues to decide whether there is a need for affordable provision.

- Housing Needs Survey
- o House Price Data
- Household Incomes
- Housing Waiting Lists
- o Housing Provision surrounding site

# **Housing Needs Survey**

The last complete Housing Needs Survey was produced in 2003. This identified that there was a shortfall in affordable stock in 1, 2 and 3 bed flats, 2-bed bungalows, 1 and 4-bed houses in the Newton Aycliffe sub-area. The Housing Needs Survey was suggested that as a mechanism to overcome the shortfall in affordable provision across the Borough, a minimum of 20% affordable provision should be sought on every planning application for housing development. The planning permissions recently granted at Grayson Road, Spennymoor and Thorns' site, Spennymoor, will contribute towards addressing this affordable need elsewhere in the Borough.

# **House Price Data**

To analyse house price data, we interrogate the online postcode data on the HM Land Registry website. Over the period since the questionnaire on the Housing Needs Survey in 2002, the house prices within the specific Newton Aycliffe postcode area DL5 4.

	Detached Price		Semi Detached Price		Terrace Price		Flat/Maisonette Price		Overall Price	
Jul - Sept 2002 Jul - Sept 2006	£117,169 £182,305	+55.59% (+45.37%)	£65,018 £130,250	+100.33% (+50.18%)	£39,488 £88,375	+123.80% (+53.96%)	£0 £0	+0% (+32.23%)	£87,645 £142,319	+62.38% (+35.43%)

Table showing % changes in prices for the period Jul-Sept 2002 to Jul-Sept 2006 inclusive. (Figure in parentheses is the overall England & Wales figure)

It is clear from this data that the house prices in Newton Aycliffe have risen by a significant amount, far in excess of the national average.

#### **Household Income**

The Housing Needs Desktop Update that was carried out in 2005 identifies that household income has increased by 7.6% between 2003 and 2005. This figure applies to the Borough and it cannot be broken down into sub-areas. This research identifies that 49.1% of the Borough's households have an income level below £16,140. Even more important is the information for concealed households. The data states that 67% of these concealed households have an income level below £16,140. The primary reason for concealed households is the fact that they cannot gain access to the private housing market.

It is clear from the up-to-date housing data from the Land Registry that the concealed households would not be able to enter the private sector housing market, even at entry terraced level (assuming a mortgage of 3 times income).

#### **Housing Waiting Lists**

The Housing Department have provided information regarding the demand and supply of Council-owned houses and bungalows in Newton Aycliffe. This information shows that there is a current waiting list of 438 applicants for houses, 227 applicants for bungalows, and 141 applicants for flats. There is a clear demand for affordable provision in Newton Aycliffe.

#### **Housing Provision Surrounding Site**

Given that the site lies in an area of Newton Aycliffe where the principle type of housing is larger more expensive executive housing, there is not a sufficient amount of affordable housing immediately surrounding the site. This therefore means that should the Council be minded to approve this scheme, affordable housing should be provided on the site.

#### PLANNING APPLICATIONS - TO BE DETERMINED

5. 7/2006/0687/DM APPLICATION DATE: 23 October 2006

PROPOSAL: CHANGE OF USE FROM RESIDENTIAL TO CHILDRENS HOME

LOCATION: 1 THE VILLAS FERRYHILL DL178NT

APPLICATION TYPE: Change of Use

APPLICANT: The Cares Group

The Old Hall, Byers Green, Spennymoor, Co Durham,

#### CONSULTATIONS

1. FERRYHILL TOWN COUNCIL

Cllr. J. Higgin
 Cllr K Conroy
 Cllr. R A Patchett
 DCC (TRAFFIC)
 BUILDING CONTROL
 Commission for

8. ENGINEERS
9. ENV. HEALTH
10. SOCIAL SER.
11. L.PLANS
12. Rodger Lowe

#### NEIGHBOUR/INDUSTRIAL

The Villas:2,3,4,5,6

Nursing & Residential Homes

Lightfoot Terrace:35,34,33,32,31,30,29,28,27

Stephenson Street:68,70,72,74,76,78,80,82,84,86,58,60,62

Woodlands Denehurst

Westcott Terrace:30,29,28,27,26,25,24

#### **BOROUGH PLANNING POLICIES**

H18 Acceptable Uses within Housing Areas

H22 Sheltered Accommodation, Residential Care and Nursing Homes

D3 Design for Access

D5 Layout of New Housing Development

#### PLANNING APPLICATIONS - TO BE DETERMINED

This application would normally constitute a delegated matter under the approved scheme of delegation. It is however being presented to Development Control Committee at the request of a Member of the Council in order that all aspects of the application are explored.

#### **PROPOSAL**

Planning permission is being sought by a company known as the 'The Cares Group' to change the use of 1 The Villas Ferryhill from a residential dwelling house to a children's home. The applicants have indicated that the premises are expected to replace their existing premises in Crook, which is now considered too small and poorly located.

Number 1 The Villas is an end terrace property, sited adjacent to an enclosed area of open space to the east. Planning permission has recently been granted to infill this space with 2 new dwellings subject to conditions (planning ref: 7/2006/0592/DM). To the front of the property, number 1 The Villas fronts a busy public highway (the B6287) and is located opposite a large care home for the Elderly. To the rear, a small yard bounds a rear alleyway intended to be used for vehicular access to the property, with further terraced properties lying beyond on Stephenson Street.



SITE LOCATION PLAN

The applicant in response to growing public interested has submitted the following information:

#### PLANNING APPLICATIONS - TO BE DETERMINED

The property will house up to 3 young people (aged between 10 and 17 years old.) These will be children with 'challenging behaviours'.

"No young people will be accommodated which have been identified as having severe learning difficulties, a mental health diagnosis, severe drug or alcohol problems or a physical disability." Further research has identified that all of these occupants will be "Local Authority Children."

There will be a turnover of children at the property, but it is confirmed that 3 will always be the maximum number.

In terms of staffing, there will always be between 2 and 4 staff working within the building at any one time. There will be two staff working evenings, with one on call.

A manager will work on site 9-5 weekdays and will also be on call on nights and at weekends. There will always be a senior member of staff working on site.

The aforementioned staffing levels and the installation of wired alarms will provide sufficient security measures.

Finally, none of the children will drive, and whilst there may be occasional visits to the property, these will never be at the same time for different children and largely infrequent. The majority of contacts will be away from the home.

#### **CONSULTATION AND PUBLICITY RESPONSES**

Ferryhill Town Council has made no comment to date.

The County Engineer has offered no objection to the proposal. One minor point was that the original gate design leading into the rear private parking area should comprise a single side hung gate opening inwards against the eastern boundary wall. Amended plans showing this detail were requested and have since been received.

Social Services have indicated that they have no concerns about the development but would hope that some modernisation would take place to remove the outside toilet. The Council's Forward Planning has raised no objection to the proposal. The proposal is seen to accord with Policy H22 of the Sedgefield Borough Local Plan, provided it can be demonstrated that the proposal will not significantly harm the living conditions for nearby residents.

The Council's Arboriculture Officer has raised no objections to the proposal. However, he has pointed out that such a change of use may lead to increased pressure on the two protected trees within the existing curtilage if additional hardstanding areas were created. The applicant is to be advised to seek professional arboriculture and engineering advice first to ensure that the trees are not inadvertently damaged.

As part of the consultation and publicity exercise, site notices were posted adjacent to the site and all immediate neighbours within an approximate 60-metre radius were notified of the

#### PLANNING APPLICATIONS - TO BE DETERMINED

application. Three letters of objection have been received from local residents and one from the director of the Autumn Care nursing home, which is situated opposite the application premises. The major concerns are summarised as follows:

- Such a home for children with challenging behaviours should not be placed directly opposite a home for the elderly.
- Considering what has happened at Catchgate children's home in Consett there is surprise
  that another is even considered for Sedgefield Borough (No further information as to what
  has actually happened at Catchgate Children's home in Consett have been provided.
  Furthermore, this proposal must be treated on its own merits.)
- Knowing children's homes such as this are staffed by a minimum of four people per shift, car
  parking would be almost impossible. Cars would park on both sides of the road and outside
  the nursing home. Furthermore, when taking into account the recent permission for a new
  build adjacent to no.1 The Villas, congestion will only increase and prove hazardous to the
  children who use this road to reach Ferryhill Comprehensive School. (The Sedgefield
  Borough and Durham County Highways Engineers have both been consulted and
  commented on plans submitted to show parking provision please see later notes.)
- There will be an increase in noise coming from within and around the property in question. This may affect privacy.
- The majority of young people in the care system have emotional and behavioural problems and tend to gravitate towards what the authority and community are trying hard to stamp out at Dean Bank, Ferryhill (i.e. antisocial behaviour, drugs, violence, robbery and car crime.) Please refer to earlier notes defining the types of behaviour, which will not be present within the property.
- Antisocial behaviour and crime in the Dean Bank area is already high enough without a children's home relocating here.
- House prices could be affected. (This is not a material planning consideration and has therefore not been taken into account.)
- Bearing in mind the 'challenging behaviour', is adequate supervision and security available overnight? (Please refer to earlier notes and 'planning considerations')
- This is a residential community and there are many vulnerable children and adults surrounding the property.

The Bank Residents Association were also notified of the proposal and they have responded to state that they were under the impression that the application had been withdrawn. The residents association have been advised that this is not case and no further comments have been received.

#### **PLANNING CONSIDERATIONS**

The proposal needs to be considered against Local Plan Policies H18 (Acceptable Uses within Housing areas) and H22 (Sheltered accommodation, Residential Care and Nursing Homes.)

Policy H18 states that planning permission for residential institutions will normally be granted planning permission within housing areas so long as they:

#### PLANNING APPLICATIONS - TO BE DETERMINED

- Comply with other planning policies,
- Do not significantly harm the living conditions for nearby residents,
- Are appropriate in scale and character to the surrounding housing area.

Furthermore, Policy H22 deals specifically with care homes and states that planning permission will normally be granted for residential care homes within Ferryhill provided that:

- It provides a satisfactory vehicular access, parking servicing and amenity areas in accordance with policies D3 and D5,
- The development does not adversely affect the amenity of nearby residents,
- Its location is such that noise and disturbance from existing surrounding uses would be detrimental to residents.

Furthermore, such accommodation should normally be located on level sites with easy access to shopping facilities, community facilities and public transport.

#### **Highway Safety/Car Parking**

The proposal provides for three on site parking spaces which accords with the requirements of the County Engineer who has offered no objection to the proposal. The premises are also situated in close proximity to the centre of Ferryhill and are on a major bus route and these factors will help to reduce the demand for car parking spaces. Furthermore, if visitors did turn up at times when the rear car park is full, these will be able to park in the close vicinity without significantly adding to congestion on the nearby streets. The proposal in highway safety terms is therefore considered to be acceptable.

#### **Design and layout.**

In terms of design and layout of the site, this application only seeks consent to change the use of the premises and any alterations are confined to the interior of the building. As stated previously, the site benefits from an enclosed, private amenity space to the side, bounded by a substantial bricked wall. The proposal will therefore provide for adequate amenity space for the future occupants of the building. The proposal also maintains the existing tree cover on the site, which are an important amenity feature, which are protected through the imposition of a Tree preservation Order. In view of the foregoing, the proposal is considered to have a negligible impact upon the visual amenity of its surroundings.

#### **Residential Amenity**

The primary concern of the objectors appears to revolve around the nature and character of the residents. Local residents are fearful that crime and anti social behaviour will increase, the infirm will be at risk and the residents will cause disturbance. Whilst the nature of the residents is not considered to be a land use planning issue the courts have held that public safety is clearly a material consideration particularly in determining planning applications. However, where concerns are imagined as opposed to real the courts have found that little weight can be attached to such concerns. In the absence of any evidence to support the objectors proposition that the residents would be a threat to public safety it would be difficult to demonstrate that the home would be detrimental to the residential amenity of the area. The opposite could be true in

#### PLANNING APPLICATIONS - TO BE DETERMINED

that the home could operate without having an impact on the area particularly as trained staff will supervise the occupants of the home 24 hours a day. It would therefore be very difficult to substantiate the refusal of planning permission on the grounds that residents could prove to be a threat to the local community.

#### Conclusion

In conclusion, the proposal is considered to provide a well-sited care facility to provide for the needs of children seeking care and trained assistance. Whilst recognising that public safety is a material planning consideration it is not considered that these outweigh the presumption in favour of development, which accords the Borough Local Plan. The proposal is clearly acceptable in land use terms and provides for adequate car parking and amenity space. The premises are also easily accessible for non-car uses, located on a busy road, which leads straight into Ferryhill Town Centre and all of its services.

### **HUMAN RIGHTS IMPLICATIONS**

It is considered that, in general terms, the provisions of the Human Rights Act 1998 have been taken into account in dealing with the above application.

#### SECTION 17 OF THE CRIME AND DISORDER ACT 1998

Officers have considered, with due regard, the likely effect of the proposal on the need to reduce crime and disorder as part of the determination of this application, in accordance with section 17 of the Crime and Disorder Act 1998. In reaching a recommendation officers consider that the proposal will not undermine crime prevention or the promotion of community safety.

# RECOMMENDATION It is recommended that planning permission be granted subject to the following conditions:

- 1. The development hereby approved shall be begun not later than the expiration of 3 years from the date of this permission.
- Reason: In accordance with Section 91 of the Town and Country Planning Act 1990.
- 2. The development hereby approved shall be carried out only in accordance with the submitted application, as amended by the following document(s) and plans: Drawing no. VIL.001.04 rev. A received 21st November 2006.
- Reason: To ensure that the development is carried out in accordance with the approved documents.
- 3. The development hereby approved shall not be occupied until the car parking spaces shown on the approved plans have been constructed in accordance with details to be submitted to and approved in writing by the Local Planning Authority. The car parking spaces shall be retained thereafter unless otherwise agreed in writing by the Local planning Authority.
- Reason: To comply with Policy T6 (Improvements in Road Safety) of the Sedgefield Borough Local Plan.

#### PLANNING APPLICATIONS - TO BE DETERMINED

4. Trees that are to be retained must be protected following the guidelines set out in BS5837:1991 'Trees in relation to Construction' Chapter 8. Prior to the commencement of development a Tree Protection Zone (TPZ) shall be identified and submitted by the Local Planning Authority for approval. The TPZ shall then be marked out by the installation of Heras fencing back braced every other panel, with the feet permanently pinned in place. Connecting clips must have the nuts on the inside of the fencing. The fencing shall then not be moved or removed until written agreement of the Local Planning Authority. There shall be no storage of materials or machinery within the TPZ.

Reason: To achieve a satisfactory form of development in the interests of visual amenity, and to comply with Policy E15 (Safeguarding of Woodlands, Trees and Hedgerows) of the Sedgefield Borough Local Plan.

INFORMATIVE: REASON FOR GRANT OF PLANNING PERMISSIONIn the opinion of the Local Planning Authority the proposed development is acceptable in scale and character to the housing area and would not significantly harm the living conditions for nearby residents.

#### INFORMATIVE: LOCAL PLAN POLICIES RELEVANT TO THIS DECISION

The decision to grant planning permission has been taken having regard to the key policies in the Sedgefield Borough Local Plan as set out below, and to all relevant material considerations, including Supplementary Planning Guidance:

H18 Acceptable Uses within Housing Areas

H22 Sheltered Accommodation, Residential Care and Nursing Homes

# Item 7

# SEDGEFIELD BOROUGH COUNCIL PLANNING APPLICATIONS - COUNTY MATTERS

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1. 7/2006/0684/CM

APPLICATION DATE: 24 October 2006

PROPOSAL: NEW CANOPY TO SPORTS HALL AND NEW PATH LINKS TO SCHOOL

SITE

LOCATION: GREENFIELD SCHOOL AND COMMUNITY ARTS COLLEGE

GREENFIELD WAY NEWTON AYCLIFFE DL5 7LF

APPLICANT: Durham County Council

County Hall, Durham, DH1 5UF

#### **CONSULTATIONS**

1. GREAT AYCLIFFE TC

Cllr. V Crosby
 Cllr. B Hall
 Cllr. J Croft

BUILDING CONTROL

6. ENV. HEALTH

This application is for development by Durham County Council and will therefore be dealt with by the County Council Under Regulation 3 of the Town and Country Planning

General Regulations 1992.

#### THE PROPOSAL

The proposal involves the provision of a new canopy over the entrance of the new sports hall and new path links connecting the sports hall with the tennis courts at Greenfield School and Community Arts College Greenfield Way, Newton Aycliffe.

The proposed development is positioned in the centre of the school complex and the paths will consist of concrete, and the canopy structure, which will reach a height of 6.8m of a felt-covered wooden roof and four steel supports.

#### CONSULTATION AND PUBLICITY

Environmental Health have recommended that conditions be attached in order to control and minimise the emission of noise and dust and the burning of waste during construction

#### PLANNING CONSIDERATIONS

This minor proposal forms part of a beneficial new sports hall complex at the school which will also operate independently out of school hours to serve the community. It is therefore considered that the proposal is in accordance with Local Plan Policy L11 (Improving the range and quality of leisure and community facilities). In terms of Local Plan Policy D1 (Design

# SEDGEFIELD BOROUGH COUNCIL PLANNING APPLICATIONS - COUNTY MATTERS

Principles) the design of the canopy is considered to be acceptable, it also accommodates the needs of its users and is therefore in accordance with Policy D1.

#### **RECOMMENDATION**

It is recommended that the Council raise no objections to the proposal.

## **HUMAN RIGHTS IMPLICATIONS**

It is considered that in general terms, the provisions of the Human Rights Act 1998 have been taken into account in dealing with the above application.

#### PLANNING APPLICATIONS - COUNTY DECISIONS

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1. 7/2006/0644/CM

DATE: 3 October 2006

PROPOSAL: PROVISION OF CYCLE STORAGE SHELTER

LOCATION: TUDHOE GRANGE COMPREHENSIVE SCHOOL SPENNYMOOR CO

**DURHAM** 

APPLICANT: 7/2006/0644/CM

Corporate Director, Environment, Durham County Council, County Hall,

Durham, DH1 5UQ

DECISION APPROVED DATE ISSUED 20 November 2006

2. 7/2006/0648/CM

DATE: 11 October 2006

PROPOSAL: APPLICATION TO LOCATE STEEL STORAGE CONTAINER

LOCATION: NORTH PARK PRIMARY SCHOOL ST. ANDREWS LANE

**SPENNYMOOR CO DURHAM** 

APPLICANT: 7/2006/0648/CM

County Hall, Durham

DECISION APPROVED DATE ISSUED 24 November 2006

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## Item 9

#### SEDGEFIELD BOROUGH COUNCIL

#### PLANNING APPLICATIONS - DELEGATED DECISIONS

1. 7/2006/0417/DM OFFICER:Helen Williams

APPLICATION DATE: 28 July 2006

PROPOSAL: CHANGE OF USE TO CAFE/RESTAURANT (USE CLASS A3)

LOCATION: 23A CHURCH ROAD TRIMDON TRIMDON STATION TS296PY

APPLICANT: S Mould

2 Hadleigh Court, Coxhoe, Durham, DH6 4SJ

DECISION: STANDARD APPROVAL on 16 November 2006

2. 7/2006/0637/DM OFFICER:Simon Miller

APPLICATION DATE: 11 October 2006

PROPOSAL: INSTALLATION OF NEW ATM

LOCATION: BARCLAYS BANK PLC 20 CHURCH STREET SHILDON DL4 1DP

APPLICANT: Barclays Bank Plc

One Churchill Place, Canary Wharf, London, E14 5HP

DECISION: STANDARD APPROVAL on 28 November 2006

3. 7/2006/0638/DM OFFICER:Scott Vincent

APPLICATION DATE: 4 October 2006

PROPOSAL: INSTALLATION OF LIGHTBOX AND ILLUMINATED TOP PANEL TO ATM

LOCATION: BARCLAYS BANK PLC 20 CHURCH STREET SHILDON DL4 1DP

APPLICANT: Barclays Bank Plc

One Churchill Place, Canary Wharf, London, E14 5HP

DECISION: STANDARD APPROVAL on 28 November 2006

#### PLANNING APPLICATIONS - DELEGATED DECISIONS

4. 7/2006/0639/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 2 October 2006

PROPOSAL: ERECTION OF CONSERVATORY TO THE REAR

LOCATION: 221 RABY ROAD FERRYHILL DL178DY

APPLICANT: S Mortimer & K Davison

221 Raby Road, Ferryhill, Co Durham

DECISION: STANDARD APPROVAL on 3 November 2006

5. 7/2006/0642/DM OFFICER:Simon Miller

APPLICATION DATE: 5 October 2006

PROPOSAL: ERECTION OF FIRST FLOOR SIDE EXTENSION

LOCATION: 16 CLAXTON COURT NEWTON AYCLIFFE DL5 7LA

APPLICANT: Mr & Mrs Cheetham

16 Claxton Court, Newton Aycliffe, Co Durham, DL5 7LA

DECISION: STANDARD APPROVAL on 23 November 2006

6. 7/2006/0645/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 9 October 2006

PROPOSAL: SINGLE STOREY EXTENSION TO SIDE

LOCATION: 9 MAPLE GROVE WEST CORNFORTH FERRYHILL DL179EN

APPLICANT: Mr. B. Midgley

9 Maple Grove, West Conforth, Co Durham, DL179EN,

DECISION: STANDARD APPROVAL on 16 November 2006

#### PLANNING APPLICATIONS - DELEGATED DECISIONS

7. 7/2006/0647/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 6 October 2006

PROPOSAL: CROWN LIFT TO 4M, CROWN THIN AND REDUCTION IN SIZE OF

LONGER LIMBS OF ASH TREE T1 OF TPO REFERENCE 5/1999

LOCATION: 106 FRONT STREET TUDHOE COLLIERY SPENNYMOOR CO DURHAM

APPLICANT: c/o Agent

DECISION: STANDARD APPROVAL on 9 November 2006

8. 7/2006/0650/DM OFFICER:Steve Teasdale

APPLICATION DATE: 2 October 2006

PROPOSAL: DEMOLITION AND RECONSTRUCTION OF EXISTING BUILDING ANNEX

TO BE RETAINED & REFURBISHED

LOCATION: WOODLANDS 16 TUDHOE VILLAGE DL16 6LH

APPLICANT: Mr & Mrs A Jackson

Melrose Bells Folly, Potters Bank, DH1 3RR

DECISION: STANDARD REFUSAL on 24 November 2006

9. 7/2006/0651/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 9 October 2006

PROPOSAL: INSTALLATION OF A NEW ATM MACHINE AND EXTENSION OF DDA

ACCESS RAMP

LOCATION: BARCLAYS BANK PLC 4 WHITWORTH TERRACE SPENNYMOOR

DL167LD

APPLICANT: Barclavs Bank PLC

1 Churchill Place, Canary Wharf, London, E14 5HP

DECISION: STANDARD APPROVAL on 16 November 2006

## PLANNING APPLICATIONS - DELEGATED DECISIONS

10. 7/2006/0649/DM OFFICER:Simon Miller

APPLICATION DATE: 12 October 2006

PROPOSAL: ERECTION OF CONSERVATORY TO REAR

LOCATION: 9 ACLE MEADOWS NEWTON AYCLIFFE DL5 4XD

APPLICANT: Miss Neave & Mr Schofield

9 Acle Meadows, Woodham, Newton Aycliffe, Co Durham

DECISION: STANDARD APPROVAL on 7 November 2006

11. 7/2006/0636/DM OFFICER:Simon Miller

APPLICATION DATE: 17 October 2006

PROPOSAL: ERECTION OF CONSERVATORY TO REAR

LOCATION: 18 BURNIE GARDENS SHILDON CO DURHAM

APPLICANT: Pauline McLean

18 Burnie Gardens, Shildon, Co Durham, DL4 1ND

DECISION: STANDARD APPROVAL on 28 November 2006

12. 7/2006/0654/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 12 October 2006

PROPOSAL: CHANGE OF USE TO FOOD TAKEAWAY AND INSTALLATION OF REAR

**DUCTING** 

LOCATION: 11 DARLINGTON ROAD FERRYHILL DL178JP

APPLICANT: Mrs M Moses

45 Hardy Grove, Billingham, Cleveland

DECISION: STANDARD REFUSAL on 28 November 2006

#### PLANNING APPLICATIONS - DELEGATED DECISIONS

13. 7/2006/0656/DM OFFICER:Simon Miller

APPLICATION DATE: 12 October 2006

PROPOSAL: ERECTION OF CONSERVATORY TO SIDE AND REAR

LOCATION: 1 PUDSEY WALK NEWTON AYCLIFFE DL5 5EE

APPLICANT: Mr & Mrs Smith

1 Pudsey Walk, Newton Aycliffe, Co Durham

DECISION: STANDARD APPROVAL on 23 November 2006

14. 7/2006/0657/DM OFFICER:Scott Vincent

APPLICATION DATE: 12 October 2006

PROPOSAL: ERECTION OF CONSERVATORY TO SIDE AND REAR

LOCATION: 3 PUDSEY WALK NEWTON AYCLIFFE DL5 5EE

APPLICANT: Mr & Mrs Keane

3 Pudsey Walk, Newton Aycliffe, Co Durham

DECISION: STANDARD APPROVAL on 10 November 2006

15. 7/2006/0658/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 11 October 2006

PROPOSAL: ERECTION OF GARDEN ROOM

LOCATION: 8 BONNIE GROVE BYERS GREEN SPENNYMOOR DL167QH

APPLICANT: Mr & Mrs K Cresswell

8 Bonnie Grove, Byers Green, Spennymoor, Co Durham

DECISION: STANDARD APPROVAL on 13 November 2006

## PLANNING APPLICATIONS - DELEGATED DECISIONS

16. 7/2006/0660/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 11 October 2006

PROPOSAL: ERECTION OF DETACHED GARAGE TO THER REAR

LOCATION: 149 DURHAM ROAD SPENNYMOOR CO DURHAM

APPLICANT: K C Haswell

149 Durham Road, Spennymoor, Co Durham

DECISION: STANDARD APPROVAL on 13 November 2006

17. 7/2006/0665/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 11 October 2006

PROPOSAL: ERECTION OF FIRST FLOOR EXTENSION TO SIDE

LOCATION: 40 TANGMERE SPENNYMOOR DL166TY

APPLICANT: Miss C Davies

40 Tangmere, Spennymoor, Co Durham

DECISION: STANDARD APPROVAL on 13 November 2006

18. 7/2006/0669/DM OFFICER:Simon Miller

APPLICATION DATE: 16 October 2006

PROPOSAL: ERECTION OF FIRST FLOOR SIDE EXTENSION AND TWO STOREY

REAR EXTENSION

LOCATION: 63 WELBURY GROVE NEWTON AYCLIFFE DL5 5AY

APPLICANT: David Holland

63 Wellbury Grove, Newton Aycliffe, DL5 5AY

DECISION: STANDARD APPROVAL on 28 November 2006

#### PLANNING APPLICATIONS - DELEGATED DECISIONS

19. 7/2006/0670/DM OFFICER:Simon Miller

APPLICATION DATE: 16 October 2006

PROPOSAL: ERECTION OF SINGLE STOREY SIDE EXTENSION

LOCATION: 6 CAMPION COURT NEWTON AYCLIFFE DL5 4UF

APPLICANT: Sheila Seal

6 Campion Court, Newton Aycliffe, Co Durham, DL5 4UF

DECISION: STANDARD APPROVAL on 16 November 2006

20. 7/2006/0672/DM OFFICER:Scott Vincent

APPLICATION DATE: 23 October 2006

PROPOSAL: ERECTION OF SINGLE STOREY EXTENSION TO REAR

LOCATION: 13 THE POST HORN NEWTON AYCLIFFE DL5 7LU

APPLICANT: Mr D Chambers

13 The Post Horn, Newton Aycliffe, Co Durham

DECISION: STANDARD APPROVAL on 24 November 2006

21. 7/2006/0675/DM OFFICER:Steve Teasdale

APPLICATION DATE: 2 October 2006

PROPOSAL: DEMOLITION AND RECONSTRUCTION OF EXISTING DWELLINGHOUSE

(APPLICATION FOR CONSERVATION AREA CONSENT)

LOCATION: WOODLANDS 16 TUDHOE VILLAGE SPENNYMOOR DL166LH

APPLICANT: Mr & Mrs Jackson

Melrose Bells Folly, Potters Bank, DH1 3RB

DECISION: STANDARD REFUSAL on 24 November 2006

#### PLANNING APPLICATIONS - DELEGATED DECISIONS

22. 7/2006/0655/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 9 October 2006

PROPOSAL: INSTALL 1X ATM INTEGRATED LIGHTBOX AND 1X ILLUMINATED TOP

PANEL:

LOCATION: BARCLAYS BANK PLC 4 WHITWORTH TERRACE SPENNYMOOR

DL167LD

APPLICANT: Barclays Bank PLC

1 Churchill Place, Canary Wharf, London, E14 5HP

DECISION: STANDARD APPROVAL on 16 November 2006

23. 7/2006/0679/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 18 October 2006

PROPOSAL: ERECTION OF CONSERVATORY TO THE REAR

LOCATION: 23 STONEYBECK BISHOP MIDDLEHAM FERRYHILL DL179BL

APPLICANT: N Marley

23 Stoneybeck, Bishop Middleham, Ferryhill, Co Durham

DECISION: STANDARD APPROVAL on 23 November 2006

24. 7/2006/0634/DM OFFICER:Scott Vincent

APPLICATION DATE: 3 October 2006

PROPOSAL: EXTENSION TO FRONT AND SIDE OF EXISTING GARAGE AND

ERECTION OF FIRST FLOOR EXTENSION OVER GARAGE

LOCATION: 9 BROOK CLOSE NEWTON AYCLIFFE DL5 4UA

APPLICANT: Mr & Mrs Calder

9 Brook Close, Woodham, Newton Aycliffe, Co Durham, DL5 4UA

DECISION: STANDARD APPROVAL on 20 November 2006

#### PLANNING APPLICATIONS - DELEGATED DECISIONS

25. 7/2006/0630/DM OFFICER:Simon Miller

APPLICATION DATE: 9 October 2006

PROPOSAL: ERECTION OF CONSERVATORY TO REAR

LOCATION: 54 THE GRANGE WOODHAM NEWTON AYCLIFFE CO DURHAM

APPLICANT: Mr & Mrs Kemp

54 The Grange, Woodham, Newton Aycliffe, Co Durham

DECISION: STANDARD APPROVAL on 3 November 2006

26. 7/2006/0517/DM OFFICER:Simon Miller

APPLICATION DATE: 15 August 2006

PROPOSAL: CHANGE OF USE TO BETTING OFFICE (CLASS A2) AND INSTALLATION

OF NEW SHOP FRONT

LOCATION: UNIT C1 PHASE 1 THE AVENUE NEWTON AYCLIFFE DL5 4DH

APPLICANT: Reuben Page Ltd

Houghton House, Belmont Business Park, Durham, DH1 1TW

DECISION: STANDARD APPROVAL on 17 November 2006

27. 7/2006/0537/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 20 September 2006

PROPOSAL: CONSENT TO DISPLAY ADVERTISEMENT

LOCATION: THE PADDOCK RUSHYFORD

APPLICANT: Miller Homes NE

Redburn Court, Earl Grey Way, North Shields,

DECISION: STANDARD REFUSAL on 13 November 2006

#### PLANNING APPLICATIONS - DELEGATED DECISIONS

28. 7/2006/0554/DM OFFICER:Scott Vincent

APPLICATION DATE: 16 November 2006

PROPOSAL: CHANGE OF USE FROM 2NO. RESIDENTIAL FLATS AND OFFICE USE

TO 6NO. RESIDENTIAL FLATS AND OFFICE USE

LOCATION: HOPE HOUSE BURNHOPE NEWTON AYCLIFFE DL5 7ER

APPLICANT: Butler & Chester

Hope House, Burnhope, Newton Aycliffe, Co Durham

DECISION: STANDARD APPROVAL on 20 November 2006

29. 7/2006/0565/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 20 September 2006

PROPOSAL: ERECTION OF DETACHED GARAGE

LOCATION: 26A DEAN PARK FERRYHILL DL178HP

APPLICANT: G Wayman

26A Dean Park, Ferryhill, Co Durham,

DECISION: STANDARD APPROVAL on 13 November 2006

30. 7/2006/0569/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 9 October 2006

PROPOSAL: ERECTION OF CONSERVATORY AND RAISED TIMBER DECKING

(RETROSPECTIVE)

LOCATION: 63 DEAN PARK FERRYHILL DL178HR

APPLICANT: David Liddle

63 Dean Park, Ferryhill, Co Durham

DECISION: STANDARD APPROVAL on 28 November 2006

#### PLANNING APPLICATIONS - DELEGATED DECISIONS

31. 7/2006/0571/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 8 September 2006

PROPOSAL: ERECTION OF RAISED DECKING (RETROSPECTIVE)

LOCATION: 62 DEAN PARK FERRYHILL DL178HR

APPLICANT: Mr & Mrs Berry

62 Dean Park, Ferryhill, Co Durham

DECISION: STANDARD APPROVAL on 3 November 2006

32. 7/2006/0588/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 28 September 2006

PROPOSAL: ERECTION OF SUN LOUNGE EXTENSION TO THE REAR

LOCATION: 19 HEATHERDENE ROAD FISHBURN STOCKTON-ON-TEES TS214ES

APPLICANT: K Tarn & L Jackson

19 Heatherdene, Fishburn, Stockton on Tees, TS21 4ES

DECISION: STANDARD APPROVAL on 9 November 2006

33. 7/2006/0585/DM OFFICER:Simon Miller

APPLICATION DATE: 6 October 2006

PROPOSAL: ERECTION OF PITCHED ROOF OVER EXISTING FLAT ROOF GARAGE

LOCATION: 4 HARDWICK ROAD SEDGEFIELD STOCKTON ON TEES

APPLICANT: Eileen Wilkinson

4 Hardwick Road, Sedgefield, Stockton on Tees

DECISION: STANDARD APPROVAL on 3 November 2006

#### PLANNING APPLICATIONS - DELEGATED DECISIONS

34. 7/2006/0592/DM OFFICER:Steve Teasdale

APPLICATION DATE: 28 September 2006

PROPOSAL: ERECTION OF 2 NO. DWELLINGS

LOCATION: LAND ADJACENT TO 1 THE VILLAS FERRYHILL DL178NT

APPLICANT: Mr R Tindale

Woodlands, Merrington Road, Ferryhill, Co Durham

DECISION: STANDARD APPROVAL on 9 November 2006

35. 7/2006/0632/DM OFFICER:Scott Vincent

APPLICATION DATE: 6 October 2006

PROPOSAL: ERECTION OF PORTAL FRAMED BUILDING FOR CATTLE HOUSING

LOCATION: COLE HILL FARM ELWICK HARTLEPOOL TS273ER

APPLICANT: Mr D.J Bailes

Cole Hill Farm, Elwick, Hartlepool, TS27 3ER

DECISION: STANDARD APPROVAL on 16 November 2006

36. 7/2006/0593/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 16 October 2006

PROPOSAL: ERECTION OF RAISED DECKING

LOCATION: 58 DEAN PARK FERRYHILL DL178HR

APPLICANT: J Wall

58 Dean Park, Ferryhill, Co Durham

DECISION: STANDARD APPROVAL on 16 November 2006

## PLANNING APPLICATIONS - DELEGATED DECISIONS

37. 7/2006/0597/DM OFFICER:Helen Williams

APPLICATION DATE: 29 September 2006

PROPOSAL: INSTALLATION OF VARIOUS ILLUMINATED SIGNAGE

LOCATION: BELLS STORES DURHAM ROAD CHILTON CO DURHAM

APPLICANT: Bells Stores

Wandhill Avenue, Skelton, Cleveland, TS12 2LQ

DECISION: STANDARD APPROVAL on 23 November 2006

38. 7/2006/0599/DM OFFICER:Scott Vincent

APPLICATION DATE: 5 October 2006

PROPOSAL: ERECTION OF 2NO. EXTERNAL STAIRCASES AND EXTENSION WITHIN

**ROOF AREA** 

LOCATION: TESCO STORES LTD GREENWELL ROAD NEWTON AYCLIFFE DL5 4DH

APPLICANT: Tesco Stores Ltd

c/o Agent

DECISION: STANDARD APPROVAL on 28 November 2006

39. 7/2006/0605/DM OFFICER:Simon Miller

APPLICATION DATE: 21 June 2006

PROPOSAL: ERECTION OF CONSERVATORY TO REAR

LOCATION: 2 PASTURE FIELD SEDGEFIELD STOCKTON-ON-TEES TS213NT

APPLICANT: Mrs D Pearce

2 Pasturefield, Sedgefield, Stockton on Tees, TS21 3NT

DECISION: STANDARD APPROVAL on 7 November 2006

#### PLANNING APPLICATIONS - DELEGATED DECISIONS

40. 7/2006/0612/DM OFFICER:Rachel Allum

APPLICATION DATE: 3 October 2006

PROPOSAL: SUBSTITUTION OF HOUSE TYPES OF 31 DWELLINGS OF PREVIOUSLY

APPROVED APPLICATION 7/2004/0431/DM

LOCATION: SITE J COBBLERS HALL NEWTON AYCLIFFE CO DURHAM

APPLICANT: Miller Homes Ltd

NE Region, Nautilus House, Redburn Court, Royal Quays, North Shields,

NE29 6AR

DECISION: STANDARD APPROVAL on 27 November 2006

41. 7/2006/0616/DM OFFICER:Simon Miller

APPLICATION DATE: 26 September 2006

PROPOSAL: ERECTION OF CONSERVATORY

LOCATION: 2 BOYNSTON GROVE SEDGEFIELD STOCKTON-ON-TEES TS213BD

APPLICANT: J & A Tyson-Capper

2 Boynston Grove, Sedgefield, Stockton on Tees, TS21 3BD

DECISION: STANDARD APPROVAL on 28 November 2006

42. 7/2006/0619/DM OFFICER:Scott Vincent

APPLICATION DATE: 13 October 2006

PROPOSAL: ERECTION OF SINGLE STOREY GARDEN ROOM TO REAR

LOCATION: 38 EADE CLOSE NEWTON AYCLIFFE DL5 7QQ

APPLICANT: Mr K NG

38 Eade Close, Newton Aycliffe, Co Durham, DL5 7QQ

DECISION: STANDARD APPROVAL on 21 November 2006

#### PLANNING APPLICATIONS - DELEGATED DECISIONS

43. 7/2006/0622/DM OFFICER:Scott Vincent

APPLICATION DATE: 27 September 2006

PROPOSAL: ERECTION OF SINGLE STOREY SIDE EXTENSION

LOCATION: EASTHOLME ELDON BANK TOP SHILDON DL4 2HL

APPLICANT: Mr J Kennedy

Eastholme, Eldon Bank, Shildon, Co Durham

DECISION: STANDARD APPROVAL on 16 November 2006

44. 7/2006/0627/DM OFFICER:Helen Williams

APPLICATION DATE: 27 September 2006

PROPOSAL: ERECTION OF TWO STOREY EXTENSION TO THE REAR

LOCATION: 14 CENTRAL DRIVE SPENNYMOOR DL167DQ

APPLICANT: Mrs L Briggs

14 Central Drive, Spennymoor, Co Durham

DECISION: STANDARD APPROVAL on 16 November 2006

45. 7/2006/0629/DM OFFICER:Simon Miller

APPLICATION DATE: 29 September 2006

PROPOSAL: ERECTION OF SINGLE STOREY EXTENSION TO FRONT AND FIRST

FLOOR SIDE EXTENSION OVER EXISTING GARAGE

LOCATION: 94 THE MEADOWS SEDGEFIELD STOCKTON-ON-TEES TS212DJ

APPLICANT: Mr & Mrs N Burchett

94 The Meadows, Sedgefield, Stockton-on-Tees, TS21 2DJ

DECISION: STANDARD APPROVAL on 16 November 2006

#### PLANNING APPLICATIONS - DELEGATED DECISIONS

46. 7/2006/0595/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 5 October 2006

PROPOSAL: ERECTION OF CONSERVATORY TO THE REAR

LOCATION: 16 RABY ROAD FERRYHILL DL178DT

APPLICANT: Mr & Mrs Pubus

16 Raby Road, Ferryhill, Co Durham

DECISION: STANDARD APPROVAL on 13 November 2006

47. 7/2006/0682/DM OFFICER:Mark O'Sullivan

APPLICATION DATE: 24 October 2006

PROPOSAL: ERECTION OF CONSERVATORY TO REAR

LOCATION: 18 FLORA STREET SPENNYMOOR DL167LY

APPLICANT: Mr Long

18 Flora Street, Spennymoor, DL16 7LY

DECISION: STANDARD APPROVAL on 16 November 2006

# Item 10

#### SEDGEFIELD BOROUGH COUNCIL

# APPEALS OUTSTANDING UP TO 29th NOVEMBER 2006

Ref.No. AP/2006/0002

Location CHANGE OF USE AND EXTENSION TO PROPERTY TO FORM

RESIDENTIAL BUNGALOW

Proposal DENHAMFIELDS GARAGE COMMERCIAL STREET CHILTON LANE

FERRYHILL CO. DURHAM

Appellant Westside Contracts Ltd

Received 3<sup>rd</sup> February 2006

The Appeal is to be dealt with by way of an Informal Hearing.

Ref.No. AP/2006/0006/EN

Location 2 & 3 VINE STREET SPENNYMOOR CO DURHAM

Proposal NON-COMPLIANCE WITH APPROVED PLANS FOR PLANNING

APPROVAL 7/2003/0586/DM BY FAILING TO PROVIDE A 1.8 METRE WIDE FOOTPATH AND VEHICLE CROSSING ALONG THE FRONTAGE

Received 17<sup>th</sup> July 2006

The Appeal is to be dealt with by way of Written Representations.

Ref.No. AP/2006/0007

Location 1A EDEN TERRACE CHILTON FERRYHILL DL170EJ
Proposal CHANGE OF USE TO HOT FOOD TAKEAWAY

Appellant Mr Yaqoob Received 9<sup>th</sup> August 2006

An Inspectors Decision letter was received on 16<sup>th</sup> November 2006. The Appeal was Dismissed.

Ref.No. AP/2006/0008

Location LAND AT BURN LANE NEWTON AYCLIFFE CO DURHAM

Proposal REPLACEMENT OF 12.5 METRE STREETWORK MONOPOLE WITH 15

METRE MONOPOLE ACCOMMODATING 2G & 3G ANTENNAS AND 3G

**EQUIPMENT CABINET** 

Appellant Mono Consultants Ltd Received 16<sup>th</sup> August 2006

The Appeal is to be dealt with by way of Written Representations.

Ref.No. AP/2006/0009

Location ST. LUKES CHURCH WINTERTON HOSPITAL SEDGEFIELD

**CLEVELAND** 

Proposal NON COMPLIANCE OF LISTED BUILDING CONSENT CONDITIONS

Appellant Ms C Moore Received 24<sup>th</sup> August 2006 The Appeal is to be dealt with by way of Written Representations.

Ref.No. AP/2006/0010

Location LAND OFF WHITWORTH ROAD WHITWORTH PARK SPENNYMOOR

CO DURHAM

Proposal FAILURE TO DISCHARGE CONDITION NO. 9 RELATING TO THE

PROTECTION OF RECOGNISED MAJOR NATURE CONSERVATION

INTERESTS, CONDITION NO. 2 RELATING TO APPROVED

DOCUMENTS; AND CONDITION NO. 3 RELATING TO ACCESS TO THE HIGHWAY ATTACHED TO PLANNING PERMISSION 7/2003/0736/DM

FOR THE ERECTION OF 100 DWELLINGS AND ASSOCIATED INFRASTRUCTURE WORKS INCLUDING NEW ACCESS ROAD.

ALTERATIONS TO EXISTING BYWAY, PUBLIC CAR PARK AND SEWER

**ARRANGEMENTS** 

Appellant **Barratt Newcastle** 24th August 2006 Received

The Appeal is to be dealt with by way of Public Inquiry.

Ref.No. AP/2006/0011

ST LUKES CHURCH SEDGEFIELD STOCKTON-ON-TEES TS213NN Location Proposal APPLICATION FOR LISTED BUILDING CONSENT TO UNDERTAKE

INTERNAL ALTERATIONS TO FACILITATE CHANGE OF USE TO

HEALTH AND FITNESS CENTRE

Appellant Ms C Moore

15<sup>th</sup> September 2006 Received

The Appeal is to be dealt with by way of Written Representations.

Ref.No. AP/2006/0012

Location 2 SOUTH FARM COTTAGES MAINSFORTH FERRYHILL DL179AA

Proposal CREATION OF LAYBY TO PROVIDE OFF STREET PARKING

Appellant C Dobbing

28<sup>th</sup> September 2006 Received

The Appeal is to be dealt with by way of Written Representations.

Ref.No. AP/2006/0013/EN

Location 13 EDEN ROAD NEWTON AYCLIFFE

Proposal ERECTION OF FENCE

Appellant Mr A S Clarke Received 31<sup>st</sup> October 2006

The Appeal is to be dealt with by way of Written Representations.

Ref.No. AP/2006/0014

Location ELDON HOPE DRIFT ELDON CO DURHAM

Proposal ERECTION OF 2NO. DWELLINGS (OUTLINE APPLICATION)

Appellant James Cant

Received 3<sup>rd</sup> November 2006

The Appeal is to be dealt with by way of Written Representations.

Ref.No. AP/2006/0015

Location 19 NORTHSIDE BUILDINGS TRIMDON GRANGE TRIMDON STATION

TS296HW

Proposal ERECTION OF TWO STOREY EXTENSION TO THE FRONT

Appellant Mr G Hilder

Received 8<sup>th</sup> November 2006.

The Appeal is to be dealt with by way of Written Representations.

Ref.No. AP/2006/0016

Location LAND OFF WHITWORTH ROAD WHITWORTH PARK SPENNYMOOR

CO DURHAM

Proposal FAILURE TO DETERMINE APPLICATION TO VARY CONDITION 2

(COMPLIANCE WITH APPROVED LAYOUT PLAN) OF PLANNING

PERMISSION REFERENCE 7/2003/0736/DM

Appellant Barratt Homes Ltd Received 10<sup>th</sup> November 2006.

The Appeal is to be dealt with by way of a Hearing.

Ref.No. AP/2006/0017/EN

Location 12 KENSINGTON GARDENS FERRYHILL DL178LU

Proposal RETENTION OF GARAGE INCORPORATING RAISED DECKING AND

ERECTION OF 1ST FLOOR EXSTENSION TO THE REAR

Appellant Gary Atkinson

Received 7<sup>th</sup> November 2006

The Appeal is to be dealt with by way of Written Representations.

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DEVELOPMENT CONTROL COMMITTEE

**8 DECEMBER 2006** 

RECENT PLANNING APPEAL DECISIONS

Report of Director of Neighbourhood Services

The following recent planning appeal decisions are reported for the information of the Members:-

#### AP/2006/0007

The Appeal was made by Mr Yaqoob against the Refusal issued by Sedgefield Borough Council for the Change of Use to Hot Food Takeaway at 1A Eden Terrace Chilton Co Durham

In the Inspector's decision letter dated 16 November 2006, attached to this report, <u>the Appeal was Dismissed.</u>

RECOMMENDATION: That the information be received.

LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985

LIST OF BACKGROUND DOCUMENTS USED IN THE PREPARATION OF REPORT

All relevant Planning Files listed in report.



## **Appeal Decision**

Site visit made on 7 November 2006

by Anthony J Wilson BA(Hons) MA DipLA MRTPI

an Inspector appointed by the Secretary of State for Communities and Local Government

The Planning Inspectorate 4/09 Kite Wing Temple Quay House 2 The Square Temple Quay Bristol BS1 6PN 2 O117 372 6372 e-mail: enquires@planning-inspectorate.gsi.gov.uk

Date: 16 November 2006

#### Appeal Ref: APP/M1330/A/06/2020271

#### 1A Eden Terrace, Chilton, Ferryhill, County Durham, DL17 0EJ

- The appeal is made under section 78 of the Town and Country Planning Act 1990 against a refusal to grant planning permission.
- The appeal is made by Mr Yaqoob against the decision of Sedgefield Borough Council.
- The application Ref: 7/2006/0108/DM, dated 11 February 2006, was refused by notice dated 18 April 2006.
- The development proposed is the change of use to a hot food takeaway and rear ducting.

#### Decision

1. I dismiss the appeal.

#### Reasons

2. The appeal site is an end of terrace property and comprises a ground floor retail unit with a residential flat above. Since the application was made, the neighbouring commercial property in the terrace to the north has been renovated and, whilst a single shop unit has been retained in the immediately adjacent ground floor, the remainder of the building now comprises newly-refurbished residential accommodation. All of the other properties in the terrace are also in residential use and dwellings occupy the main road frontages to either side of The Crescent, directly opposite, and across the rear service lane, in Dale Street. Whilst there are other commercial properties on the Durham Road frontages to the south, I agree with the Council that the immediate area of the appeal site is predominantly residential in character. In my opinion, it is important that the residents of houses in the locality should be able to enjoy their homes without unreasonable interference from other land uses and the policies of the Sedgefield Borough Local Plan quite properly seek to ensure that this is so.

#### Noise and disturbance

3. In response to the Council's concern about the noise and disturbance from car-borne customers, I have noted the appellant's indication that most of the proposed trade from the takeaway enterprise would be delivering telephone orders. However, I consider that any successful takeaway business would also be likely to attract a significant number of personal callers. Moreover, in my experience, these customers would be most likely to use a private vehicle and, in common with the drivers of any, in-house, delivery vehicles, they would seek to manoeuvre and park as close to the outlet as possible. In this case, The Crescent provides the most likely turning opportunity and the closest available street parking spaces lie directly outside the terraced dwellings to the north of the site.

4. I acknowledge that these nearby dwellings would be subjected to some noise from traffic using Durham Road and The Crescent. However, I consider that there would be further, additional noise and disturbance arising from the regular movements of an increased number of calling vehicles to the premises as they stop, start and manoeuvre, together with the inevitable opening and closing of doors. This harmful activity would be readily noticeable in these neighbouring dwellings and would be particularly marked towards the end of a normal working day and into the evening, when local residents would be expecting to rest and relax in their homes. I conclude, therefore, that the proposal would cause unacceptable noise and disturbance to the occupiers of the neighbouring dwellings, in conflict with development plan policies.

#### Odour

- 5. The proposed extract ventilation for the cooking range would be ducted through a flue to be located on the back wall of the property. The proposed flue would thus be facing towards the relatively narrow rear service lane, which is enclosed and closely confined by the backs of a significant number of terraced houses which front on to both Eden Terrace and Dale Street. Several of these homes have outlooks from their main habitable rooms, over their rear yards and the service lane, towards the appeal site.
- 6. I am aware that it is possible to effectively reduce the harmful impact of cooking odours by a modern, extract ventilation system which is regularly and carefully maintained in accordance with the manufacturers' specifications. I also recognise that the attendant noise arising from this type of ventilation system can be mitigated to certain extent by various attenuation measures. Nevertheless, I consider that the area at the rear of the site is so closely confined by the arrangement of the surrounding residential buildings that any adverse effects from the flue would be particularly noticeable. As a consequence, I have no doubt that the occupiers of these nearby houses would be aware of the noise from the normal operation of the flue whenever the premises was open for business. Moreover, I am not convinced that any residual odours that may be emitted from the flue from time to time would be successfully dissipated within this confined space to the extent that residents would not be affected by them. I conclude, therefore, that the operation of the flue would also harm the living conditions of the occupiers of the neighbouring dwellings, at variance with development plan policies.

#### Other matters

7. I also note from the representations from local residents that congregation is already an issue in association with other food and drink outlets in the locality. Notwithstanding the best intentions of traders, regrettably, takeaway premises do act as a focus for this type of activity and such a use at the appeal site could bring this recognised problem closer to the nearby homes. This merely adds to my concerns that the proposal would be harmful to the living conditions of the occupiers of the nearest residential properties.

Anthony J Wilson	2	
NSPECTOR		
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Item 12

By virtue of paragraph(s) 1, 6 of Part 1 of Schedule 12A of the Local Government Act 1972.

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Item 13

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